

# Prison Rape Elimination Act (PREA) Audit Report Juvenile Facilities

Interim       Final

Date of Report    July 12, 2019

## Auditor Information

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Company Name: PREA Auditors of America, LLC	
Mailing Address: 14506 Lakeside View Way	City, State, Zip: Cypress, TX 77429
Telephone: (713) 818-9098	Date of Facility Visit: June 10-11, 2019

## Agency Information

Name of Agency		Governing Authority or Parent Agency (If Applicable)	
Alaska Division of Juvenile Justice		Alaska Department of Health and Social Services	
Physical Address: 240 Main Street, Ste 700		City, State, Zip: Juneau, AK 99801	
Mailing Address: P.O. Box 110635		City, State, Zip: Juneau, AK 99811	
Telephone: (907) 465-3312		Is Agency accredited by any organization? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
The Agency Is:		<input type="checkbox"/> Military	<input type="checkbox"/> Private for Profit
<input type="checkbox"/> Municipal	<input type="checkbox"/> County	<input checked="" type="checkbox"/> State	<input type="checkbox"/> Private not for Profit
Federal			
Agency mission: Our mission is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.			
Agency Website with PREA Information: <a href="http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOVERVIEW.aspx">http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOVERVIEW.aspx</a>			

## Agency Chief Executive Officer

Name: Tracy Dompeling	Title: Division Director
Email: tracy.dompeling@alaska.gov	Telephone: (907) 465-2212

## Agency-Wide PREA Coordinator

Name: Matt Davidson	Title: PREA Coordinator
Email: matt.davidson@alaska.gov	Telephone: (907) 465-8644
PREA Coordinator Reports to: Barbara Murray, Deputy Director of Administration and Programs	Number of Compliance Managers who report to the PREA Coordinator 7

## Facility Information

<b>Name of Facility:</b> FAIRBANKS YOUTH FACILITY	
<b>Physical Address:</b> 1502 Wilbur Street, Fairbanks, AK 99701	
<b>Mailing Address (if different than above):</b> same as above	
<b>Telephone Number:</b> (907) 451-2150	
<b>The Facility Is:</b>	<input type="checkbox"/> Military <input type="checkbox"/> Private for Profit <input type="checkbox"/> Private not for Profit
<input type="checkbox"/> Municipal	<input type="checkbox"/> County <input checked="" type="checkbox"/> State <input type="checkbox"/> Federal
<b>Facility Type:</b>	<input type="checkbox"/> Detention <input type="checkbox"/> Correction <input type="checkbox"/> Intake <input checked="" type="checkbox"/> Other Detention & Treatment
<b>Facility Mission:</b> Hold juvenile offenders accountable for their behavior. Promote the safety and restoration of victims and communities. Assist offenders and their families in developing skills to prevent crime.	
<b>Facility Website with PREA Information:</b> <a href="http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx">http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx</a>	
<b>Is this facility accredited by any other organization?</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Performance Based Standards (PbS)	

### Facility Administrator/Superintendent

<b>Name:</b> Robert Austin	<b>Title:</b> Superintendent
<b>Email:</b> robert.austin@alaska.gov	<b>Telephone:</b> (907) 451-2029

### Facility PREA Compliance Manager

<b>Name:</b> Mark Weisenbeck	<b>Title:</b> Unit Supervisor
<b>Email:</b> mark.weisenbeck@alaska.gov	<b>Telephone:</b> (907) 451-3064

### Facility Health Service Administrator

<b>Name:</b> Sandra Thompson	<b>Title:</b> Nurse III
<b>Email:</b> sandra.thompson@alaska.gov	<b>Telephone:</b> (907) 451-2115

### Facility Characteristics

<b>Designated Facility Capacity:</b> 28 Co-Ed 12 Detention; 15 Treatment	<b>Current Population of Facility:</b> 15
<b>Number of residents admitted to facility during the past 12 months</b>	109
<b>Number of residents admitted to facility during the past 12 months whose length of stay in the facility was for 10 days or more:</b>	77
<b>Number of residents admitted to facility during the past 12 months whose length of stay in the facility was for 72 hours or more:</b>	84
<b>Number of residents on date of audit who were admitted to facility prior to August 20, 2012:</b>	0
<b>Age Range of Population:</b>	12 – 19 years old

<b>Average length of stay or time under supervision:</b>	Detention – 40 days Treatment – 326 days
<b>Facility Security Level:</b>	Maximum
<b>Resident Custody Levels:</b>	Residential Secure
<b>Number of staff currently employed by the facility who may have contact with residents:</b>	48
<b>Number of staff hired by the facility during the past 12 months who may have contact with residents:</b>	8
<b>Number of contracts in the past 12 months for services with contractors who may have contact with residents:</b>	2
<b>Physical Plant</b>	
<b>Number of Buildings:</b> 2	<b>Number of Single Cell Housing Units:</b> 28 <b>Detention:</b> 12 <b>Treatment:</b> 16
<b>Number of Multiple Occupancy Cell Housing Units:</b>	0
<b>Number of Open Bay/Dorm Housing Units:</b>	0
<b>Number of Segregation Cells (Administrative and Disciplinary):</b>	0
<b>Description of any video or electronic monitoring technology (including any relevant information about where cameras are placed, where the control room is, retention of video, etc.):</b>	
<p>The facility has a Speco Technologies D24GS video camera system that monitors the facility units and grounds. There are 43 recordable cameras that provide coverage for identified blind spots, areas with the highest amount of resident activity, as well as entrances to both units. Additional cameras were installed in the Detention and Treatment Center classrooms, library, waiting area in Probation Offices, and the in front of the key box in the Detention Center intake area to provide coverage in blind spots to the maximum extent possible. The video system is not continuously monitored by staff, except in exigent circumstances.</p>	
<b>Medical</b>	
<b>Type of Medical Facility:</b>	Nurse Clinic
<b>Forensic sexual assault medical exams are conducted at:</b>	Fairbanks Memorial Hospital
<b>Other</b>	
<b>Number of volunteers and individual contractors, who may have contact with residents, currently authorized to enter the facility:</b>	27
<b>Number of investigators the agency currently employs to investigate allegations of sexual abuse:</b>	0

# Audit Findings

## Audit Narrative

The Prison Rape Elimination Act (PREA) on-site audit of the Fairbanks Youth Facility (“FYF”) located in Fairbanks, Alaska, was conducted on June 10-11, 2019 by Sharon G. Robertson from Linville Falls, North Carolina, a U.S. Department of Justice (“DOJ”) Certified PREA Auditor for Juvenile Facilities, working as a contractor for PREA Auditors of America, LLC. This is FYF’s second PREA audit since the implementation of the PREA standards on August 20, 2013. FYF’s first PREA audit was conducted in August 2015. Audit Notices were posted throughout the facility in all areas where residents, staff, volunteers, contractors, and visitors to the facility could be viewed by April 4, 2019, more than seven weeks prior to the on-site audit review and photographic evidence was submitted to the Auditor demonstrating the timely posting of the Notices. The facility was requested and agreed to keep all Notices posted for four weeks after the on-site audit review. Posted Audit Notices were observed by the Auditor throughout the facility during the on-site audit. As of the date of this report, the Auditor has not received any correspondence at the PREA Auditors of America, LLC’s Post Office box.

FYF staff was requested to complete the *Pre-Audit Questionnaire* and it was provided to the Auditor, along with supporting documents in the weeks preceding the on-site review portion of the audit. The facility provided one update to their initial response to the *Pre-Audit Questionnaire*. Pre-audit preparation included a thorough review of all documentation and materials submitted by the facility along with the data included in the completed *Pre-Audit Questionnaire*. The documentation reviewed included Alaska Division of Juvenile Justice (“DJJ”) agency policies, including DJJ PREA policies as set forth in L-100, *Prison Rape Elimination Act (PREA)*, effective August 24, 2018, hereinafter referred to in the audit report as “DJJ P&P L-100 (relevant subsection)”, other DJJ policies and procedures, forms, contracts, education materials, training certification, organizational charts, posters, brochures, and other PREA related materials that were provided to demonstrate compliance with the PREA standards. The review prompted a series of questions that were reduced in writing and submitted to the DJJ PREA Coordinator and FYF PREA Compliance Manager in the form of one *Deficiencies List* to which responses were requested, and answered by the PREA Coordinator and FYF staff in the weeks before the on-site portion of the audit. The same was reviewed by the Auditor prior to the on-site review. Days prior to the on-site audit the Auditor was provided a roster of staff and residents. On the first day of the on-site audit, the Auditor provided FYF staff the names of the random staff and residents selected by the Auditor for interview during the on-site review.

On the morning of June 10, 2019, the Auditor conducted an entrance conference with the facility Superintendent and PREA Compliance Manager, who is also the Treatment Center Juvenile Justice Unit Supervisor (JJUS). The discussion focused on the purpose of the PREA audit, an overview of the PREA process, identification of specialized staff, and the audit schedule.

Following the entrance meeting, the Auditor toured the physical plant escorted by the Superintendent. FYF consists of one building for the Treatment Center and one building for the Detention Center that are connected by the Probation offices and administrative offices for the DJJ Northern Region. The tour started in the Treatment Center, which houses only males, that consists of two housing units – the South Wing and the North Wing. The control room and JJUS office are in the South Wing and adjacent to entry of the North Wing. There are ten single resident housing cells in the South Wing and six single resident cells in the North Wing, including two observation cells with a camera in each cell. The North Wing, which is the oldest section in the facility and built in 1979, serves as the intake housing area for the Treatment Center. Residents in the Treatment Center first reside in the North Wing until they complete Orientation Phase (OR) I and earn enough points for promotion to OR II and placement in the South Wing. Each of the North Wing single resident cells have key-locked door and contain a metal toilet/sink combination, and residents shower separately in a single shower facility. There is a single bathroom facility, where the toilets and shower are located, for the residents housed in the South Wing to use privately as their cells do not have toilets or sinks. Only one resident at a time is permitted in the South Wing bathroom facility. There is a large dayroom area in the South Wing where residents and staff gather and the red PREA telephone, with direct dial buttons for the DJJ hotline and Stevie’s Place (the outside rape crisis center), and grievance box are located in the corner opposite from the Control Room. The Auditor checked the red PREA telephone to make sure it

was in working order during the on-site audit. The laundry area is located in the dayroom area of the South Wing and the door, with a window, is always left open. Only one resident at a time is allowed in the laundry room. The Control Room has large picture windows across the front allowing staff to observe the dayroom area and South Wing resident doors. Video monitors are located in the control room where they can be viewed by staff. PREA posters and other PREA information were located in the Control Room and South Wing dayroom area. A PREA poster was placed inside the North Wing during the on-site audit. PREA audit notices were located in the both the North Wing and South Wing living areas. The tour continued through the teacher's hallway into an office that doubles as the library where residents can be seen on camera, and past the teacher's work station where no residents are allowed and a door with a window. There is a storage room that also doubles as an area where residents learn engine repairs from a volunteer supervised by staff. There is a multipurpose room for the Treatment residents that also doubles where meals are served and a medical room for the Nurse. A 12-week culinary arts program is taught in the kitchen where there are two cameras, and where food prepared outside of the facility is brought in. The Treatment classrooms are located across from the large indoor gymnasium that is utilized by both the Treatment and Detention residents. The JJUS Detention Center office is located in the intake hallway where a new camera was recently installed to be able to observe residents, staff and other officers during intake. There are two observation cells with a toilet/sink combination in each cell, along with a camera in each cell. The intake showers are single person behind closed doors. The 12-bed co-ed Detention Center is a two-tier, L-shaped living area with residents housed in single cells that contain a toilet/sink combination in each cell. There is a large dayroom area in front of the control station where staff are able to supervise the doors to the living areas and the dayroom. Shower facilities were initially designed as a group shower, however, only one resident at a time is allowed in the shower area. There are two classrooms just behind the control station with a camera in each classroom. A camera is located in the laundry room and property issue area where residents are supervised. The red PREA telephone with dedicated direct dial to the DJJ PREA hotline and Stevie's Place and the grievance box are located in a corner of the dayroom where residents are able to utilize the telephone in private. There is an outside gymnasium that can be utilized by Detention residents when weather permits.

Both the Treatment side and the Detention side have two observation cells that are utilized when residents are placed on high suicide status. A staff member sits outside cell door, with the door opened, whenever a resident is placed in an observation cell and is monitored by a video camera located in each cell. At the request of the Auditor and following discussion with the Superintendent and PREA Compliance Manager, the facility has blacked out the area on the camera located in each observation cell in order to allow the resident to perform bodily functions in private. The Auditor has received digital images from the video monitors for all four observation cells confirming the camera blackout. The Auditor also toured the outside perimeter and Sally Port areas. During the tour of both physical buildings, the Auditor spoke informally with staff and residents and paid particular attention to the video monitoring capabilities; mirror locations; posted Audit Notices; location of PREA posters and other PREA information; location of PREA boxes; location of grievance boxes; location of the telephones and red PREA telephone for residents; and bathroom and shower facilities. During the pre-audit the Auditor was provided with copies of the Log Book for the time period of April 1, 2018 through April 29, 2019. After the tour of the physical building the Auditor began interviewing random staff from all three shifts and specialized staff, interviewed random residents, and conducted file review for the remainder of the day and continued on throughout the second day on June 11, 2019.

On the first day of the on-site audit, June 10, 2019, there were 11 residents (nine males and two females) housed in the co-ed FYF Detention Center, and six male residents housed in the Treatment Center. The Auditor interviewed eight residents who were housed in the Detention Center and four residents housed in the Treatment Center during the two-day on-site audit. Residents were interviewed using the recommended DOJ protocols that question their general and specific knowledge of a variety of PREA protections and reporting mechanisms available to residents to report abuse or harassment. On the dates of the on-site audit, there were no residents being housed with physical disabilities; who were deaf, blind or hard of hearing; who have Limited English Proficiency; who identified as having cognitive disability; who have identified as LGBTQQI. There was one resident who had reported as sexual abuse at the facility and one resident who had reported sexual abuse in the community to staff. FYF does not utilize isolation and there was one resident housed in the observation cell who did not wish to be interviewed at the time of the on-site audit. The Auditor

reviewed the resident PREA education materials and methods of reporting while on-site. The PREA video is shown when a resident is admitted at FYF, and has been viewed by the Auditor in its entirety.

A total of 16 agency and facility staff were interviewed during the on-site audit. This included a total of 15 Juvenile Justice Officers (“JJO”) for both the Treatment Center and Detention Center: four on the Grave Shift (Midnight-0800), five on the Day Shift (0800-1600), and six on the Swing Shift (1600-Midnight). Specialty staff interviewed included the facility Superintendent, the PREA Compliance Manager; DJJ human resources and contract administrator; medical staff; mental health staff; staff who conduct intake and risk screening; intermediate and higher level Shift Supervisors, known as JJUS; first responders; education staff; staff who supervise residents in isolation; members of the sexual assault incident review team; and staff who monitors retaliation. One contractor and three volunteers were interviewed by the Auditor. All staff, contractors and volunteers were interviewed using the DOJ protocols that provides information regarding their PREA training, overall knowledge of the agency’s zero tolerance policy, reporting mechanisms available to staff and residents, the facility’s response protocols when a resident alleges abuse, first responder duties, data collection processes, and other pertinent PREA requirements. The Auditor interviewed DJJ PREA Coordinator and the DJJ Director by email.

The Auditor was provided with a copy of the staff training records confirming that all FYF staff had completed their initial and annual PREA training. The Auditor reviewed two contractor and two volunteer files containing their training records during the on-site audit. On June 11, 2019, the Auditor met with the person responsible for maintaining the completed confidential employment applications and background records in her office at the DJJ Northern Region Offices in Fairbanks. The Auditor was able to examine, review and discuss five staff personnel files, two contractor files, and one volunteer file to determine compliance with the hiring and promotions and background check procedures as mandated by the Standards and agency policies. The Auditor received a notarized Affidavit from the person responsible for each of FYF’s background checks for all staff, contractors and volunteers confirming that background checks have been completed for all staff, including new hires and everyone who has been promoted, and follow-up background checks will be conducted every five years on all employees, contractors, teachers, volunteers, and others who may have contact with juveniles. The files for four residents currently being held in the Treatment Center and the files for four residents currently held in the Detention Center were reviewed by the Auditor during the on-site audit to evaluate the screening and intake procedure, resident education, and other general program areas.

The Auditor was provided the Unit Supervisor’s office in the Treatment Center and one of the classrooms in the Detention Center from which to work and conduct confidential staff and resident interviews in each living area. Resident files, which also include the resident’s medical files, were reviewed privately by the Auditor.

The DJJ website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOversview.aspx> provides an email address and telephone number for filing PREA reports. The Auditor sent an email to the DJJ PREA email address and received written acknowledgement that they accept reports of sexual abuse and sexual harassment, including anonymous and third party reports, and would initiate the PREA policy reporting procedures at the facility where the incident occurred with the PREA Compliance Manager to begin the PREA response checklist and contacting law enforcement. The Auditor also called the PREA hotline and confirmed that the caller can leave a voice message on the PREA hotline. Both the email and telephone hotline voice messages are monitored by the DJJ PREA office in Juneau, Alaska.

The Auditor spoke by telephone with the Director for Stevie’s Place – Child Advocacy Center (Stevie’s Place), a program of Resource Center for Parents and Children in Fairbanks, Alaska to discuss and confirm that Stevie’s Places provides rape crisis intervention services, provides the use of CAC pediatric/child examination room to conduct the forensic medical exams by SAFE/SANE staff, provides a forensic interview room for law enforcement, provides technical assistance in forensic interviewing of children as needed, provide trained forensic interviewer as needed and/or as available, assistance in the development of treatment plans, and providing outside emotional support to victims and rape advocacy services. As of the date of the audit, the facility was in the process of confirming and executing a Memorandum of Understanding (MOU) with Stevie’s Place and provided a draft copy for the Auditor to review. The Auditor spoke by telephone with one of

the Investigators of Detachment D of the Alaska State Troopers in Fairbanks to confirm their training for sexual assault investigations and their utilization of protocols as outlined by the Standards.

The Division of Juvenile Justice (DJJ) has placed significant emphasis on the importance of identifying and addressing unique resident needs and individual mental and emotional health concerns. In support of these efforts, DJJ has incorporated a trauma-informed care perspective. Trauma-informed Care is an organizational structure and treatment framework that involves understanding, recognizing, and responding to the effects of all types of trauma. Trauma Informed Care also emphasizes physical, psychological and emotional safety for both consumers and providers, and helps survivors rebuild a sense of control and empowerment. DJJ and FYF also commits to the Restorative Justice Philosophy in the approach to justice focusing on the needs of the victims and the offenders, as well as the involved community. Offenders are encouraged to take responsibility for their actions, “to repair the harm they’ve done – by apologizing, returning stolen money, or community service.” In addition, the restorative justice approach aims to help the offender to avoid future offenses. DJJ and FYF also participate with Performance Based Standards (PbS) to measure facility documentation, progress and areas needing improvement. PbS balances the juvenile justice system’s responsibility to protect the public by keeping youths in custody secured and providing appropriate rehabilitative services to prevent future crime. PbS guides operations so that youths are safe in the facilities and return to the community with the skills and resources to grow up to be successful citizens. PbS also encourages facilities and programs to work closely with communities, families and social supports to ensure youths’ re-entry is a collaborative effort. PBS and FYF are both working collaboratively to reduce isolation or confining youth to their rooms and utilize it when necessary to protect the youth from harming themselves or others.

The Director reported to the Auditor that in the past year DJJ began an assessment of the care and services for LGBTQI residents residing in secure facilities and under community supervision with the expectation of creating new policies, expanding training and the revision of existing practices division-wide. DJJ has recently filled a division-wide Safety and Security Manager who will work with the PREA Coordinator and local facility PREA Compliance Managers to improve the division’s prevention efforts.

The Auditor was greeted and treated with hospitality and professionalism by all staff during the on-site visit. Residents and staff were made readily available to the Auditor at all times for formal and informal interviews. The Auditor was provided with unimpeded access to all parts of the facility and access to all records during the on-site review.

The Auditor conducted an exit conference with the facility Superintendent and PREA Compliance Manager, and discussed with them the findings of the on-site audit, including some areas of concern that two residents had asked the Auditor to mention to facility staff. The Auditor thanked the staff for their cooperation and openness during the pre-audit process and on-site review. Administration and leadership were very open and receptive during the discussion of the few areas where PREA compliance needed to be strengthened.

## **Facility Characteristics**

The Alaska Department of Health and Social Services, Division of Juvenile Justice operates the Fairbanks Youth Facility, a 28-bed youth facility located at 1502 Wilbur Street in Fairbanks, Alaska. FYF is comprised of a 12-bed co-ed juvenile Detention Center and a 16-bed co-ed Treatment Center. FYF is a State operated facility which houses juveniles who have committed a crime, violated conditions of probation and have received an Institutional Order. The secure-setting of the facility is maintained 24-hours each day by trained professional staff members who provide safe and secure therapeutic supervision with the average length of stay for a resident of 40 days in the Detention Center and 326 days in the Treatment Center. Comprehensive treatment plans are developed with resident and family input targeting specific areas requiring change and growth, educational services are provided by local school district, including services for special needs students. FYF has contracted for the preparation of meals off-site and delivered to the facility.

FYF consists of two buildings that are connected with offices for Probation and the DJJ Northern Region. All doors are locked and controlled by staff. Staff are located at control station desks in the two housing area day rooms areas and can view resident doors. As of the date of the on-site audit, the facility has a total of 48 staff that have contact with residents.

The DJJ Northern Region Administration offices and Probation offices are located in the same area that divides the Detention Center and Treatment Center. In both the co-ed Detention Center and the North Wing of the Treatment Center, each resident has their own toilet and sink in their cell, while the male residents in the South Wing of the Treatment Center have a separate bathroom facility where only one resident at a time is allowed to use. All residents shower separately. Juvenile Justice Officers (“JJO”) conduct observation rounds every 15 minutes. A grievance box and red PREA telephone are located on the wall in the dayroom areas of the Detention Center and on the wall in the South Wing of the Treatment Center with information about Stevie’s Place, PREA hotline phone number, and grievance forms. The medical and mental health offices are located in the teacher’s hallway. In the past 12 months ending April 22, 2019, 109 residents were admitted into the Detention and Treatment Centers, with 84 residents having a length of stay over 72 hours and 77 residents having a length of stay 10 days or more.

The facility has a Speco Technologies D24GS video camera system that monitors the facility units and grounds. There are 43 recordable cameras that provide coverage for identified blind spots, areas with the highest amount of resident activity, as well as entrances to both units. Additional cameras were installed in the Detention and Treatment Center classrooms, library, waiting area in Probation Offices, and the in front of the key box in the Detention Center intake area to provide coverage in blind spots to the maximum extent possible. The video system is not actively monitored by staff, except in exigent circumstances.

## Summary of Audit Findings

This is FYF’s second PREA audit since the implementation of the PREA standards on August 20, 2013. FYF’s first PREA audit was conducted in August 2015. There have been no major upgrades to the facility or technology since the last PREA Audit in 2015. The facility reported that 100% of the staff, contractors and volunteers have received training on sexual abuse and sexual harassment prevention, detection and response per agency policy and procedure. Staffing ratios are at least 1:8 security staff during waking hours 1:16 during sleeping hours, with many documented instances of higher staffing ratios. During the past 12 months, the facility reported there have been no deviations from the staffing plan. FYF has received no grievances alleging sexual harassment or sexual abuse. The Auditor reviewed all grievances filed with FYF from March 18, 2018 to March 27, 2019. There were four sexual abuse investigations, one of which was referred for criminal investigation reported by FYF in the Pre-Audit Questionnaire, and the Auditor reviewed each of these investigation files during the on-site audit.

DJJ policy C-2 Background Investigations for Employees, Volunteers and Others regulate who will handle and maintain confidential background checks and fingerprint results under Background Check File Maintenance. Subsection (a) and (b) states that certain person (or persons) within each region shall be designated as a background check records custodian who has the responsibility to maintain the background check filing cabinet, which is locked and kept in a secured location, and the confidentiality of the files within. As per Department of Public Safety and FBI rules, DJJ policy C-2, Subsection (c) states that handling and maintaining background checks and fingerprint results require that the designated records custodian(s) maintain a current APSIN (Alaska Public Safety Information Network) security clearance at all times.

The Auditor was provided with a copy of the staff training records confirming that all FYF staff had completed their initial and annual PREA training. The Auditor reviewed two contractor and three volunteer files containing their training records during the on-site audit. On June 11, 2019, the Auditor met with the ASPIN person responsible for maintaining the completed confidential employment applications and background records in her office at the DJJ Northern Region Offices in Fairbanks. The Auditor was able to examine, review and discuss eight staff personnel files, two contractor files, and two volunteer files to determine compliance with the hiring and promotions and background check procedures as mandated

by the Standards and agency policies. The Auditor received a notarized Affidavit from the ASPIN person responsible for each of FYF's background checks for all staff, contractors and volunteers confirming that background checks have been completed for all staff, including new hires and everyone who has been promoted, and follow-up background checks will be conducted every five years on all employees, contractors, teachers, volunteers, and others who may have contact with juveniles. The files for eight residents currently being held in the facility (four in Detention Center and four in the Treatment Center) were reviewed by the Auditor during the on-site audit to evaluate the screening and intake procedure, resident education, and other general program areas.

Interviews and informal interaction with the residents reflected that they are aware of and understand the PREA protections, the agency's zero-tolerance policy, and ways to make reports. Residents review the (1) DJJ PREA Orientation Form; (2) *Break the Silence: A Guide to Reporting Sexual Abuse and Assault*; (3) how to avoid risky situations; (4) shown the DJJ PREA video presentation; and (5) provided with a copy of the Fairbanks Youth Facility Detention Manual or Fairbanks Youth Facility Treatment Center Manual. Residents indicated they were aware of PREA posters located throughout the facility, and were able to articulate to the Auditor what they would do and who they would tell if they were sexually abused. Residents indicated to the Auditor they were safe at FYF. The agency and facility provides the names and contact information for multiple agencies and advocacy services for residents, staff and third-parties to report sexual abuse and sexual harassment in the resident handbook, parent handbook, and on their website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>.

All staff could articulate the meaning of the agency's zero-tolerance for sexual abuse and sexual harassment. All staff stated they have received initial, detailed PREA training and yearly in-service training. Staff was knowledgeable about their roles and responsibilities in the prevention, reporting, and first responder duties. The agency has developed a first responder protocol for staff, contractor, and volunteers to follow. The agency has also developed a written plan to coordinate actions taken in response to an incident of sexual abuse among staff first responders, medical and mental health practitioners, investigators, and facility leadership. The agency and facility have complied with the data collection and review standards, and has posted annual reviews on the agency's website.

In summary, after reviewing all pertinent information, policies and procedures, documentation, and conducting the on-site audit tour, resident interviews, and staff interviews, the Auditor found that the agency leadership and facility leadership have made PREA compliance a priority and have devoted a significant amount of time and resources to policy development and education of residents. Discussions with agency leadership and facility management reinforced the agency's and facility's commitment to ensuring the safety of residents and staff at FYF against sexual abuse and sexual harassment. A few minor areas of compliance are noted in this final report that were completed prior to the on-site audit or corrected during the on-site audit.

The final status of standards that were exceeded, met, or not met is detailed below. There are a total of 43 standards, having between 1-10 subsections. To achieve compliance of any given standard, the facility must achieve 100% compliance with each and every subsection within the Standard as set forth in this report. The compliance performance is shown in the Final Audit Report issued July 3, 2019.

## PREA Standards Compliance Overview – Final Audit Report

**Number of Standards Exceeded: 0**

**Number of Standards Met: 43**

- §115.311; §115.312; §115.313; §115.315; §115.316; §115.317; §115.318;
- §115.321; §115.322;
- §115.331; §115.332; §115.333; §115.334; §115.335
- §115.341; §115.342;
- §115.351; §115.352; §115.353; §115.354;
- §115.361; §115.362; §115.363; §115.364; §115.365; §115.366; §115.367; §115.368;
- §115.371; §115.372; §115.373;
- §115.376; §115.377; §115.378;
- §115.381; §115.382; §115.383;
- §115.386; §115.387; §115.388; §115.389;
- §115.401; §115.403;

**Number of Standards Not Met: 0**

**Total Standards: 43**

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# PREVENTION PLANNING

## Standard 115.311: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.311 (a)

- Does the agency have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment?  Yes  No
- Does the written policy outline the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment?  Yes  No

### 115.311 (b)

- Has the agency employed or designated an agency-wide PREA Coordinator?  Yes  No
- Is the PREA Coordinator position in the upper-level of the agency hierarchy?  Yes  No
- Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?  Yes  No

### 115.311 (c)

- If this agency operates more than one facility, has each facility designated a PREA compliance manager? (N/A if agency operates only one facility.)  Yes  No  NA
- Does the PREA compliance manager have sufficient time and authority to coordinate the facility's efforts to comply with the PREA standards? (N/A if agency operates only one facility.)  
 Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. Fairbanks Youth Facility ("FYF") Completed Pre-Audit Questionnaire ("PAQ")
2. Agency Organizational Chart and FYF Organizational Chart
3. DJJ P&P L-100 Prison Rape Elimination Act (PREA), dated August 24, 2018 ("DJJ P&P L-100")
4. DJJ P&P L-100 Procedure I.

5. DJJ website: <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>

6. Interviews with the following:

- a. PREA Coordinator
- b. PREA Compliance Manager

### Findings (By Subsection):

Subsection (a): Alaska Division of Juvenile Justice (“DJJ”) has a comprehensive policy on sexual abuse and sexual harassment contained in Section: Program and Services, Rights of Juveniles, Number L-100, entitled, *Prison Rape Elimination Act (PREA)*, dated August 24, 2018 (“DJJ P&P”). The policy clearly mandates zero tolerance toward all forms of sexual abuse and sexual harassment. The policy details definitions that are compliant with the PREA definitions. The policy further outlines the agency’s approach to preventing, detecting, and responding to sexual abuse and sexual harassment; and detailed employee corrective actions and disciplinary sanctions for conduct that meets the definition of sexual abuse and harassment. The agency’s zero-tolerance policy is also set out in their website.

Subsection (b): The agency has designated Matt Davidson as the PREA Coordinator who reports directly to Barbara Murray, the Deputy Director of Administration and Programs. Ms. Murray who reports directly to the Division Director of the Division of Juvenile Justice (“DJJ”) under the Alaska Department of Health & Social Services. Mr. Davidson is part of the upper management team at DJJ. During the on-site audit, Mr. Davidson reported to the Auditor that he does have sufficient time and authority to develop, implement and oversee the agency’s efforts to comply with the PREA Standards.

Subsection (c): The facility has designated Mark Weisenbeck as the PREA Compliance Manager, who is also the Treatment Juvenile Justice Unit Supervisor (JJUS) at FYF. Mr. Weisenbeck reports directly to Superintendent Robert Austin. In the PAQ response and during the on-site audit, Mr. Weisenbeck reported to the Auditor that he does have sufficient time to develop, implement and oversee the agency’s efforts to comply with PREA.

Compliance with this standard was determined through policy reviews and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.312: Contracting with other entities for the confinement of residents

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.312 (a)

- If this agency is public and it contracts for the confinement of its residents with private agencies or other entities including other government agencies, has the agency included the entity’s obligation to adopt and comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.)  Yes  No  NA

### 115.312 (b)

- Does any new contract or contract renewal signed on or after August 20, 2012 provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents OR the response to 115.312(a)-1 is "NO".)  Yes  No  NA

## Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. Interviews with the following:
  - a. PREA Coordinator
  - b. Agency Executive Director

### Findings (By Subsection):

**Subsection (a):** The agency has not entered into any contract for the confinement of residents with private agencies or other entities, including government agencies.

**Subsection (b):** The agency has not entered into any contract for the confinement of residents with private agencies or other entities, including government agencies.

Compliance with this standard was determined through policy reviews and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.313: Supervision and monitoring

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.313 (a)

- Does the agency ensure that each facility has developed a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?  
 Yes  No
- Does the agency ensure that each facility has implemented a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?  
 Yes  No
- Does the agency ensure that each facility has documented a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?  
 Yes  No

- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The prevalence of substantiated and unsubstantiated incidents of sexual abuse?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Generally accepted juvenile detention and correctional/secure residential practices?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any judicial findings of inadequacy?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any findings of inadequacy from Federal investigative agencies?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any findings of inadequacy from internal or external oversight bodies?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: All components of the facility's physical plant (including "blind-spots" or areas where staff or residents may be isolated)?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The composition of the resident population?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The number and placement of supervisory staff?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Institution programs occurring on a particular shift?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any applicable State or local laws, regulations, or standards?  Yes  No
- Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any other relevant factors?  Yes  No

### 115.313 (b)

- Does the agency comply with the staffing plan except during limited and discrete exigent circumstances?  Yes  No
- In circumstances where the staffing plan is not complied with, does the facility document all deviations from the plan? (N/A if no deviations from staffing plan.)  Yes  No  NA

### 115.313 (c)

- Does the facility maintain staff ratios of a minimum of 1:8 during resident waking hours, except during limited and discrete exigent circumstances?  Yes  No
- Does the facility maintain staff ratios of a minimum of 1:16 during resident sleeping hours, except during limited and discrete exigent circumstances?  Yes  No
- Does the facility fully document any limited and discrete exigent circumstances during which the facility did not maintain staff ratios?  Yes  No
- Does the facility ensure only security staff are included when calculating these ratios?  Yes  No
- Is the facility obligated by law, regulation, or judicial consent decree to maintain the staffing ratios set forth in this paragraph?  Yes  No

### 115.313 (d)

- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The staffing plan established pursuant to paragraph (a) of this section?  Yes  No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: Prevailing staffing patterns?  Yes  No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility's deployment of video monitoring systems and other monitoring technologies?  Yes  No
- In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The resources the facility has available to commit to ensure adherence to the staffing plan?  Yes  No

### 115.313 (e)

- Has the facility implemented a policy and practice of having intermediate-level or higher-level supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment? (N/A for non-secure facilities)  Yes  No  NA
- Is this policy and practice implemented for night shifts as well as day shifts? (N/A for non-secure facilities)  Yes  No  NA
- Does the facility have a policy prohibiting staff from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility? (N/A for non-secure facilities)  Yes  No  NA

### Auditor Overall Compliance Determination

**Exceeds Standard** (*Substantially exceeds requirement of standards*)

**Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

**Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedure II, *et seq.*
3. FYF Staffing Plan, effective August 26, 2015
4. Minutes of the Yearly FYF Staffing Plan, dated May 15, 2019
4. FYF Staffing Schedule from April 11, 2018 through April 26, 2019
5. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. Immediate or Higher Level Facility Staff
  - e. Agency Executive Director

**Findings (By Subsection):**

Subsection (a): Pursuant to DJJ P&P L-100 Procedure II(c), the facility has developed a Staffing Plan for FYF. The Auditor was provided and reviewed the FYF Staffing Plan, effective August 26, 2015 which briefly discusses all 11 required elements in this standard. The review included consideration of the physical plant, location of blind spots, staffing levels, prevailing staffing patterns, video monitoring to protect residents against abuse, and the allocation of agency and facility resources to commit to the staffing plan to ensure compliance with the staffing plan. The facility reported in the PAQ the average daily number of residents was 18, and the Staffing Plan is predicated for an average daily number of 28 residents with 12 in the Detention Center and 16 residents in the Treatment Center. As of June 10, 2019, the first day of the on-site audit, there were a total of 11 residents housed in the Detention Center (9 males and 2 females) and 6 male residents housed in the Treatment Center. In the Detention Center there were three staff on Day Shift (8:00AM-4:00PM), three staff on Swing Shift (4:00PM-12:00AM), and two staff on Grave Shift (12:00AM-8:00AM), for a total of eight staff on duty. In the Treatment Center there were three staff on Day Shift (8:00AM-4:00PM), three staff on Swing Shift (4:00PM-12:00AM), and two staff on Grave Shift (12:00AM-8:00AM), for a total of eight staff on duty. The facility has a Speco Technologies D24GS video camera system that monitors the facility units and grounds. There are 43 recordable cameras that provide coverage for identified blind spots, areas with the highest amount of resident activity, as well as entrances to both units. Additional cameras were installed in the Detention and Treatment Center classrooms, library, waiting area in Probation Offices, and the in front of the key box in the Detention Center intake area to provide coverage in blind spots to the maximum extent possible. The video system is not continuously monitored by staff, except in exigent circumstances. The video system is not actively monitored by staff, except in exigent circumstances. Interviews with the agency director, the PREA Coordinator, Superintendent, and PREA Compliance Manager confirmed compliance with PREA standards, and that safety and security procedures are the primary focus when considering staffing patterns and video monitoring.

Subsection (b): DJJ P&P L-100 Procedure II(d) requires the facility to comply with staffing plans, except in exigent circumstances, and the JJUS shall document and justify any deviations in the Unit Log. The facility reported in the PAQ there have been no deviations to the staffing plan for the past 12 months. A review of the Duty Log by the Auditor during the on-site audit showed no deviations to the staffing plan.

Subsection (c): The facility reported on the PAQ they have maintained a minimum staffing ratio of 1:8 during resident waking hours and a minimum staffing ratio of 1:16 during resident sleeping hours, and there have been no deviations to

the staffing ratio for the past 12 months. A review of the FYF staffing schedule from April 11, 2018 through April 26, 2019 confirmed that the facility maintained a higher staffing ratio than required by this standard for waking and sleeping hours.

Subsection (d): DJJ P&P L-100 Procedure II(f), policy requires the staffing plan to be reviewed annually for the four required elements in this standard by the facility PREA Compliance Manager and PREA Coordinator. The Auditor was provided and reviewed the minutes of the annual facility staffing plan review held on May 15, 2019, with the PREA Coordinator, Superintendent, and PREA Compliance Manager.

Subsection (e): DJJ P&P L-100 Procedure II(g) states that unannounced rounds by intermediate-level or higher-level supervisor will occur on all shifts and be noted in the unit log as “unannounced PREA supervisory round” or similar. Staff are prohibited from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility. In responding to the PAQ the Auditor was informed that all staff, except on-call staff, may perform unannounced rounds ranging in ranks from JJOI through JJOIII. The Standards require intermediate-level and higher. The division considers staff holding the rank of JJUS as intermediate-level staff, and Superintendent and Unit Supervisors as higher-level staff. During the on-site audit, the Auditor was shown documented rounds by JJUS and the Superintendent conducted on at a weekly basis during each shift for the past 12 months. During the on-site audit the Auditor discussed the importance of the unannounced rounds being conducted by intermediate-level and higher-level staff during all shifts and documentation showing the names of the staff member making the rounds with the PREA Compliance Manager and the Superintendent. The Auditor was provided a random sample for each month of the documented unannounced rounds conducted by a JJUS during all three shifts. During the on-site audit, the Auditor viewed the Unit Log Book for the detention center and treatment center further verifying that information provided to the Auditor was correct and that unannounced rounds are being conducted and documented during all shifts by intermediate-level and higher-level supervisors. During the on-site audit the Auditor discussed with the Superintendent and the PREA Compliance Manager the importance of stating in the Unit Log Book when unannounced PREA supervisory rounds are being conducted for each shift at least monthly and methods for highlighting these rounds in the Unit Log Book.

Compliance with this standard was determined through policy reviews and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.315: Limits to cross-gender viewing and searches

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.315 (a)

- Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?  Yes  No

#### 115.315 (b)

- Does the facility always refrain from conducting cross-gender pat-down searches in non-exigent circumstances?  Yes  No  NA

#### 115.315 (c)

- Does the facility document and justify all cross-gender strip searches and cross-gender visual body cavity searches?  Yes  No
- Does the facility document all cross-gender pat-down searches?  Yes  No

### 115.315 (d)

- Does the facility implement policies and procedures that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks?  Yes  No
- Does the facility require staff of the opposite gender to announce their presence when entering a resident housing unit?  Yes  No
- In facilities (such as group homes) that do not contain discrete housing units, does the facility require staff of the opposite gender to announce their presence when entering an area where residents are likely to be showering, performing bodily functions, or changing clothing? (N/A for facilities with discrete housing units)  Yes  No  NA

### 115.315 (e)

- Does the facility always refrain from searching or physically examining transgender or intersex residents for the sole purpose of determining the resident's genital status?  Yes  No
- If a resident's genital status is unknown, does the facility determine genital status during conversations with the resident, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner?  Yes  No

### 115.315 (f)

- Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?  Yes  No
- Does the facility/agency train security staff in how to conduct searches of transgender and intersex residents in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedure II, Facility Supervision and Monitoring, *et seq.*
3. DJJ P&P L-100 Procedure IV, Juvenile Privacy, *et seq.*
4. DJJ P&P H-104 Searches and Contraband, Procedure II Searching Juvenile (Searches of Person), *et seq.*

5. DJJ P&P H-104 Searches and Contraband, Procedure III, Searches of Transgender or Intersex Residents, General Provisions, *et seq.*
6. DJJ P&P H-104 Searches and Contraband Procedure X, Training and Quality Assurance, *et seq.*
7. FYF Unit Log documenting Resident Searches
8. Interviews with the following:
  - a. Random Staff
  - b. Random Residents

**Findings (By Subsection):**

Subsection (a): DJJ P&P H-104 Procedure II(f) addresses resident body cavity searches which may be authorized by the Superintendent or designee and may only be performed after a Standard or Admission search has been conducted and when there is probable cause to believe that weapons or contraband will be found. The facility reported in the PAQ they do not conduct cross-gender strip searches or cross-gender visual body cavity searches of residents. In the past 12 months, there has been no cross-gender strip or visual body cavity searches performed by staff or non-medical staff. Random staff interviews confirmed that staff do not conduct cross-gender strip searches or visual body cavity searches of residents.

Subsection (b): DJJ P&P H-104 Procedure II does not allow for cross-gender pat-down searches except in exigent circumstances only. The facility reported in the PAQ in the past 12 months there has been no cross-gender pat-down searches performed by staff. It appears from random staff interviews that staff do not perform cross-gender pat-down searches.

Subsection (c): DJJ P&P H-104 Procedure II(a)(4) requires that staff document searches in the unit log or Incident Report as indicated by this policy, including the subject of the search, the reason for the search, and who conducted the search. Staff are also required to justify and document a cross-gender search in Juvenile Offender Management Information System (“JOMIS”), the on-line case management database, chronological note-type PREA.

Subsection (d): DJJ P&P L-100 Procedure IV(a) prohibits staff of the opposite gender from viewing residents when showering, performing bodily functions, and changing clothing except in exigent circumstances or when viewing is incidental to security or room checks. DJJ P&P L-100 Procedure IV(b) requires staff of the opposite gender to announce their presence, absent exigent circumstances or a security necessity, before entering an area where a resident is likely to be showering, performing bodily functions, or changing clothing. During the on-site audit, the Auditor observed staff of the opposite gender announcing cross-gender presence. Residents shower in a single, private shower area allowing residents to shower in a private manner. Interviews with random staff and residents indicated that staff of the opposite gender is making announcements upon entering the housing units.

Subsection (e): DJJ P&P H-104 Procedure III prohibits staff from searching or physically examining a transgender or intersex resident for the sole purpose of determining the resident’s genital status, and will seek to determine the status by conversing with the resident, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner. Staff interviews confirmed that they were aware of the policy prohibiting searches of transgender or intersex residents for the sole purpose of determining their genital status.

Subsection (f): DJJ P&P H-104 Procedure X states that all Juvenile Justice Officers (JJO) are trained in search methods and practices and that the JJUS is responsible for ensuring training is completed by JJOs assigned to the unit prior to conducting searches. Refresher training shall be provided on an annual basis. The facility reported in the PAQ that 100% of security staff have received training on conducting cross-gender pat-down searches and searches of transgender and intersex residents in a professional and respectful manner, consistent with security needs. The Auditor reviewed

documentation confirming that all staff have been trained. Staff interviews indicated they have received specialized training on cross-gender pat-down searches and performing pat-down searches of transgender and intersex residents.

Compliance with this standard was determined through policy reviews and interviews with residents and staff.

**Corrective Action:** None.

## **Standard 115.316: Residents with disabilities and residents who are limited English proficient**

### **All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

#### **115.316 (a)**

- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are deaf or hard of hearing?  
 Yes  No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are blind or have low vision?  
 Yes  No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have intellectual disabilities?  
 Yes  No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have psychiatric disabilities?  
 Yes  No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have speech disabilities?  
 Yes  No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other? (if "other," please explain in overall determination notes.)  Yes  No
- Do such steps include, when necessary, ensuring effective communication with residents who are deaf or hard of hearing?  Yes  No
- Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?  Yes  No

- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have intellectual disabilities?  Yes  No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have limited reading skills?  Yes  No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Are blind or have low vision?  Yes  No

#### 115.316 (b)

- Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient?  Yes  No
- Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?  Yes  No

#### 115.316 (c)

- Does the agency always refrain from relying on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under §115.364, or the investigation of the resident's allegations?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedure III. Training and Orientation, *et. seq.*
3. Memorandum of Understanding ("MOU") between Language Interpreter Center and DJJ, effective June 30, 2015
4. Materials used for orientation, cartoons and acknowledgment
5. DJJ Power Point *Prison Rape Elimination Act*
6. Interviews with the following:
  - a. Superintendent
  - b. Random Staff
  - c. Specialized Staff

## Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedure III. Training and Orientation (d) ensures that residents with disabilities and /or limited English proficiency, including those who are deaf or hard of hearing, blind or visually impaired, have an equal opportunity to participate in or benefit from all aspects of the Agency's PREA protections. The policy ensures that written materials are provided in formats and through methods that ensure effective communication with residents with disabilities, including youths who have intellectual disabilities, limited reading skills, or who are blind or have low vision. The policy provides a telephone number for staff to contact for residents who are deaf or hard of hearing, or hearing impaired. FYF staff will also provide a copy of the DJJ PowerPoint *Prison Rape Elimination Act* allowing a resident who is deaf or hard of hearing an opportunity to read what is spoken on the DJJ PREA video. DJJ has entered into a MOU, effective June 30, 2015, with Language Interpreter Center, a program of the Alaska Institute for Justice, to provide qualified interpreters and/or translators on its statewide registry who are independent contractors. At the time of the on-site audit, there were no residents housed at the facility who were limited English proficient or who had communication disabilities.

Subsection (b): DJJ P&P L-100 Procedure III. Training and Orientation (d) ensures that residents who are limited English proficient ("LEP") have access to all aspects of the facility's PREA protections, including steps to provide interpreters through the MOU with Language Interpreter Center, who can interpret effectively, accurately and impartially, any speech, pamphlet, poster, video, etc. to ensure the LEP resident is orientated to PREA.

Subsection (c): DJJ P&P L-100 Procedure III(d)(3) prohibits the use of resident interpreters, resident readers, or other types of resident assistance except in limited circumstances as authorized by the policy and this Standard. The facility reported that in the past 12 months there have been no instances where resident interpreters, resident readers, or other types of resident assistants have been used. Interviews with staff members consistently revealed that resident interpreters are never used and staff could articulate why using resident interpreters is not considered a best practice.

Compliance with this standard was determined through policy reviews and interviews with residents and staff.

**Corrective Action:** None.

## Standard 115.317: Hiring and promotion decisions

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.317 (a)

- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?  Yes  No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse?  Yes  No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above?  Yes  No

- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?  Yes  No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse?  Yes  No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above?  Yes  No

#### 115.317 (b)

- Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with residents?  Yes  No

#### 115.317 (c)

- Before hiring new employees, who may have contact with residents, does the agency: Perform a criminal background records check?  Yes  No
- Before hiring new employees, who may have contact with residents, does the agency: Consult any child abuse registry maintained by the State or locality in which the employee would work?  Yes  No
- Before hiring new employees, who may have contact with residents, does the agency: Consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse?  Yes  No

#### 115.317 (d)

- Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with residents?  Yes  No
- Does the agency consult applicable child abuse registries before enlisting the services of any contractor who may have contact with residents?  Yes  No

#### 115.317 (e)

- Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with residents or have in place a system for otherwise capturing such information for current employees?  Yes  No

#### 115.317 (f)

- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions?  Yes  No

- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees?  Yes  No
- Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct?  Yes  No

### 115.317 (g)

- Does the agency consider material omissions regarding such misconduct, or the provision of materially false information, grounds for termination?  Yes  No

### 115.317 (h)

- Unless prohibited by law, does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.)  Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P A-4 Reference Checks for Prospective Employees, Volunteers, and Contractors, *et seq.*
3. Form A-4.A Volunteer Application
4. Form A-4.B DJJ Employment Reference Check
5. Form A-4.C PREA Institutional Employment Check
6. Form A-4.D SOA Authorization to Release Confidential Employee Records
7. Form A-4.E DJJ Non-Employee Reference Check
8. Attachment A to A-4: How to Access SOA Pre-Employment Certification
9. DJJ P&P C-2, Background Investigations for Employees, Volunteers, and Others, *et seq.*
10. Attachment A to C-2 – Quick Guide to Background Check Database Queries
11. Attachment B to C-2 – Guidelines for Withdrawing a Job Offer due to a Failed Background Check
12. Attachment C to C-2 – Assigning a Background Check Number
13. Attachment D to C-2 – Background Check Placer Sheet
14. Form C-2.A DJJ Background Check Release/Waiver
15. Form C-2.B DJJ PREA Employment Standards Disclosure
16. Form C-2.C DJJ Background Investigation Database Checklist
17. Form C-2.D DJJ Background Check Review / Recommendation Form
18. Form C-2.E Background Check File Log
19. Signed Affidavit from ASPIN User in DJJ Northern Region Office

20. Interviews with the following:
- a. PREA Coordinator
  - b. Superintendent
  - c. ASPIN User in DJJ Northern Region Office

**Findings (By Subsection):**

Subsection (a): DJJ P&P C-2 policy states DJJ shall not hire or promote anyone who may have contact with residents and shall not enlist the services of any contractor who may have contact with residents with the prohibitions set forth in this standard. This was verified by the Auditor through interview and review of personnel records with the ASPIN user in the DJJ Northern Region offices in Fairbanks, AK, and a notarized Affidavit from the APSIN user responsible for each FYF's employment application confirming the all prohibitions set forth in this subsection are reviewed for all employees, contractors, teachers, volunteers, and others who may have contact with residents.

Subsection (b): DJJ P&P C-2 policy states DJJ will also consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with residents. This was verified by the Auditor through interview and review of personnel records, and a notarized Affidavit from the APSIN user responsible for each FYF's employment applications and background checks.

Subsection (c): DJJ P&P C-2 states before hiring new employees, contractors, and volunteers who may have contact with residents, background checks will involve an examination of the following databases: Alaska Public Safety Information Network (APSIN) Alaska criminal, traffic, fish and wildlife violation, warrant and protective order history database maintained by Alaska Department of Public Safety; National Criminal Information Center (NCIC) maintained by the Federal Bureau of Investigation; National Sex Offender Public Website (NSOPW) sex offender database maintained by the U.S. Department of Justice; Sex Offender/Child Kidnapper Registration Central Registry (SOCKR) sex offender database maintained by Alaska Department of Public Safety; Juvenile Offender Management Information System (JOMIS) juvenile offender database maintained by Alaska Division of Juvenile Justice; Online Resources for Children of Alaska (ORCA) child abuse and neglect database maintained by the Alaska Office of Children's Services; and CourtView Alaska Court System records database. This was verified by the Auditor through interview and review of personnel records, and a notarized Affidavit from the APSIN user responsible for each FYF's employment applications and background checks.

The facility reported in the PAQ that in the past 12 months 8 persons were hired where criminal background record checks conducted. The Auditor was provided with a copy of blank forms for applications requiring new hires to disclose sexual harassment or sexual abuse resigned during a pending investigation of alleged sexual abuse or sexual harassment. This was verified by the Auditor through interview of the ASPIN user in the DJJ Northern Region office and review of personnel records, and a notarized Affidavit from the APSIN user responsible for each FYF's employment applications and background checks confirming background checks have been completed and follow-up background checks will be conducted every five years on all employees, contractors, teachers, volunteers, and others who may have contact with juveniles.

Subsection (d): DJJ P&P C-2, Procedures (b) and (d) state before hiring new contractors or volunteers who may have contact with residents, DJJ shall perform background records check, consult any child abuse registry, and contact all prior institutional employers for information on allegations of sexual abuse or any resignation during a pending investigation of alleged sexual abuse or sexual harassment. The Auditor interviewed, reviewed and received a notarized Affidavit from the APSIN user responsible for each FYF's background checks confirming background checks have been completed and follow-up background checks will be conducted every five years on all employees, contractors, teachers, volunteers, and others who may have contact with juveniles. The facility reported in the PAQ that in the past 12 months 2 contracts for services where criminal background record checks were conducted on staff who might have contact with residents.

Subsection (e): DJJ P&P C-2 states DJJ will make its best effort to conduct criminal background record checks at least every five years of current employees, contractors and volunteers who may have contact with residents. The Auditor interviewed the ASPIN user in the DJJ Northern Region office who confirmed that a process and procedure is in place to complete new background checks will be conducted for every staff member, contractor and volunteer five years from their initial background check and for staff who have been promoted.

Subsection (f): DJJ P&P C-2 requires DJJ employees and volunteers to report to their supervisors when cited for a violation requiring a court appearance, served with a domestic violence or stalking protective order, or charged, arrested, or convicted of a misdemeanor or felony offense.

Subsection (g): DJJ P&P C-2 states that material omissions or misrepresentations by applicants or current employees, contractors, community partners or volunteers regarding background histories shall be grounds for disciplinary action, up to and including possible dismissal or termination of service.

Subsection (h): DJJ P&P C-2 states the facility shall provide information on substantiated allegations of sexual abuse or sexual harassment involving current or former employees to any institution employer conducting a background check with a signed consent to release information form.

As part of the PAQ documentation, the Auditor was informed there are several collective bargaining agreements currently in effect which can be found at <http://doa.alaska.gov/dop/LaborRelations/unionContracts>. The Auditor verified with the DJJ Director that none of the collective bargaining agreements contain language prohibits the agency or facility from disciplining or firing staff.

In order to personally review employee, contractor, and volunteer completed background checks, the Auditor provided a list of names of staff, volunteers and contractors for FYF. In the presence of the ASPIN user responsible for maintaining the completed confidential employment applications and background records check in the DJJ Northern Region office in Fairbanks, the Auditor reviewed the personnel records, including the employment applications and criminal background checks, and verified that completed background checks were conducted pursuant to DJJ policy and PREA Standard 115.317 for eight staff, two contractors and two volunteers. The Auditor also received a notarized Affidavit from the ASPIN user responsible for maintaining the completed confidential employment applications and background records check confirming background checks for FYF staff, volunteers and contractors have been completed and follow-up background checks will be conducted every five years on all employees, contractors, teachers, volunteers, and others who may have contact with juveniles.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff.

**Corrective Action:** None.

## **Standard 115.318: Upgrades to facilities and technologies**

### **All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

#### **115.318 (a)**

- If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has

not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.)  Yes  No  NA

### 115.318 (b)

- If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)  Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. Interviews with the following:
  - a. Agency Head
  - b. Facility Superintendent
  - c. PREA Coordinator

### Findings (By Subsection):

Subsection (a): The agency reported in the PAQ they have not acquired any new facility or made a substantial expansion or modification to the existing facility.

Subsection (b): The agency reported in the PAQ they have not acquired any new facility or made a substantial expansion or modification to the existing facility. The facility reported that in October 2018 the video system was updated and additional cameras were installed in the Detention and Treatment Center classrooms, library, waiting area in Probation Offices, and the in front of the key box in the Detention Center intake area to provide coverage in blind spots to the maximum extent possible.

Compliance with this standard was determined through review of documentation and interviews with specialized staff.

**Corrective Action:** None.

## RESPONSIVE PLANNING

### Standard 115.321: Evidence protocol and forensic medical examinations

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.321 (a)**

- If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)  Yes  No  NA

**115.321 (b)**

- Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)  
 Yes  No  NA
- Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)  
 Yes  No  NA

**115.321 (c)**

- Does the agency offer all residents who experience sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiary or medically appropriate?  Yes  No
- Are such examinations performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible?  Yes  No
- If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)?  
 Yes  No
- Has the agency documented its efforts to provide SAFEs or SANEs?  Yes  No

**115.321 (d)**

- Does the agency attempt to make available to the victim a victim advocate from a rape crisis center?  
 Yes  No
- If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member?  Yes  No
- Has the agency documented its efforts to secure services from rape crisis centers?  Yes  No

**115.321 (e)**

- As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews?  Yes  No
- As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals?  Yes  No

#### 115.321 (f)

- If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating entity follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.)  Yes  No  NA

#### 115.321 (g)

- Auditor is not required to audit this provision.

#### 115.321 (h)

- If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (Check N/A if agency attempts to make a victim advocate from a rape crisis center available to victims per 115.321(d) above.)  Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100, *et seq.*
3. DJJ P&P A-5, *et seq.*, Administrative Investigations of Staff Misconduct, effective January 9, 2015
4. Draft Memorandum of Understanding (MOU) with Stevie’s Place
5. Letter to The Alaska State Troopers, dated May 15, 2019
6. Interviews with the following:
  - a. PREA Coordinator
  - b. Superintendent
  - c. PREA Compliance Manager
  - d. Stevie’s Place
  - e. Detachment D of The Alaska State Troopers

### Findings (By Subsection):

Subsection (a): The agency is not responsible for investigating allegation of sexual abuse. Pursuant to DJJ P&P A-5, FYF conducts administrative investigations of staff sexual abuse and sexual harassment. According to the Superintendent and PREA Compliance Manager, FYF will conduct preliminary administrative investigations only, and all criminal sexual abuse investigations for staff and residents are referred to Detachment D of the Alaska State Troopers for investigation.

Subsection (b): The agency is not responsible for investigating allegation of sexual abuse.

Subsection (c): FYF does not perform sexual assault medical forensic evaluations, and offers all residents who experience sexual abuse access to forensic medical examinations, at no cost, where evidentiary or medically appropriate, at Stevie's Place pursuant to the draft MOU. FYF first responders will stabilize the victim upon receiving a report alleging sexual abuse and/or assault, and use best efforts to preserve forensic evidence while assisting the victim. The Auditor verified through telephone conversation with the Director at Stevie's Place that they are in the process of finalizing the draft MOU and they have already been providing the services as outlined in the draft MOU. All forensic medical exams are conducted at Stevie's Place for all residents under the age of 18 by SANE/SAFE staff from the Fairbanks Memorial Hospital pursuant to a contract between Stevie's Place and the hospital. FYF reported in the PAQ that there have been no forensic medical exams conducted or performed by SANES/SAFEs staff or qualified medical practitioner within the past 12 months.

Subsection (d): FYF utilizes victim advocates from Stevie's Place pursuant to the draft MOU. The Auditor verified through telephone conversation with the Director at Stevie's Place that they provide victim advocate services if requested by the victim.

Subsection (e): As agreed to in the draft MOU, Stevie's Place will support the victim through the forensic medical examination process and investigatory interviews to provide emotional support, crisis intervention, information, and referrals at the request and approval of the victim. During the telephone conversation with Stevie's Place the Auditor was informed that they will always have a victim crisis counselor during the time of the forensic exam, and will provide, in conjunction with the facility's mental health staff, victim advocacy services for the resident including short-term and long-term therapy.

Subsection (f): FYF conducts administrative investigations and criminal investigations are conducted by Detachment D of the Alaska State Troopers. The Superintendent provided the Auditor a copy of the letter, dated May 15, 2019, requesting that the Alaska State Troopers conducting their criminal investigation follow the requirements as required by the PREA Standard.

Subsection (h): Through the MOU, FYF utilizes advocates from Stevie's Place who utilize staff from Fairbanks Memorial Hospital who are qualified SANE/SAFE nurses and doctors.

Interviews with random staff indicated they were knowledgeable of the facility's protocols and procedures and had received training and annual refresher training regarding incident response.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and specialized staff.

**Corrective Action:** None.

## **Standard 115.322: Policies to ensure referrals of allegations for investigations**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

### **115.322 (a)**

- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse?  Yes  No
- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment?  Yes  No

#### 115.322 (b)

- Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior?  Yes  No
- Has the agency published such policy on its website or, if it does not have one, made the policy available through other means?  Yes  No
- Does the agency document all such referrals?  Yes  No

#### 115.322 (c)

- If a separate entity is responsible for conducting criminal investigations, does such publication describe the responsibilities of both the agency and the investigating entity? [N/A if the agency/facility is responsible for criminal investigations. See 115.321(a).]  Yes  No  NA

#### 115.322 (d)

- Auditor is not required to audit this provision.

#### 115.322 (e)

- Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100, *et seq.*
3. DJJ P&P H-100, *et seq.*, Incident Notification and Reporting, effective July 1, 2014
4. DJJ Form H-100.A Incident Report Form
5. DJJ Form L-100.A PREA Incident Checklist
6. DJJ Website: <http://dhss.alaska.gov/dji/Pages/GeneralInfo/PREAOverview.aspx>
7. Interviews with the following:
  - a. Agency Head
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. Superintendent

## Findings (By Subsection):

Subsection (a): DJJ P&P L-100 and H-100 ensures that administrative investigation is completed for all allegations of sexual abuse and sexual harassment, and a referral made for criminal investigations. The facility reported in the PAQ that in the past 12 months, four allegations of sexual abuse and sexual harassment were received and investigated, and one allegation was referred for criminal investigation. The Auditor reviewed the four investigation files during the on-site audit for compliance with the Standards.

Subsection (b): FYF staff shall complete the DJJ H-100.A Incident Report Form and the DJJ Form L-100.A PREA Incident Checklist for all allegations of sexual abuse and sexual harassment and contact the Superintendent and the DJJ Deputy Director of Operations. The agency has published its policy on its website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx> language describing who is responsible for conducting the administrative investigations and criminal investigations. as required by this subsection. Through interview with the PREA Coordinator, the Auditor confirmed that the agency does document all such referrals.

Subsection (c): The DJJ P&P L-100 Procedures VI states that the PREA Compliance Manger shall request local law enforcement agencies conduct criminal investigation, and that the staff assigned to monitor a criminal investigation will indicate in the incident report whether the law enforcement investigation supports a finding that a crime has occurred, the allegation is false, the evidence is inconclusive, or law enforcement declined to investigate. The staff monitoring the investigation will request the relevant information from the local law enforcement agency. The agency has published its policy on its website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx> language describing who is responsible for conducting the administrative investigations and criminal investigations, including identifying who the local enforcement agency responsible for the criminal investigation; and the responsibilities of both the agency and the investigation agency during the investigation process.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and specialized staff.

**Corrective Action:** None.

## TRAINING AND EDUCATION

### Standard 115.331: Employee training

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.331 (a)

- Does the agency train all employees who may have contact with residents on: Its zero-tolerance policy for sexual abuse and sexual harassment?  Yes  No
- Does the agency train all employees who may have contact with residents on: How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures?  Yes  No
- Does the agency train all employees who may have contact with residents on: Residents' right to be free from sexual abuse and sexual harassment?  Yes  No

- Does the agency train all employees who may have contact with residents on: The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment?  Yes  No
- Does the agency train all employees who may have contact with residents on: The dynamics of sexual abuse and sexual harassment in juvenile facilities?  Yes  No
- Does the agency train all employees who may have contact with residents on: The common reactions of juvenile victims of sexual abuse and sexual harassment?  Yes  No
- Does the agency train all employees who may have contact with residents on: How to detect and respond to signs of threatened and actual sexual abuse and how to distinguish between consensual sexual contact and sexual abuse between residents?  Yes  No
- Does the agency train all employees who may have contact with residents on: How to avoid inappropriate relationships with residents?  Yes  No
- Does the agency train all employees who may have contact with residents on: How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents?  Yes  No
- Does the agency train all employees who may have contact with residents on: How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?  Yes  No
- Does the agency train all employees who may have contact with residents on: Relevant laws regarding the applicable age of consent?  Yes  No

#### 115.331 (b)

- Is such training tailored to the unique needs and attributes of residents of juvenile facilities?  Yes  No
- Is such training tailored to the gender of the residents at the employee's facility?  Yes  No
- Have employees received additional training if reassigned from a facility that houses only male residents to a facility that houses only female residents, or vice versa?  Yes  No

#### 115.331 (c)

- Have all current employees who may have contact with residents received such training?  Yes  No
- Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures?  Yes  No
- In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies?  Yes  No

#### 115.331 (d)

- Does the agency document, through employee signature or electronic verification, that employees understand the training they have received?  Yes  No

## Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures III. Training and Orientation
3. DJJ On-Line Moodle-based PREA Training Curriculum
4. FYF Electronic Training Records
5. Interviews with the following:
  - a. Random Staff

### Findings (By Subsection):

Subsection (a): DJJ policy states that all division staff, nurses, mental health clinicians, contract employees, and permanent school staff will receive the on-line Moodle-based PREA training during the first three months of assignment and a refresher training every two years thereafter.

Subsection (b): DJJ policy states that training is tailored to the unique needs and attributes of juveniles and to the gender of the residents in the facility. Refresher training is provided every two years thereafter; and in the years the individual does not receive refresher training, is provided information on current sexual abuse and sexual harassment policies. Policy also requires that staff will receive additional training if they are reassigned from a unit that houses only male juveniles to a unit that houses only female juveniles, or vice versa.

Subsection (c): DJJ policy requires during the first three months of assignment, refresher training every two years thereafter, and in the years the individual does not receive refresher training, is provided information on current sexual abuse and sexual harassment policies. Policy further requires the statewide training coordinator to maintain electronic records that individuals understand the training they have received. The facility reported in the PAQ that 48 staff who have contact with residents were trained or retrained on the PREA requirements enumerated above and by DJJ policy. The Auditor reviewed documentation confirming all staff have received the training as outlined above.

Subsection (d): DJJ policy further requires the statewide training coordinator to maintain electronic records that individuals understand the training they have received.

Interviews with all staff indicated they had received the initial during the first three months of their assignment; they have received refresher training every year thereafter; and they have been provided information on current sexual abuse and sexual harassment policies. All staff were able to articulate their duties as enumerated in subsection (a) of this Standard.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff.

**Corrective Action:** None.

## Standard 115.332: Volunteer and contractor training

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.332 (a)

- Has the agency ensured that all volunteers and contractors who have contact with residents have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures?  Yes  No

#### 115.332 (b)

- Have all volunteers and contractors who have contact with residents been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with residents)?  Yes  No

#### 115.332 (c)

- Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedures III. Training and Orientation, *et seq.*
3. DJJ PREA Orientation for Volunteers, Contractors and Teachers PowerPoint
4. DJJ Form L-100.B PREA and Confidentiality Acknowledgment Form
5. Interviews with the following:
  - a. Contractors
  - b. Volunteers
  - c. PREA Compliance Manager

### Findings (By Subsection):

Subsection (a): DJJ policy states that all contracted service providers, visitors, volunteers, temporary school staff and individuals who have business with or use the resources of a facility will sign the PREA and Confidentiality Acknowledgment Form L-100.B during their orientation to the facility. Facility managers may require training for individuals based on the services they provide and level of contact they have with juveniles. The facility reported in the PAQ that 28 volunteers and contractors who have contact with residents have been trained or retrained in the agency's policies and procedures regarding sexual abuse and sexual harassment prevent, detection, and response. Interviews with

one contractor and three volunteers indicate that they had received training and aware of the facility's zero-tolerance policy for sexual abuse and sexual harassment.

Subsection (b): Per policy, the level of training, including training on the agency's zero-tolerance policy, provided by the facility to contractors and volunteers is based on the services they provide and level of contact they have with juveniles. The Auditor was provided a copy of the DJJ PREA Orientation for Volunteers, Contractors and Teachers PowerPoint for review which covers the agency's zero tolerance policy for abuse and harassment; communicating effectively with LGBTQQI youth; the role in preventing, detecting, reporting, and responding to abuse; the dynamics of sexual abuse, signs a juvenile might be the victim of abuse; and how to prevent sexual abuse between juveniles and between juveniles and staff.

Subsection (c): Per policy, the facilities will retain copies of the signed PREA and Confidentiality Acknowledgment Form L-100.B, confirming understanding their PREA orientation. During the on-site audit, the Auditor reviewed volunteer and contractor records documenting their initial PREA training and signed L-100.B forms.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with volunteers and contractors.

**Corrective Action:** None.

## Standard 115.333: Resident education

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.333 (a)

- During intake, do residents receive information explaining the agency's zero-tolerance policy regarding sexual abuse and sexual harassment?  Yes  No
- During intake, do residents receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment?  Yes  No
- Is this information presented in an age-appropriate fashion?  Yes  No

#### 115.333 (b)

- Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment?  Yes  No
- Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents?  Yes  No
- Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Agency policies and procedures for responding to such incidents?  Yes  No

#### 115.333 (c)

- Have all residents received such education?  Yes  No
- Do residents receive education upon transfer to a different facility to the extent that the policies and procedures of the resident's new facility differ from those of the previous facility?  Yes  No

#### 115.333 (d)

- Does the agency provide resident education in formats accessible to all residents including those who: Are limited English proficient?  Yes  No
- Does the agency provide resident education in formats accessible to all residents including those who: Are deaf?  Yes  No
- Does the agency provide resident education in formats accessible to all residents including those who: Are visually impaired?  Yes  No
- Does the agency provide resident education in formats accessible to all residents including those who: Are otherwise disabled?  Yes  No
- Does the agency provide resident education in formats accessible to all residents including those who: Have limited reading skills?  Yes  No

#### 115.333 (e)

- Does the agency maintain documentation of resident participation in these education sessions?  Yes  No

#### 115.333 (f)

- In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to residents through posters, resident handbooks, or other written formats?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedures III. Training and Orientation, *et seq.*
3. Memorandum of Understanding ("MOU") between Language Interpreter Center and DJJ, effective June 30, 2015
4. DJJ PREA Orientation Form
5. DJJ PREA Education video
6. Break the Silence, A Guide to Reporting Sexual Abuse and Assault
7. DJJ PowerPoint *Prison Rape Elimination Act*

8. Fairbanks Youth Facility Treatment Unit Program Manual, Revised May 2018
9. Fairbanks Youth Facility Detention Handbook
10. On-site Tour of facility
11. Review of resident files
12. Interviews with the following:
  - a. Intake Staff
  - b. Random Residents

**Findings (By Subsection):**

Subsection (a): DJJ L-100 Procedures III(c) requires that during the admissions orientation process, admissions staff provide residents with information explaining in an age appropriate fashion the division's zero tolerance policy regarding sexual abuse and sexual harassment, and how to report incidents or suspicions of sexual abuse or sexual harassment. The facility reported in the PAQ that 47 residents were admitted in the past 12 months received this information.

Admissions orientation is conducted by any of the Juvenile Justice Officers ("JJO") on duty the day the resident arrives, usually within 3 days of the resident's arrival. During the interview with JJO III, the Auditor was informed that the first information they review with each new resident during orientation is the PREA Orientation Form and the resident will watch the PREA video shown in the dayroom. This information was also confirmed by the Auditor during interviews with random residents and review of five resident files.

Subsection (b): DJJ L-100 Procedures III(c) requires within 10 days of admission residents view the PREA education video with facility staff are available to answer questions. The JJUS is responsible for monitoring documentation of resident participation in these education sessions. Documentation is made in the resident's file hard copy and/or JOMIS. This information was confirmed by the Auditor during interviews with residents and review of six random resident files during the on-site audit. The facility reported in the PAQ that 84 residents admitted in the past 12 months received comprehensive age-appropriate education on their rights to be free from sexual abuse and sexual harassment, from retaliation for reporting such incidents, and on the division's policies and procedures for responding to such incidents within three days of intake. On the date of the on-site audit, all of the residents had received comprehensive age-appropriate PREA education within three days of intake.

Subsection (c): DJJ L-100 Procedures III(c) requires residents transferred to a different division facility shall view the PREA education video and orientation materials, and any resident returning to the same facility within 30 days of viewing the video are not required to view it again unless deemed appropriate by facility staff. The facility reported in the PAQ that all residents have received PREA training. This information was confirmed by the Auditor during the interview with the JJUS and JJOIII and the Auditor's review of four current resident files in the Detention Center and four current resident files in Treatment Center.

Subsection (d): DJJ L-100 Procedures III(d) requires the facility to take appropriate steps to ensure that juveniles with disabilities or with limited English proficiency have an equal opportunity to participate in or benefit from all aspects of the division's efforts to prevent, detect and respond to sexual abuse and sexual harassment. In addition, each facility shall ensure that any written materials are provided in formats or through methods that ensure effective communication with juveniles with disabilities, deaf or hard of hearing, limited reading skills, or who are blind or have low vision. If staff suspect a juvenile is having difficulty understanding or comprehending the PREA orientation or educational video, staff shall take steps to assist the juvenile's understanding, including: (a) reading aloud written material such as the PREA orientation brochure, PREA cartoons, or acknowledgement; (b) providing more detailed explanation of the concepts and materials; or (c) contacting a translation service or other professional to assist in the explanation. DJJ has entered into a MOU with Language Interpreter Center, effective June 30, 2015, to provide qualified interpreters and/or translators. DJJ policy provides a telephone number for staff to call for residents who are deaf or hard of hearing, and a copy of the DJJ PowerPoint *Prison Rape Elimination Act* for them to read.

Subsection (e): DJJ policy requires documentation be made in the resident's file hard copy and/or JOMIS. This information was confirmed during interview with the JJO III and the Auditor's review of four current resident files in the Detention Center and four current resident files in Treatment Center.

Subsection (f): DJJ and FYF ensure that educational materials are continuously and readily available and visible to residents about PREA through posters, the resident handbook, and other resources in other written formats. The Auditor observed during the tour of the facility that all housing units, school programming areas, gymnasium, and attorney and parent visitation areas have PREA informational posters. Residents in both the Detention Center and Treatment Center are also shown the PREA video upon arrival. Residents are briefly provided with information on their right to not be sexually abused or harassed on page 2 and 13 in the Detention Handbook, and page 4 and 9 in the Treatment Program Manual. During the pre-audit period, the facility revised and updated the handbook or the manual to include a section specifically providing residents with information on zero tolerance, prohibition of any form of sexual harassment and sexual abuse, and how to report misconduct to staff. During the on-site audit the Auditor confirmed that the residents have received the revisions to the handbook and program manual.

Interviews with random residents indicate they have been provided information on the facility's zero tolerance within hours of arrival; they have seen the posters posted in the facility; and they know how to make a report.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and residents.

**Corrective Action:** None.

## Standard 115.334: Specialized training: Investigations

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.334 (a)

- In addition to the general training provided to all employees pursuant to §115.331, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators have received training in conducting such investigations in confinement settings? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  
 Yes  No  NA

#### 115.334 (b)

- Does this specialized training include: Techniques for interviewing juvenile sexual abuse victims? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  Yes  No  NA
- Does this specialized training include: Proper use of Miranda and Garrity warnings? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  Yes  No  NA
- Does this specialized training include: Sexual abuse evidence collection in confinement settings? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  Yes  No  NA

- Does this specialized training include: The criteria and evidence required to substantiate a case for administrative action or prosecution referral? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  Yes  No  NA

### 115.334 (c)

- Does the agency maintain documentation that agency investigators have completed the required specialized training in conducting sexual abuse investigations? [N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).]  Yes  No  NA

### 115.334 (d)

- Auditor is not required to audit this provision.

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures III, Training and Orientation, *et seq.*
3. Interviews with the following:
  - a. PREA Coordinator
  - b. PREA Compliance Manager
  - c. Superintendent

### Findings (By Subsection):

Subsection (a): The agency and the facility do not conduct sexual abuse investigations and refers all such investigations to The Alaska State Troopers.

Subsection (b): The agency and the facility do not conduct sexual abuse investigations and refers all such investigations to The Alaska State Troopers.

Subsection (c): The agency and the facility do not conduct sexual abuse investigations and refers all such investigations to The Alaska State Troopers.

Subsection (d): The agency and the facility do not conduct sexual abuse investigations and refers all such investigations to The Alaska State Troopers.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with the PREA Coordinator, the PREA Compliance Manager, and the Superintendent.

**Corrective Action:** None.

## Standard 115.335: Specialized training: Medical and mental health care

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.335 (a)

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to detect and assess signs of sexual abuse and sexual harassment?  Yes  No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to preserve physical evidence of sexual abuse?  Yes  No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to respond effectively and professionally to juvenile victims of sexual abuse and sexual harassment?  Yes  No
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How and to whom to report allegations or suspicions of sexual abuse and sexual harassment?  Yes  No

#### 115.335 (b)

- If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams.)  Yes  No  NA

#### 115.335 (c)

- Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere?  Yes  No

#### 115.335 (d)

- Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.331?  Yes  No
- Do medical and mental health care practitioners contracted by and volunteering for the agency also receive training mandated for contractors and volunteers by §115.332?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures III. Training and Orientation, *et seq.*
3. Interviews with the following:
  - a. Medical Staff
  - b. Mental Health Staff

**Findings (By Subsection):**

Subsection (a): DJJ policy states that all division staff, nurses, mental health clinicians, contract employees, and permanent school staff will receive the on-line Moodle-based PREA training during the first three months of assignment and a refresher training every two years thereafter. The FYF medical and mental health staff provided the Auditor with documentation showing additional specialized training they have received through state-wide training and continuing education related to sexual abuse and detection.

Subsection (b): FYF’s medical providers do not conduct forensic examinations of victims.

Subsection (c): DJJ policy further requires the statewide training coordinator to maintain electronic records that individuals understand the training they have received.

Subsection (d): DJJ policy states that all division staff, nurses, mental health clinicians, contract employees, and permanent school staff will receive the on-line Moodle-based PREA training during the first three months of assignment and a refresher training every two years thereafter. During the on-site audit, the Auditor verified that the medical and mental health care practitioner has received the training as required by DJJ policy and the standard.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff.

**Corrective Action:** None.

<b>SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS</b>
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**Standard 115.341: Screening for risk of victimization and abusiveness**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.341 (a)**

- Within 72 hours of the resident’s arrival at the facility, does the agency obtain and use information about each resident’s personal history and behavior to reduce risk of sexual abuse by or upon a resident?  
 Yes    No
- Does the agency also obtain this information periodically throughout a resident’s confinement?  
 Yes    No

### 115.341 (b)

- Are all PREA screening assessments conducted using an objective screening instrument?  Yes  No

### 115.341 (c)

- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Prior sexual victimization or abusiveness?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Any gender nonconforming appearance or manner or identification as lesbian, gay, bisexual, transgender, or intersex, and whether the resident may therefore be vulnerable to sexual abuse?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Current charges and offense history?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Age?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Level of emotional and cognitive development?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Physical size and stature?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Mental illness or mental disabilities?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Intellectual or developmental disabilities?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Physical disabilities?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: The resident's own perception of vulnerability?  Yes  No
- During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Any other specific information about individual residents that may indicate heightened needs for supervision, additional safety precautions, or separation from certain other residents?  Yes  No

### 115.341 (d)

- Is this information ascertained: Through conversations with the resident during the intake process and medical mental health screenings?  Yes  No
- Is this information ascertained: During classification assessments?  Yes  No
- Is this information ascertained: By reviewing court records, case files, facility behavioral records, and other relevant documentation from the resident's files?  Yes  No

## 115.341 (e)

- Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information is not exploited to the resident's detriment by staff or other residents?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-101 PREA Risk Screening, *et seq.*, effective January 9, 2015
3. Form L-101.A PREA Risk Screening
4. DJJ Trauma Screening Tool
5. MAYSI-2 Questionnaire
6. DJJ Mental Health/Suicide Screening
7. Random Resident Files
8. Interviews with the following:
  - a. PREA Coordinator
  - b. PREA Compliance Manager
  - c. Risk Screening Staff – Juvenile Justice Officer
  - d. Random Residents

### Findings (By Subsection):

Subsection (a): DJJ P&P L-101 Procedure (a) requires screening within 72 hours of the resident's admission by completing the PREA Risk Screening Form L-101.A. At FYF any JJO on duty when the resident is admitted is responsible for conducting risk screening at the facility. Interview with a JJO indicates that the risk screening is typically done within the first hours of the resident's arrival. DJJ P&P L-101 Procedure (b)(5) requires the unit supervisor to review a juvenile's risk level based on new risk related information or if a juvenile is involved in a PREA-related incident in the facility; and to document the review in a JOMIS chrono, note type "PREA." The facility reported in the PAQ that 39 residents entered the facility in the past 12 months whose length of stay in the facility was for 72 hours or more were screened for risk of sexual victimization or risk of sexually abusing other residents within 72 hours of their entry into FYF. A review of eight random resident files confirmed that the resident was screened within 24 hours of arrival utilizing the information from the PREA Risk Screening Form L-101.A and the Trauma Screening Tool.

Subsection (b): FYF uses an objective behavioral screening instrument Risk Screening Form L-101.A and MAYSI-2 Questionnaire.

Subsection (c): FYF utilizes the Risk Screening Form L-101.A and the Trauma Screening Tool to ascertain information about all 11 enumerated items in this standard to determine proper housing, bed assignment, education, and other programs assignments with the goal of keeping residents at high risk of being sexually abused and sexually harassed separate from residents who are at high risk of being sexually abusive.

Subsection (d): DJJ P&P L-101 Procedure (b) policy ensures that the information be ascertained through conversation with the resident during the intake process and medical and mental health screenings; during classification assessments; and by reviewing court records, case files, facility behavioral records, and other relevant documentation from the resident's files. Residents are not forced or disciplined for refusing to answer or for not disclosing complete information. Interviews with a JJO indicates staff are reviewing all of the information as outlined in this subsection during risk screening, and notify the shift supervisor or center duty officer if a screening score indicates a risk for victimization or sexually aggressive.

Subsection (e): DJJ P&P L-101 Procedure (b)(e) controls the dissemination of the information obtained in the screening instrument, and staff receive training on confidentiality and victim advocacy.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff and residents.

**Corrective Action:** None.

## Standard 115.342: Use of screening information

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.342 (a)

- Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Housing Assignments?  
 Yes  No
- Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Bed assignments?  
 Yes  No
- Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Work Assignments?  
 Yes  No
- Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Education Assignments?  
 Yes  No
- Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Program Assignments?  
 Yes  No

#### 115.342 (b)

- Are residents isolated from others only as a last resort when less restrictive measures are inadequate to keep them and other residents safe, and then only until an alternative means of keeping all residents safe can be arranged?  Yes  No
- During any period of isolation, does the agency always refrain from denying residents daily large-muscle exercise?  Yes  No

- During any period of isolation, does the agency always refrain from denying residents any legally required educational programming or special education services?  Yes  No
- Do residents in isolation receive daily visits from a medical or mental health care clinician?  Yes  No
- Do residents also have access to other programs and work opportunities to the extent possible?  Yes  No

#### 115.342 (c)

- Does the agency always refrain from placing: Lesbian, gay, and bisexual residents in particular housing, bed, or other assignments solely on the basis of such identification or status?  Yes  No
- Does the agency always refrain from placing: Transgender residents in particular housing, bed, or other assignments solely on the basis of such identification or status?  Yes  No
- Does the agency always refrain from placing: Intersex residents in particular housing, bed, or other assignments solely on the basis of such identification or status?  Yes  No
- Does the agency always refrain from considering lesbian, gay, bisexual, transgender, or intersex identification or status as an indicator or likelihood of being sexually abusive?  Yes  No

#### 115.342 (d)

- When deciding whether to assign a transgender or intersex resident to a facility for male or female residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns residents to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)?  Yes  No
- When making housing or other program assignments for transgender or intersex residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems?  Yes  No

#### 115.342 (e)

- Are placement and programming assignments for each transgender or intersex resident reassessed at least twice each year to review any threats to safety experienced by the resident?  Yes  No

#### 115.342 (f)

- Are each transgender or intersex resident's own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments?  Yes  No

#### 115.342 (g)

- Are transgender and intersex residents given the opportunity to shower separately from other residents?  Yes  No

#### 115.342 (h)

- If a resident is isolated pursuant to paragraph (b) of this section, does the facility clearly document: The basis for the facility’s concern for the resident’s safety? (N/A for h and i if facility doesn’t use isolation?)  
 Yes  No  NA
- If a resident is isolated pursuant to paragraph (b) of this section, does the facility clearly document: The reason why no alternative means of separation can be arranged? (N/A for h and i if facility doesn’t use isolation?)  Yes  No  NA

**115.342 (i)**

- In the case of each resident who is isolated as a last resort when less restrictive measures are inadequate to keep them and other residents safe, does the facility afford a review to determine whether there is a continuing need for separation from the general population every 30 days?  Yes  No

**Auditor Overall Compliance Determination**

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-101 PREA Risk Screening, *et seq.*, effective January 9, 2015
3. Form L-101.A PREA Risk Screening
4. Random Resident Files
5. Interviews with the following:
  - a. Superintendent
  - b. PREA Compliance Manager
  - c. Risk Screening Staff
  - d. Staff Who Supervise Residents in Isolation
  - e. Random Residents

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-101 Procedure (b)(e) requires the information obtained in the screening and intake process be used to make housing and other assignments with the goal of keeping residents safe and free from sexual abuse. Interviews with specialized staff indicate the information is being used to make decisions on resident housing and programming.

Subsection (b): While the facility does not uses isolation, DJJ P&P L-101 Procedure (b)(f) states that juveniles identified by screening as a risk of victimization may only be isolated from others as a last resort when less restrictive measures are inadequate to keep them and other juveniles safe, and only until alternative means of keeping all juveniles safe can be arranged. During the periods of protective separation due to risk, juveniles shall not be denied daily large-muscle exercise, educational or other services, shall receive daily visits by medical or mental health staff, and the unit supervisor will conduct a review within 15 days to determine the need for continued separation. The facility reported in the PAQ that in the past 12 months no resident at risk of sexual victimization was placed in isolation or held in isolation to protect them from sexual victimization. This was confirmed by the Auditor during interviews with the facility Superintendent/ PREA Compliance Manager and facility staff.

Subsection (c): DJJ P&P L-101 Procedure (b)(g) ensures lesbian, gay, bisexual, transgender, queer, questioning or intersex (“LGBTQQI”) residents are not placed in particular housing, bed, or other assignments solely on the basis of such identification or status; nor shall their identification or status be used as an indicator of likelihood of being sexually abusive.

Subsection (d): DJJ P&P L-101 Procedure (b)(g) ensures that housing and programming assignments for a LGBTQQI resident is made on a case-by-case basis to ensure the juvenile’s health and safety, while considering facility management and/or security concerns. Interviews with staff corroborate that the placement of LGBTQQI residents is made on a case-by-case basis.

Subsection (e): DJJ P&P L-101 Procedure (b)(g) ensures that placement and programming assignments for LGBTQQI residents is reassessed by the unit supervisor at least twice each year to review any threats to safety experienced by the resident, and documented in a JOMIS chrono, note-type “PREA.”

Subsection (f): DJJ P&P L-101 Procedure (b)(g) requires staff to give serious consideration to the LGBTQQI juvenile’s own opinions and views with respect to his or her own safety. A LGBTQQI resident’s request for placement and program assignments shall be noted in a JOMIS chrono, note-type “PREA.” Interviews with all staff indicate that the views of an LGBTQQI resident are given serious consideration and they normally accommodate the resident’s request for housing assignment.

Subsection (g): DJJ P&P L-101 Procedure (b)(g) ensures that LGBTQQI juveniles are provided the opportunity to shower separately from other residents, and the juvenile’s preference regarding the opportunity to shower separately shall be noted in a JOMIS chrono, note-type “PREA.”

Subsection (h): DJJ P&P L-101 Procedure (b)(f) ensures that whenever a resident is separated from others as a last resort, the reason is documented in JOMIS chrono, note-type “PREA.” The facility reported in the PAQ in the past 12 months no resident at risk of sexual victimization was placed in isolation. The Auditor confirmed during interviews with staff that the facility does not use isolation.

Subsection (i): DJJ P&P L-101 Procedure (b)(f) requires a review at least every 15 days by the unit supervisor to determine the need for continued separation from the general population. This review is documented in the JOMIS chrono, note-type “PREA.” The Auditor confirmed during interviews with staff that the facility does not use isolation.

During the on-site audit, the Auditor reviewed eight random completed resident screening forms to verify that the facility uses information from the L-101.A Risk Screening form to inform housing, bed, education, and program assignments. At the time of the audit, there were no residents being housed at FYF who identified themselves as LBGTQQI.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff.

**Corrective Action:** None.

## REPORTING

### Standard 115.351: Resident reporting

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

### 115.351 (a)

- Does the agency provide multiple internal ways for residents to privately report: Sexual abuse and sexual harassment?  Yes  No
- Does the agency provide multiple internal ways for residents to privately report: Retaliation by other residents or staff for reporting sexual abuse and sexual harassment?  Yes  No
- Does the agency provide multiple internal ways for residents to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents?  Yes  No

### 115.351 (b)

- Does the agency also provide at least one way for residents to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency?  Yes  No
- Is that private entity or office able to receive and immediately forward resident reports of sexual abuse and sexual harassment to agency officials?  Yes  No
- Does that private entity or office allow the resident to remain anonymous upon request?  Yes  No
- Are residents detained solely for civil immigration purposes provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security to report sexual abuse or harassment?  Yes  No

### 115.351 (c)

- Do staff members accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties?  Yes  No
- Do staff members promptly document any verbal reports of sexual abuse and sexual harassment?  Yes  No

### 115.351 (d)

- Does the facility provide residents with access to tools necessary to make a written report?  Yes  No
- Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of residents?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

## **Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. DJJ Form H-100.A Facility Incident Report
4. Fairbanks Youth Facility Program Treatment Manual
5. Fairbanks Youth Detention Handbook
6. On-site review of housing areas, gymnasium, program areas, education area, and medical areas specifically reviewing PREA information visible and grievance box locations
7. Interviews with the following:
  - a. PREA Coordinator
  - b. PREA Compliance Manager
  - c. Random Residents
  - d. Random Staff

## **Findings (By Subsection):**

Subsection (a): DJJ policy states that facilities shall provide multiple internal ways for juveniles to report sexual abuse and sexual harassment, retaliation from other juveniles or staff for reporting sexual abuse and sexual harassment, and staff neglect or violation of responsibilities that may have contributed to such incidents. At a minimum, these include a locked box located on each unit and the DJJ PREA toll-free hotline posted at the facility. Residents receive information during orientation and through the PREA video on reporting PREA incidents by telling a trusted staff member, placing a note in the locked box, using a telephone to call the sexual abuse hotline. This was confirmed by the Auditor during on-site interviews with random staff and residents.

Subsection (b): DJJ policy states that the facility shall also provide at least one way for juveniles to report abuse or harassment to a public or private entity or office that is not part of the division, allowing the juvenile to remain anonymous upon request. Juveniles are educated on how to access the external reporting method during orientation. Policy also provides that juveniles detained solely for civil immigration purposes shall be provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security. This was confirmed by the Auditor during on-site interviews with random staff and residents.

During the on-site audit, the Auditor observed PREA posters with toll-free numbers in every area of the detention center and treatment center. Red PREA telephones with direct dial buttons for DJJ PREA hotline and Stevie’s Place were available in the Detention Center housing area and in the South Wing of the Treatment Center that residents can access without having to ask a JJO to use the telephone. During the on-site audit the Auditor checked to make sure both red PREA telephones were in working order. Interviews with random residents indicated knowledge procedures for reporting, including the use of the red PREA telephone, and would report any incident to a staff member they trust or to their family member.

Subsection (c): DJJ policy mandates that all staff accept reports of sexual assault and sexual harassment made verbally, in writing, anonymously, and from third parties, and shall promptly document all reports on the H-100.A Facility Incident Report form. Interviews with random staff indicate they would accept verbal and written reports, they would immediately report this to the chain of command telling their JJO, and they would document their report on the incident report form.

Subsection (d): DJJ policy ensures that the facility shall provide residents with access to tools necessary to make a written report, and will not impose a time limit on when a juvenile may submit a complaint regarding an allegation of sexual abuse. Interviews with random staff indicated they would assist any resident who was unable to write their own report.

Subsection (e): DJJ policy states that staff are to notify their supervisors immediately and in accordance to the division facility incident notification and report policy. Staff can also privately report by utilizing the DJJ toll-free PREA hotline. Interviews with random staff indicated knowledge procedures for reporting, including the use of the toll-free telephone number.

Prior to the on-site audit, the Auditor confirmed the DJJ email address and the DJJ telephone number with the Sexual Abuse Hotline was an active telephone number and that they receive reports from FYF residents and staff.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff, residents and advocacy services.

**Corrective Action:** None.

## Standard 115.352: Exhaustion of administrative remedies

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.352 (a)

- Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address resident grievances regarding sexual abuse. This does not mean the agency is exempt simply because a resident does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse.  Yes  No  NA

#### 115.352 (b)

- Does the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.)  Yes  No  NA
- Does the agency always refrain from requiring a resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.)  Yes  No  NA

#### 115.352 (c)

- Does the agency ensure that: A resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)  Yes  No  NA

#### 115.352 (d)

- Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does

not include time consumed by residents in preparing any administrative appeal.) (N/A if agency is exempt from this standard.)  Yes  No  NA

- If the agency determines that the 90-day timeframe is insufficient to make an appropriate decision and claims an extension of time [the maximum allowable extension of time to respond is 70 days per 115.352(d)(3)], does the agency notify the resident in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.)  Yes  No  NA
- At any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension, may a resident consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.)  Yes  No  NA

#### 115.352 (e)

- Are third parties, including fellow residents, staff members, family members, attorneys, and outside advocates, permitted to assist residents in filing requests for administrative remedies relating to allegations of sexual abuse? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Are those third parties also permitted to file such requests on behalf of residents? (If a third party, other than a parent or legal guardian, files such a request on behalf of a resident, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.)  Yes  No  NA
- If the resident declines to have the request processed on his or her behalf, does the agency document the resident's decision? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Is a parent or legal guardian of a juvenile allowed to file a grievance regarding allegations of sexual abuse, including appeals, on behalf of such juvenile? (N/A if agency is exempt from this standard.)  Yes  No  NA
- If a parent or legal guardian of a juvenile files a grievance (or an appeal) on behalf of a juvenile regarding allegations of sexual abuse, is it the case that those grievances are not conditioned upon the juvenile agreeing to have the request filed on his or her behalf? (N/A if agency is exempt from this standard.)  Yes  No  NA

#### 115.352 (f)

- Has the agency established procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)  Yes  No  NA
- After receiving an emergency grievance alleging a resident is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.)  Yes  No  NA
- After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.)  Yes  No  NA

- After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Does the initial response and final agency decision document the agency's determination whether the resident is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Does the initial response document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)  Yes  No  NA
- Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)  Yes  No  NA

### 115.352 (g)

- If the agency disciplines a resident for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the resident filed the grievance in bad faith? (N/A if agency is exempt from this standard.)  Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedure V. Sexual Abuse and Harassment Reporting, *et seq.*,
3. DJJ P&P L-103 Resident Grievances, *et seq.*
4. Fairbanks Youth Facility Detention Handbook
5. Fairbanks Youth Facility Treatment Unit Program Manual
6. Interviews with the following:
  - a. PREA Coordinator
  - b. PREA Compliance Manager
  - c. Superintendent

### Findings (By Subsection):

Subsection (a): DJJ P&P L-103 IV. Response to Grievances subsection (b) states that any resident grievance that alleges assault, staff misconduct, sexual abuse, sexual harassment, or other incidents covered by the Division's Incident Notification and Reporting Policy H-100 are moved from the resident grievance process into the DJJ incident process. In such cases, the Superintendent shall take immediate steps to protect residents, and begin an internal incident review as necessary. The Superintendent will inform the resident about the incident review process and include the incident report number on the Resident Grievance Log as described later in the policy. During interviews with the PREA Coordinator, PREA Compliance Manager and Superintendent, the Auditor was told that any grievance referencing any incident of sexual harassment or sexual abuse is immediately investigated pursuant to policies and referred to the Alaska State Troopers.

Subsection (b): DJJ P&P L-100 V. Sexual Abuse and Harassment Reporting subsection (c) states that the division shall not impose a time limit on when a juvenile may submit a complaint regarding an allegation of sexual abuse. The division may apply otherwise-applicable time limits on any portion of a grievance that does not allege an incident of sexual abuse. The policy further states the division will not require a juvenile to use an informal grievance process or otherwise attempt to resolve with staff, an alleged incident of sexual abuse; and ensure that a juvenile who alleges sexual abuse may submit a complaint without submitting it to the staff member who is the subject of the complaint. Pursuant DJJ P&P L-103 IV, any resident grievances alleging assault, staff misconduct, sexual abuse, sexual harassment are removed from the resident grievance process and handled by the Superintendent.

Subsection (c): DJJ P&P L-100 V. Sexual Abuse and Harassment Reporting subsection (c) states the individual receiving a report shall ensure that a juvenile who alleges sexual abuse may submit a complaint without submitting it to the staff member who is the subject of the complaint and that such complaint is not referred by the division to a staff member who is the subject of the complaint. The grievance procedures are explained to residents on page 16 of FYF Detention Handbook and briefly mentioned on page 18 in the FYF Treatment Unit Program Manual under *Guide to Forms*. In both the handbook and the manual the resident is told to attempt to resolve with staff. Prior to the on-site visit, the facility updated the page 13 of the Detention Handbook and page 4 of the Treatment Unit Program Manual that grievances involving sexual abuse or sexual harassment are exempt from the grievance procedure and are handled differently pursuant to DJJ P&P L-100 V(c). Prior to the on-site visit, the facility revised and updated the Treatment Program Manual and the Detention Handbook stating that grievances involving sexual abuse and sexual harassment are exempted from the grievance procedure and handled differently. During the on-site audit the Auditor confirmed that facility residents have been given the revised sections of the handbook or manual.

Subsection (d): Pursuant to DJJ P&P L-103 IV., any resident grievances alleging assault, staff misconduct, sexual abuse, sexual harassment are removed from the resident grievance process and handled by the Superintendent within the time limits as outlined by this subsection of the Standards.

Subsection (e): DJJ P&P L-100 V(c) allows for third parties, including fellow juveniles, staff members, family members, attorneys and outside advocates to assist residents in filing complaints of sexual abuse; they are permitted to file such complaints on behalf of residents; and the facility will document if the juvenile declines to have the request filed on their behalf. The policy also allows parents or legal guardian of a resident to file a complaint regarding allegations of sexual abuse, including appeals, on behalf of the resident. During interview with the Superintendent and PREA Compliance Manager, the Auditor was informed that the facility allows any person to assist a resident in filing a grievance or other forms of complaint regarding allegations of sexual assault or sexual harassment.

Subsection (f): Pursuant to DJJ P&P L-103 IV, any resident grievances alleging assault, staff misconduct, sexual abuse, sexual harassment are removed from the resident grievance process and are immediately handled by the Superintendent.

Subsection (g): The facility reports they would discipline a resident for the filing of a false report of sexual abuse or sexual harassment only after a thorough investigation and according to their disciplinary procedures.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and residents.

**Corrective Action:** None.

## **Standard 115.353: Resident access to outside confidential support services and legal representation**

### **All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

### 115.353 (a)

- Does the facility provide residents with access to outside victim advocates for emotional support services related to sexual abuse by providing, posting, or otherwise making assessable mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations?  Yes  No
- Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers, including toll-free hotline numbers where available of local, State, or national immigrant services agencies?  Yes  No
- Does the facility enable reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible?  Yes  No

### 115.353 (b)

- Does the facility inform residents, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws?  Yes  No

### 115.353 (c)

- Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide residents with confidential emotional support services related to sexual abuse?  Yes  No
- Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements?  Yes  No

### 115.353 (d)

- Does the facility provide residents with reasonable and confidential access to their attorneys or other legal representation?  Yes  No
- Does the facility provide residents with reasonable access to parents or legal guardians?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
3. Draft Memorandum of Understanding (MOU) with Stevie’s Place
4. Fairbanks Youth Facility Treatment Unit Program Manual

5. Fairbanks Youth Facility Detention Handbook
6. On-site review of housing areas, gymnasium, program areas, education area, and medical areas specifically reviewing PREA information visible and grievance box locations
7. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. Random Staff
  - e. Random Residents
  - f. Advocacy Services

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-100 Procedures VI(c) states that the facility PREA Compliance Manager shall ensure victim services are made available to all juveniles under DJJ who were victims of sexual assaults while in secure care or community detention facilities or programs. The facilities shall provide juvenile victims with access to outside victim advocates by providing, posting, or otherwise making accessible mailing addresses and telephone numbers where available, of local, state or national victim advocacy or rape crisis organizations, and for persons detained solely for civil immigration purposes, immigrant services agencies. Facility staff shall enable reasonable communication between juveniles and these organizations and agencies, in as confidential manner as possible. During the pre-audit, the Auditor was provided with a copy of the draft MOU between the facility and Stevie's Place. Through conversation with the Superintendent and the Director at Stevie's Place the Auditor was informed that both FYF and Stevie's Place are in the process of going through the steps of executing the draft MOU. Through telephone conversations with the Director at Stevie's Place, the Auditor confirmed residents at FYF are provided with outside victim advocates for emotional support services as outlined in this Standard.

Residents are also provided information on their right to not be sexually abused or harassed and their right to report on page 4 in the FYF Detention Handbook and page 13 in the FYF Treatment Unit Program Manual, and are provided contact and information on the agency's website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>. During the on-site audit the Auditor observed posters displaying the contact information throughout the facility, including all housing wings, dining room, all classrooms, gym, medical and mental health areas, and hallways, providing residents with the address and toll-free number for outside victim services. The Auditor was able to determine through interviews with random staff and residents that residents are aware of how to access outside confidential support services in cases of sexual abuse and where the telephone numbers are located.

Subsection (b): DJJ P&P L-100 Procedures VI(c) states that facility staff shall enable reasonable communication between juveniles and these organizations and agencies, in as confidential a manner as possible. Facility staff shall inform juveniles, prior to giving them access, of the extent to which such communications are monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws. The facility superintendent shall maintain or attempt to enter into memoranda of understanding ("MOU") or other agreement with community service providers that are able to provide juveniles with confidential emotional support services related to sexual abuse. The facility shall maintain copies of agreements or documentation showing attempts to enter into such agreements. Residents are advised of this limit to confidentiality by medical and mental health staff.

Subsection (c): DJJ P&P L-100 Procedures VI(c) states the facility superintendent shall maintain or attempt to enter into memoranda of understanding ("MOU") or other agreement with community service providers that are able to provide juveniles with confidential emotional support services related to sexual abuse. The facility shall maintain copies of agreements or documentation showing attempts to enter into such agreements. The facility has entered into a draft MOU with Stevie's Place to provide their residents with confidential emotional support services.

Subsection (d): DJJ P&P L-100 Procedures VI(c) states the facility shall also provide juveniles with reasonable and confidential access to their attorneys or other legal representation, if applicable, and reasonable access to parents or legal guardians. Residents are also provided information on their right to speak with their parents, legal guardians, and attorneys on page 3 and 4 in the FYF Detention Handbook and on pages 4, 11 and 12 FYF Treatment Unit Program Manual. The Superintendent stated that the FYF provides interview rooms up front for residents to meet privately with their attorney and/or family members and still be monitored by staff. Residents confirmed to the Auditor that they can meet with their parents and attorneys in a private area.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with random staff and residents.

**Corrective Action:** None.

## Standard 115.354: Third-party reporting

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.354 (a)

- Has the agency established a method to receive third-party reports of sexual abuse and sexual harassment?  Yes  No
- Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of a resident?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. Fairbanks Youth Facility Treatment Unit Program Manual
4. Fairbanks Youth Facility Detention Handbook
5. Draft Memorandum of Understanding (MOU) with Stevie’s Place
6. DJJ website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>
7. On-site Audit review of housing areas, gymnasium, program areas, education area, and medical areas specifically reviewing PREA information visible and grievance box locations
8. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. PREA Coordinator

**Findings (By Subsection):**

Subsection (a): DJJ policy ensures that agency shall maintain a method to receive third-party reports of sexual abuse and sexual harassment via the telephone and email, and this information is distributed on the DJJ website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>. Residents are also provided information on their right to not be sexually abused or harassed and their right to report on page 13 in the FYF Detention Handbook and page 4 in the FYF Treatment Unit Program Manual.

The Auditor was able to determine through interviews with random residents and staff that both residents and staff are of the procedures for third-party reporting. The Auditor confirmed by personally calling the toll-free telephone number and receiving an email response from the email address published their website that DJJ receives reports on sexual abuse and sexual harassment via telephone and email, and will distribute this information to the facility. During the telephone interview with the Auditor, the Director of Stevie’s Place confirmed they have received calls from residents.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and residents.

**Corrective Action:** None.

**OFFICIAL RESPONSE FOLLOWING A RESIDENT REPORT**

**Standard 115.361: Staff and agency reporting duties**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.361 (a)**

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency?  Yes  No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against residents or staff who reported an incident of sexual abuse or sexual harassment?  Yes  No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?  Yes  No

**115.361 (b)**

- Does the agency require all staff to comply with any applicable mandatory child abuse reporting laws?  Yes  No

**115.361 (c)**

- Apart from reporting to designated supervisors or officials and designated State or local services agencies, are staff prohibited from revealing any information related to a sexual abuse report to anyone

other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions?  Yes  No

#### 115.361 (d)

- Are medical and mental health practitioners required to report sexual abuse to designated supervisors and officials pursuant to paragraph (a) of this section as well as to the designated State or local services agency where required by mandatory reporting laws?  Yes  No
- Are medical and mental health practitioners required to inform residents of their duty to report, and the limitations of confidentiality, at the initiation of services?  Yes  No

#### 115.361 (e)

- Upon receiving any allegation of sexual abuse, does the facility head or his or her designee promptly report the allegation to the appropriate office?  Yes  No
- Upon receiving any allegation of sexual abuse, does the facility head or his or her designee promptly report the allegation to the alleged victim's parents or legal guardians unless the facility has official documentation showing the parents or legal guardians should not be notified?  Yes  No
- If the alleged victim is under the guardianship of the child welfare system, does the facility head or his or her designee promptly report the allegation to the alleged victim's caseworker instead of the parents or legal guardians? (N/A if the alleged victim is not under the guardianship of the child welfare system.)  
 Yes  No  NA
- If a juvenile court retains jurisdiction over the alleged victim, does the facility head or designee also report the allegation to the juvenile's attorney or other legal representative of record within 14 days of receiving the allegation?  Yes  No

#### 115.361 (f)

- Does the facility report all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility's designated investigators?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
4. DJJ P&P L-100 Attachment A *PREA Incident Decision Tree*, dated March 7, 2014

5. DJJ Form H-100.A Facility Incident Report
6. DJJ P&P C-3 Protective Services Reporting, *et seq.*, effective April 5, 2016
7. DJJ P&P H-100 Incident Notification and Reporting, *et seq.*, effective July 1, 2014
8. Interviews with the following:
  - a. Superintendent
  - b. Medical and Mental Health Staff
  - c. Random Staff
  - d. Random Residents

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-100 Procedures V(d) requires all staff to immediately notify their supervisor, immediately and according to the division facility incident notification and reporting policy, any knowledge, suspicion, or information they receive regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the division; retaliation against juveniles or staff who reported such an incident; and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

Subsection (b): DJJ P&P C-3 Protective Services Reporting states that all DJJ employees shall be considered mandatory reporters as Defined by Alaska Statute 47.17.020, and all DJJ employees who, in the performance of their duties have reasonable cause to suspect that a child has suffered abuse or neglect shall immediately report the harm by filing a Protective Services Report (“PSR”) with the Office of Children’s Services (“OCS”). A PSR may be filed by calling the OCS central intake office or the local OCS office, or filed by email, fax or hand-delivery. Confirmation of receipt of the report shall be noted in the DJJ incident report. The DJJ employee making a PSR shall document this report according to the Incident Notification and Reporting Policy H-100 in Incident Tracker.

Subsection (c): DJJ P&P L-100 Procedures V(d) prohibits staff from discussion PREA allegations with anyone other than to the extent necessary, to make treatment, and other security and management decisions.

Subsection (d): DJJ P&P L-100 Procedures V(d) requires medical and mental health care practitioners to inform juveniles at the initiation of services of their duty to report and the limitations of confidentiality.

Subsection (e): DJJ P&P H-100 Procedures specifically addresses the requirements of this subsection the Standard requiring the facility superintendent and/or Shift Supervisor or designee to promptly report the allegations as required by DJJ policies and procedures and the subsections of this Standard.

Subsection (f): DJJ P&P L-100 Procedures VI(a) states that upon learning of a potential sexual abuse incident, staff will contact their supervisor and utilize the *PREA Incident Decision Tree*, Attachment A, to determine how to proceed. The PREA Incident Decision Tree diagrams when an incident will be referred to law enforcement for investigation.

Through interviews with staff, as well as interviews with medical and mental health staff, it was determined that all staff have a duty to immediately report any knowledge, suspicion, or information related to sexual abuse or sexual harassment. Staff is also required to report any retaliation towards any inmate or staff for reporting and any staff neglect that may have contributed to an incident or retaliation. Interview with the facility Superintendent indicated that he is aware of his duties to notify the parties as set forth in subsection (e) of this Standard.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and residents.

**Corrective Action:** None.

## Standard 115.362: Agency protection duties

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.362 (a)

- When the agency learns that a resident is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the resident?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures V(e) requires an employee that learns a juvenile is subject to a risk of imminent sexual abuse to take immediate action to protect the juvenile, including consider changes to the juvenile’s housing or program assignment to separate the alleged victim and perpetrator, notification of the JJUS or center duty officer, and documentation of the allegation in the Incident Tracker information system. As of the date of the audit, the facility reported in the PAQ that within the past 12 months they have not received or made any determination that a resident was subject to a substantial risk of imminent sexual abuse.

Interviews with the Superintendent and random staff it was determined that staff would take immediate action to protect the safety of the resident when they receive a report that a resident is subject to risk of imminent sexual abuse.

Compliance with this standard was determined through policy reviews, and interviews with staff.

**Corrective Action:** None.

## Standard 115.363: Reporting to other confinement facilities

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.363 (a)

- Upon receiving an allegation that a resident was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred?  Yes  No
- Does the head of the facility that received the allegation also notify the appropriate investigative agency?  Yes  No

#### 115.363 (b)

- Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation?  Yes  No

#### 115.363 (c)

- Does the agency document that it has provided such notification?  Yes  No

#### 115.363 (d)

- Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. PREA Coordinator

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 V(f) requires that upon receipt of a report that a juvenile was sexually abused while confined at another facility, the staff receiving the allegation shall notify their supervisor, the juvenile’s probation officer, and initiate an incident report. The superintendent of the facility that received the allegation shall notify the superintendent or appropriate office of the agency where the alleged abuse occurred and shall also notify the appropriate investigative agency within 72 hours. As of the date of the audit, the facility reported that in the past 12 months they have not received any allegation that a resident was abused while confined at another facility.

Subsection (b): DJJ P&P L-100 V(f) requires the superintendent of the facility that received the allegation shall notify the superintendent or appropriate office of the agency where the alleged abuse occurred and shall also notify the appropriate

investigative agency within 72 hours. Interview with the Superintendent confirmed that he would notify the superintendent or appropriate office of the agency where the alleged abuse occurred and shall also notify the appropriate investigative agency within 72 hours.

Subsection (c): DJJ P&P L-100 V(f) states that alleged incidents occurring at non-DJJ facilities are generally recorded under "Probation" incident types.

Subsection (d): DJJ P&P L-100 V(f) requires the superintendent of the facility that received the allegation notify the appropriate investigative agency within 72 hours of receiving the report. As of the date of the audit, the facility reported within the past 12 months they have not received any allegation that a juvenile was abused from other facilities.

During the separate interviews with the Division Director and the facility Superintendent they stated that all allegations of sexual abuse and sexual harassment received from another facility will be investigated.

Compliance with this standard was determined through policy reviews, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.364: Staff first responder duties

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.364 (a)

- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?  Yes  No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence?  Yes  No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence?  Yes  No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence?  Yes  No

#### 115.364 (b)

- If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff?  Yes  No

## Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
4. DJJ P&P L-100 Attachment A PREA Incident Decision Tree, dated March 7, 2014
5. DJJ P&P Form L-100.A PREA Incident Checklist
6. Interviews with the following:
  - a. Superintendent
  - b. Random Staff
  - c. Non-security Staff

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures VI(a) states that staff will contact their supervisor and utilize the PREA Incident Decision Tree to determine how they proceed. If the incident appears to be criminal, the shift supervisor or designee will initiate the facility’s PREA Incident Checklist (Form L-100.A) and contact law enforcement to conduct an investigation. The facility reported in the PAQ that within the past 12 months they have received one allegation that a resident was sexually abused which did not result in security staff responding to the incident. The Auditor reviewed the investigation report during the on-site audit.

Subsection (b): DJJ P&P L-100 Procedures V(d) requires contract employees, teachers and volunteers who know or have reasonable cause to suspect that a juvenile has been abused or neglected, must immediately report the matter to the shift supervisor, the administrator, or the designee. The facility reported in the PAQ that within the past 12 months they have received one allegation that a resident was sexually abused which did not result in non-security staff responding to the incident.

Through interviews with a random staff and non-security staff it was determined that staff are knowledgeable regarding their first responder duties upon first learning of any allegation of sexual abuse or sexual harassment, and are knowledgeable on the utilization of the forms and checklists developed by the agency.

Compliance with this standard was determined through policy reviews, and interviews with staff.

**Corrective Action:** None.

## Standard 115.365: Coordinated response

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.365 (a)

- Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse?  Yes  No

**Auditor Overall Compliance Determination**

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P H-100 Incident Notification and Reporting, *et seq.*, effective July 1, 2014
3. DJJ Form H-100.A Facility Incident Report
4. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
5. DJJ P&P L-100 Attachment A *PREA Incident Decision Tree*, dated March 7, 2014
6. DJJ P&P Form L-100.A PREA Incident Checklist
7. Interviews with the following:
  - a. Superintendent
  - b. Random Staff
  - c. Non-security Staff

**Findings (By Subsection):**

Subsection (a): DJJ has developed a written institutional plan and created forms and checklists to coordinate actions among staff responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse. Interview with the Superintendent confirmed the facility has a written plan and checklist for staff to follow.

Through interviews with a random staff and non-security staff it was determined that staff are knowledgeable regarding their first responder duties upon first learning of any allegation of sexual abuse or sexual harassment, and are knowledgeable on the utilization of the forms and checklists developed by the agency.

Compliance with this standard was determined through policy reviews, and interviews with staff.

**Corrective Action:** None.

**Standard 115.366: Preservation of ability to protect residents from contact with abusers**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.366 (a)**

- Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted?  Yes  No

### 115.366 (b)

- Auditor is not required to audit this provision.

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. Collective Bargaining Agreements located at <http://doa.alaska.gov/dop/LaborRelations/unionContracts>
3. Interviews with the following:
  - a. Agency Head

### Findings (By Subsection):

Subsection (a): DJJ ensures that the agency or any other governmental entity responsible for collective bargaining on FYF's behalf shall not enter into or renew any collective bargaining agreement or other agreement that limits FYF's ability to remove alleged staff sexual abusers from contact with residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. As part of the PAQ documentation, the Auditor was informed there are several collective bargaining agreements currently in effect which can be found at <http://doa.alaska.gov/dop/LaborRelations/unionContracts>. The Auditor verified with the DJJ Director that none of the collective bargaining agreements contain language prohibits the agency or facility from disciplining or firing staff.

Subsection (b): N/A

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.367: Agency protection against retaliation

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

**115.367 (a)**

- Has the agency established a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff?  Yes  No
- Has the agency designated which staff members or departments are charged with monitoring retaliation?  Yes  No

**115.367 (b)**

- Does the agency employ multiple protection measures for residents or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations, such as housing changes or transfers for resident victims or abusers, removal of alleged staff or resident abusers from contact with victims, and emotional support services?  Yes  No

**115.367 (c)**

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Any resident disciplinary reports?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Resident housing changes?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Resident program changes?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Negative performance reviews of staff?  Yes  No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Reassignments of staff?  Yes  No
- Does the agency continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need?  Yes  No

### 115.367 (d)

- In the case of residents, does such monitoring also include periodic status checks?  Yes  No

### 115.367 (e)

- If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?  Yes  No

### 115.367 (f)

- Auditor is not required to audit this provision.

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
3. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. Staff Member Charged with Monitoring Retaliation – PREA Compliance Manager
  - d. Random Staff

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures V(g) outlines the agency’s policy or protection for juveniles and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff. The PREA Compliance Manager maintains the records at the facility and files a report to the facility superintendent, chief probation officer, and the PREA Coordinator. During the interviews with the PREA Compliance Manager, Superintendent, and PREA Coordinator, the Auditor was informed that FYF has established a policy to protect all residents and staff from retaliation as set out in this Standard.

Subsection (b): DJJ P&P L-100 Procedures V(g) provides multiple protection strategies, such as housing changes for juvenile victims or abusers, removal of alleged staff abusers from contact with victims, and emotional support services for juveniles or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations. The Treatment Unit Supervisor and PREA Compliance Manager monitor retaliation monitoring on the JOMIS chrono, note-type PREA.

Subsection (c): DJJ P&P L-100 Procedures V(g) requires the PREA Compliance Manager to monitor for at least 90 days the conduct or treatment of staff who reported sexual abuse and of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff, and shall act to promptly

remedy any such retaliation. The PREA Compliance Manager stated he would monitor longer than the 90-day period. As of the date of the audit, the facility reported no incidents of retaliation have occurred within the past 12 months.

Subsection (d): DJJ P&P L-100 Procedures V(g) requires the PREA Compliance Manager to monitor for at least 90 days the conduct or treatment of juveniles who reported sexual abuse and of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by juveniles or staff, and shall act to promptly remedy any such retaliation.

Subsection (e): DJJ P&P L-100 Procedures V(g) states that if any other individual who cooperates with the investigation expresses a fear of retaliation, the PREA Compliance Manager shall pursue appropriate measures to protect that individual against retaliation.

Compliance with this standard was determined through policy reviews and interview with specialized staff.

**Corrective Action:** None.

## Standard 115.368: Post-allegation protective custody

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.368 (a)

- Is any and all use of segregated housing to protect a resident who is alleged to have suffered sexual abuse subject to the requirements of § 115.342?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

- FYF Completed Pre-Audit Questionnaire ("PAQ")
- DJJ P&P L-100 Procedures V. Sexual Abuse and Harassment Reporting, *et seq.*
- DJJ P&P L-101 PREA Risk Screening, *et seq.*
- Interviews with the following:
  - Superintendent
  - Staff Member Who Supervises Residents in Isolation
  - Medical and Mental Health Staff

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures V(g) states that any use of protective separation to safeguard a juvenile who is alleged to have suffered sexual abuse shall be subject to the requirements of the PREA screening policy. The PREA

screening policy is set out in DJJ P&P L-101 Procedures (f), which states that during periods of protective separation facilities shall not deny large muscle exercise, educational or other services, receive daily visits by medical or mental health staff. The Unit Supervisor will conduct a review within 15 days to determine the need for continued separation. The Auditor was informed by FYF Superintendent, PREA Compliance Manager, and staff that they do not use isolation for any reason. As of the date of the audit, the facility reported no resident who alleged to have suffered sexual abuse were placed in isolation within the past 12 months.

Interviews with Superintendent and staff who supervise residents in isolation indicate that isolation is seldom used at FYF and not for residents who have alleged sexual abuse. Interviews with medical staff indicate that any resident in isolation is seen daily by the nurse. Mental health staff will also see residents in isolation as needed.

Compliance with this standard was determined through policy reviews, observations made during the on-site audit, and interviews with staff and residents.

**Corrective Action:** None.

## INVESTIGATIONS

### Standard 115.371: Criminal and administrative agency investigations

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.371 (a)

- When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.321(a).]  Yes  No  NA
- Does the agency conduct such investigations for all allegations, including third party and anonymous reports? [N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.321(a).]  Yes  No  NA

#### 115.371 (b)

- Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations involving juvenile victims as required by 115.334?  Yes  No

#### 115.371 (c)

- Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data?  Yes  No
- Do investigators interview alleged victims, suspected perpetrators, and witnesses?  Yes  No
- Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator?  Yes  No

**115.371 (d)**

- Does the agency always refrain from terminating an investigation solely because the source of the allegation recants the allegation?  Yes  No

**115.371 (e)**

- When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution?  Yes  No

**115.371 (f)**

- Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as resident or staff?  Yes  No
- Does the agency investigate allegations of sexual abuse without requiring a resident who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding?  Yes  No

**115.371 (g)**

- Do administrative investigations include an effort to determine whether staff actions or failures to act contributed to the abuse?  Yes  No
- Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings?  Yes  No

**115.371 (h)**

- Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible?  Yes  No

**115.371 (i)**

- Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?  Yes  No

**115.371 (j)**

- Does the agency retain all written reports referenced in 115.371(g) and (h) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years unless the abuse was committed by a juvenile resident and applicable law requires a shorter period of retention?  Yes  No

**115.371 (k)**

- Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?  Yes  No

**115.371 (l)**

- Auditor is not required to audit this provision.

### 115.371 (m)

- When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.321(a).)  
 Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
3. DJJ P&P L-100 Attachment A, PREA Incident Decision Tree
4. DJJ P&P Form L-100.A PREA Incident Checklist
5. DJJ P&P Form L-100.C PREA Incident Review Template
6. DJJ P&P A-5, Administrative Investigations of Staff Misconduct, *et seq.*, effective January 9, 2015
7. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. Investigator

### Findings (By Subsection):

Subsection (a): Upon learning of potential sexual abuse incident, FYF staff follows the PREA Incident Decision Tree, Attachment A, and will initiate facility regular incident response, discipline, and supervision policies and procedures only when the incident is clearly not criminal. DJJ P&P A-5 Procedure (a) states that incidents or allegations of incidents that involve sexual abuse or sexual harassment will be reviewed by the shift supervisor or designee to ensure they have followed reporting and response requirements consistent with the division’s Prison Rape Elimination Act policy. Criminal investigations are conducted by local law enforcement, which is Detachment D of the Alaska State Troopers.

Subsection (b): DJJ P&P L-100 Procedures VI states that the shift supervisor or designee, will initiate the facility’s PREA Incident Checklist, Form L-100.A, and contact law enforcement to conduct an investigation. The PREA Compliance Manger shall request local law enforcement agencies conduct criminal investigations as required by national PREA Standards. DJJ P&P A-5 Procedure (a) states that law enforcement will provide guidance on the investigatory process, interviews, and evidence collection. The Auditor spoke with an Investigator at Detachment D of the Alaska State Troopers who confirmed they have received specialized training in sexual abuse investigations involving juvenile victims as required by Standard 115.334.

Subsection (c): DJJ P&P L-100 Procedures VI states that law enforcement conducts any investigation. DJJ P&P A-5 Procedure (a) states that law enforcement will provide guidance on the investigatory process, interviews, and evidence collection. The Auditor spoke with an Investigator at Detachment D of the Alaska State Troopers who confirmed that as part of their investigation they gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data; interviewing alleged victims, suspected perpetrators, and witnesses; and review prior complaints and reports of sexual abuse involving the suspected perpetrator.

Subsection (d): DJJ P&P L-100 Procedures VI states that law enforcement conducts any investigation. DJJ P&P A-5 Procedure (a) states that law enforcement will provide guidance on the investigatory process, interviews, and evidence collection.

Subsection (e): DJJ P&P L-100 Procedures VI states that law enforcement conducts any investigation. DJJ P&P A-5 Procedure (a) states that law enforcement will provide guidance on the investigatory process, interviews, and evidence collection.

Subsection (f): DJJ P&P L-100 Procedures VI states that law enforcement conducts any investigation. DJJ P&P A-5 Procedure (a) states that law enforcement will provide guidance on the investigatory process, interviews, and evidence collection.

Subsection (g): During the Sexual Abuse Incident Review and utilizing Form L-100.C PREA Incident Review Template, investigations include an effort to determine whether staff actions or failures to act contributed to the abuse and documentation is found in the Incident Tracker Information System.

Subsection (h): Local law enforcement conducts criminal investigations according to their policies, which normally in practice adhere to the requirements for this Standard.

Subsection (i): Local law enforcement shall refer substantiated allegations of conduct based on their investigative process that appear to be criminal for prosecution. The facility reports in the PAQ that in the past 12 months there have been no criminal cases referred for prosecution.

Subsection (j): The agency tracks the requirements of this subsection of the Standard related to records retention and comply with this subsection.

Subsection (k): DJJ P&P A-5 Procedures (5)(F) states that the investigators shall complete the investigation and incident response even if the employee's status changes before it is finished (for example, if the employee resigns).

Subsection (l): N/A

Subsection (m): DJJ P&P L-100 Procedures VI(a)(4) states that staff assigned to monitor a criminal investigation will request the relevant information from local law enforcement agency. The Auditor was informed during staff interviews that the Superintendent and/or the PREA Compliance Manger would be the contact persons working with the Alaska State Troopers monitoring the status of the investigation.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.372: Evidentiary standard for administrative investigations

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.372 (a)

- Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")
2. DJJ P&P A-5, Administrative Investigations of Staff Misconduct, *et seq.*, effective January 9, 2015
3. Interview with the following:
  - a. PREA Coordinator

#### Findings (By Subsection):

Subsection (a): DJJ P&P A-5 states that findings and recommendations contained in the written reports shall be based upon the preponderance of the evidence standards. This was confirmed by the Auditor during the interview with the PREA Coordinator.

Compliance with this standard was determined through policy review and interview with specialized staff.

**Corrective Action:** None.

## Standard 115.373: Reporting to residents

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.373 (a)

- Following an investigation into a resident's allegation that he or she suffered sexual abuse in an agency facility; does the agency inform the resident as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded?  Yes  No

#### 115.373 (b)

- If the agency did not conduct the investigation into a resident's allegation of sexual abuse in an agency facility, does the agency request the relevant information from the investigative agency in order to inform

the resident? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.)  Yes  No  NA

#### 115.373 (c)

- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer posted within the resident's unit?  Yes  No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer employed at the facility?  Yes  No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility?  Yes  No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility?  Yes  No

#### 115.373 (d)

- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?  Yes  No
- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility?  Yes  No

#### 115.373 (e)

- Does the agency document all such notifications or attempted notifications?  Yes  No

#### 115.373 (f)

- Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

**Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VI. Incident Response and Juvenile Services, *et seq.*
3. DJJ Form H-100A. Facility Incident Report
4. DJJ P&P Form L-100.A PREA Incident Checklist
5. DJJ P&P Form L-100.C PREA Incident Review Template
6. Interviews with the following:
  - a. Superintendent
  - b. PREA Compliance Manager

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-100 Procedures VI(a)(4) states that the staff assigned to monitor a criminal investigation will indicate in the incident report whether the law enforcement investigation supports a finding that a crime has occurred, the allegation is false, the evidence is inconclusive, or law enforcement declined to investigate. The staff monitoring the investigation will request the relevant information from the investigating entity as needed to inform the juvenile of the outcome. DJJ P&P L-100 Procedures VI(b) states the PREA Compliance Manager will inform the juvenile the results if the allegation has been determined to be substantiated, unsubstantiated, or unfounded. The facility reports in the PAQ that no administrative investigations were completed by the facility in the past 12 months. The Auditor interviewed the PREA Compliance Manager who stated that the practice is to notify the juvenile as required by this subsection.

Subsection (b): DJJ P&P L-100 Procedures VI(a)(4) states that the staff assigned to monitor a criminal investigation will indicate in the incident report whether the law enforcement investigation supports a finding that a crime has occurred, the allegation is false, the evidence is inconclusive, or law enforcement declined to investigate. The staff monitoring the investigation will request the relevant information from the investigating entity as needed to inform the juvenile of the outcome. The facility reports in the PAQ that in the past 12 months one case was referred for criminal prosecution resulting one resident being notified verbally and in writing the results of the investigation.

Subsection (c): DJJ P&P L-100 Procedures VI(b) details the required notifications pursuant to this subsection of the Standard.

Subsection (d): DJJ P&P L-100 Procedures VI(b) details the required notifications pursuant to this subsection of the Standard.

Subsection (e): DJJ P&P L-100 Procedures VI(b) requires documentation by the PREA Compliance Manager in JOMIS, chrono note type PREA. The facility reported in the PAQ that there were no administrative investigations and one criminal investigation in the past 12 months.

Subsection (f): N/A

Compliance with this standard was determined through policy reviews, review of documentation, and observations made during the on-site audit.

**Corrective Action:** None.

# DISCIPLINE

## Standard 115.376: Disciplinary sanctions for staff

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.376 (a)

- Are staff subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies?  Yes  No

### 115.376 (b)

- Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse?  Yes  No

### 115.376 (c)

- Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories?  Yes  No

### 115.376 (d)

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies (unless the activity was clearly not criminal)?  Yes  No
- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

- FYF Completed Pre-Audit Questionnaire ("PAQ")
- DJJ P&P L-100 Procedures VIII. Disciplinary Actions, *et seq.*
- Interviews with the following:
  - Agency Head
  - PREA Coordinator
  - Superintendent

## Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures VIII(a) states disciplinary sanctions for violations of sexual abuse or sexual harassment policies shall be commensurate with the nature and circumstances of the acts committed. Sanctions will be determined in consultation with the department's human resources unit and consistent with current employee contracts, and termination shall be the presumptive disciplinary sanction for staff who engage in sexual abuse.

Subsection (b): DJJ P&P L-100 Procedures VIII(a) states termination shall be the presumptive disciplinary sanction for staff who engage in sexual abuse. The facility reports in the PAQ that no staff from the facility have been terminated or resigned prior to termination for violation of agency sexual abuse or sexual harassment policies in the past 12 months.

Subsection (c): DJJ P&P L-100 Procedures VIII(a) states disciplinary sanctions for violations of sexual abuse or sexual harassment policies shall be commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories. The facility reports in the PAQ that no staff from the facility has been disciplined, short of termination for violation of agency sexual abuse or sexual harassment policies in the past 12 months.

Subsection (d): DJJ P&P L-100 Procedures VIII(a) states the staff responsible for the administrative investigation shall ensure all terminations for violations of division sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, shall be reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant licensing bodies.

Compliance with this standard was determined through policy reviews and interview with specialized staff.

**Corrective Action:** None.

## Standard 115.377: Corrective action for contractors and volunteers

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.377 (a)

- Is any contractor or volunteer who engages in sexual abuse prohibited from contact with residents?  
 Yes  No
- Is any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal)?  Yes  No
- Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies?  
 Yes  No

#### 115.377 (b)

- In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with residents?  Yes  No

### Auditor Overall Compliance Determination

**Exceeds Standard** (*Substantially exceeds requirement of standards*)

**Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

**Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VIII. Disciplinary Actions, *et seq.*
3. Interviews with the following:
  - a. Agency Head
  - b. PREA Coordinator
  - c. Superintendent

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-100 Procedures VIII(b) states any contractor or volunteer who engages in sexual abuse or harassment shall be prohibited from contact with juveniles and shall be reported to law enforcement agencies by the facility, unless the activity was clearly not criminal, and to relevant licensing bodies. The facility reports in the PAQ that no contractors or volunteers from the facility have been reported to local law enforcement agencies and relevant licensing bodies for engaging in sexual abuse of juveniles in the past 12 months.

Subsection (b): DJJ P&P L-100 Procedures VIII(b) states the facility shall take appropriate remedial measures, and shall consider whether to prohibit further contact with juveniles, in the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer  
Compliance with this standard was determined through policy reviews and interview with specialized staff.

**Corrective Action:** None.

## Standard 115.378: Interventions and disciplinary sanctions for residents

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.378 (a)

- Following an administrative finding that a resident engaged in resident-on-resident sexual abuse, or following a criminal finding of guilt for resident-on-resident sexual abuse, may residents be subject to disciplinary sanctions only pursuant to a formal disciplinary process?  Yes  No

#### 115.378 (b)

- Are disciplinary sanctions commensurate with the nature and circumstances of the abuse committed, the resident’s disciplinary history, and the sanctions imposed for comparable offenses by other residents with similar histories?  Yes  No
- In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident is not denied daily large-muscle exercise?  Yes  No

- In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident is not denied access to any legally required educational programming or special education services?  Yes  No
- In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident receives daily visits from a medical or mental health care clinician?  Yes  No
- In the event a disciplinary sanction results in the isolation of a resident, does the resident also have access to other programs and work opportunities to the extent possible?  Yes  No

#### 115.378 (c)

- When determining what types of sanction, if any, should be imposed, does the disciplinary process consider whether a resident's mental disabilities or mental illness contributed to his or her behavior?  Yes  No

#### 115.378 (d)

- If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to offer the offending resident participation in such interventions?  Yes  No
- If the agency requires participation in such interventions as a condition of access to any rewards-based behavior management system or other behavior-based incentives, does it always refrain from requiring such participation as a condition to accessing general programming or education?  Yes  No

#### 115.378 (e)

- Does the agency discipline a resident for sexual contact with staff only upon a finding that the staff member did not consent to such contact?  Yes  No

#### 115.378 (f)

- For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation?  Yes  No

#### 115.378 (g)

- Does the agency always refrain from considering non-coercive sexual activity between residents to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between residents.)  Yes  No  NA

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

**Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VIII. Disciplinary Actions, *et seq.*
3. Interviews with the following:
  - a. Superintendent
  - b. Medical and Mental Health Staff

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-100 Procedures VIII(c) states that residents are subject to the disciplinary process and may be subject to disciplinary sanctions pursuant to a facility review board finding that the juvenile engaged in juvenile-on-juvenile sexual abuse or following a criminal finding of guilt for juvenile-on-juvenile sexual abuse. As of the date of the audit, the facility reported in the PAQ that there have been no administrative or criminal findings of guilt of resident-on-resident sexual abuse in the past 12 months.

Subsection (b): DJJ P&P L-100 Procedures VIII(c) provides that residents may be subject to disciplinary sanctions only pursuant to a facility review board. Disciplinary sanctions shall be commensurate with the nature and circumstances of the incident, the juvenile’s disciplinary history, and the sanctions imposed for comparable offense by other juveniles with similar histories. In the event a disciplinary sanction results in the isolation of a juvenile, agencies shall not deny the juvenile daily large-muscle exercise or access to any legally required educational programming or special education services; they shall receive daily visits from a medical or mental health care clinician; and they shall also have access to other programs and work opportunities to the extent possible. As of the date of the audit, the facility reported in the PAQ that no resident has been placed in isolation as a disciplinary sanction for resident-on-resident sexual abuse in the past 12 months.

Subsection (c): DJJ P&P L-100 Procedures VIII(c) states the disciplinary process shall consider whether a juvenile’s mental disabilities or mental illness contributed to his or her behavior when determining what type of sanctions, if any, should be imposed. The Auditor interviewed the facility Superintendent who indicated this is the practice of the facility.

Subsection (d): DJJ P&P L-100 Procedures VIII(c) addressed the requirements of this subsection regarding offering the residents therapy, counseling or other interventions as part of the discipline. The agency may require participation in such interventions as a condition of access to any rewards-based behavior management system or other behavior-based incentives, but not as a condition to access to general programming or education. Interviews with medical and mental health staff indicate the practice is compliant with this subsection.

Subsection (e): DJJ P&P L-100 Procedures VIII(c) permits disciplinary sanctions on residents for sexual contact with staff only upon a finding that the staff member did not consent to such contact.

Subsection (f): DJJ P&P L-100 Procedures VIII(c) prohibits any disciplinary sanctions for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred shall not constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation.

Subsection (g): DJJ P&P L-100 Procedures VIII(c) prohibits all sexual activity between juveniles and may sanction a juvenile for such activity.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with staff and residents.

Corrective Action: None.

## MEDICAL AND MENTAL CARE

### Standard 115.381: Medical and mental health screenings; history of sexual abuse

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

##### 115.381 (a)

- If the screening pursuant to § 115.341 indicates that a resident has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the resident is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening?  Yes  No

##### 115.381 (b)

- If the screening pursuant to § 115.341 indicates that a resident has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the resident is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening?  Yes  No

##### 115.381 (c)

- Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law?  Yes  No

##### 115.381 (d)

- Do medical and mental health practitioners obtain informed consent from residents before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the resident is under the age of 18?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire ("PAQ")

2. DJJ P&P L-101 PREA Risk Screening Procedure, *et seq.*
3. Attachment A Mental Health/Suicide Screening
4. JJO Health Intake Assessment Form
5. MAYSI-2 Questionnaire
6. DJJ Trauma Screening Tool
7. On-site review of administrative area where resident files are stored to determine security of records
8. Interviews with the following:
  - a. Medical and Mental Health Staff
  - b. Staff Responsible for Risk Screening

**Findings (By Subsection):**

Subsection (a): DJJ P&P L-101 Procedure (c) states that staff will ensure that the unit supervisor shall offer a juvenile who disclosed prior victimization or sexual abusive behavior the opportunity to meet with a mental health clinician within 7 days of the screening. As of the date of the audit, the facility reported in the PAQ that 100% residents who disclosed prior victimization during screening were offered a follow-up meeting with a medical or mental health practitioner. The Auditor reviewed eight random resident's files (four residents in Detention and four residents in Treatment Center) during the on-site audit for compliance with this Standard. Interviews with medical and mental health staff indicate they offer a follow-up meeting with mental health within 14 days, if not sooner, of the initial screening.

Subsection (b): DJJ P&P L-101 Procedure (c) states that staff will ensure that the unit supervisor shall offer a juvenile who disclosed prior victimization or sexual abusive behavior the opportunity to meet with a mental health clinician within 7 days of the screening. As of the date of the audit, the facility reported in the PAQ that 100% residents who disclosed previously perpetrated sexual abuse during screening were offered a follow-up meeting with a medical or mental health practitioner. The Auditor reviewed eight random resident's files (four residents in Detention and four residents in Treatment Center) during the on-site audit for compliance with this Standard.

Subsection (c): DJJ P&P L-101 Procedure (e) states that staff will only share information obtained by the screening, as necessary, to inform treatment plans and security and management decisions, including housing, work, education, and program assignments with the goal of keeping all residents safe and free from sexual abuse. The shift supervisor on each unit is responsible for conveying necessary information to staff on potential victimization or sexually aggressive classification of a juvenile at the beginning of each shift. During the on-site audit, the Auditor confirmed with a unit supervisor that this information is conveyed to staff.

Subsection (d): DJJ P&P L-101 Procedure (d) states that if a juvenile discloses information about incidents of sexual abuse, neglect, maltreatment, or exploitation of children during the course of screening, staff will report the information as required by the division's protective service reporting (PSR) policy and incident notification and reporting policy, as set outlined in DJJ P&P H-100. Interviews with medical and mental health staff indicate they obtain informed consent from residents as outlined in this subsection.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff and residents.

**Corrective Action:** None.

## **Standard 115.382: Access to emergency medical and mental health services**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

### **115.382 (a)**

- Do resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?  Yes  No

#### 115.382 (b)

- If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, do staff first responders take preliminary steps to protect the victim pursuant to § 115.362?  Yes  No
- Do staff first responders immediately notify the appropriate medical and mental health practitioners?  Yes  No

#### 115.382 (c)

- Are resident victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate?  Yes  No

#### 115.382 (d)

- Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VII. Emergency and Ongoing Medical and Mental Health Services, *et seq.*
3. Interviews with the following:
  - a. Medical and Mental Health Staff
  - b. Security First-Responders and non-Security Staff

#### Findings (By Subsection):

Subsection (a): DJJ policy demonstrates compliance with this subsection. Interviews with medical and mental health staff indicate that a victim would receive the medical services required by this subsection.

Subsection (b): DJJ policy demonstrates compliance with this subsection. Interviews with staff first responders indicate they will take steps to protect the victim and immediately notify the appropriate medical and mental health care practitioners.

Subsection (c): DJJ policy ensure that resident victims of sex abuse while incarcerated shall be offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis in accordance with professionally accepted standards of care where medically appropriate.

Subsection (d): DJJ policy ensures that treatment services shall be provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperate with any investigation arising out of the incident.

Compliance with this standard was determined through policy reviews, review of documentation, and interviews with specialized staff and residents.

**Corrective Action:** None.

## **Standard 115.383: Ongoing medical and mental health care for sexual abuse victims and abusers**

**All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

### **115.383 (a)**

- Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility?  
 Yes  No

### **115.383 (b)**

- Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody?  Yes  No

### **115.383 (c)**

- Does the facility provide such victims with medical and mental health services consistent with the community level of care?  Yes  No

### **115.383 (d)**

- Are resident victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if all-male facility.)  Yes  No  NA

### **115.383 (e)**

- If pregnancy results from the conduct described in paragraph § 115.383(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if all-male facility.)  Yes  No  NA

### **115.383 (f)**

- Are resident victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate?  Yes  No

### 115.383 (g)

- Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?  Yes  No

### 115.383 (h)

- Does the facility attempt to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures VII. Emergency and Ongoing Medical and Mental Health Services, *et seq.*
3. Interviews with the following:
  - a. Medical and Mental Health Staff

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures VII(e) states that the evaluation and treatment of such victims shall include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continual care following their transfer to, or placement in, other facilities, or their release from custody.

Subsection (b): DJJ policy demonstrates compliance with this subsection.

Subsection (c): DJJ policy demonstrates compliance with this subsection.

Subsection (d): DJJ P&P L-100 Procedures VII(f) states that juvenile victims of sexually abusive vaginal penetration shall be offered pregnancy test.

Subsection (e): DJJ P&P L-100 Procedures VII(f) states that if pregnancy results from sexual abuse, such victims shall receive timely and comprehensive information about, and timely access to, all lawful pregnancy-related medical services, per AS 18.16.020.

Subsection (f): DJJ P&P L-100 Procedures VII(g) ensures that juvenile victims of sexual abuse shall be offered tests for sexually transmitted infections as medically appropriate.

Subsection (g): DJJ P&P L-100 Procedures VII(d) ensures that all treatment services to the victim shall be provided without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

Subsection (h): DJJ P&P L-100 Procedures VII(h) states when deemed appropriate by mental health professional, the facility shall offer a mental health evaluation and offer treatment of all known juvenile-on-juvenile abusers within 30 days of learning such abuse history.

There were no medical records related to the provisions as required by this Standard for the Auditor to review as the facility reported they have had no incidents of sexual abuse within the past 12 months. Medical and mental health staff interviewed stated that the care that would be offered immediately and would be consistent with the community level of care. The treatment is to be offered immediately upon being reported to medical and mental health staff at no financial cost to the resident irrespective of whether the resident/victim names the abuser or cooperates with any investigation arising from the incident.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with specialized staff.

**Corrective Action:** None.

## DATA COLLECTION AND REVIEW

### Standard 115.386: Sexual abuse incident reviews

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

##### 115.386 (a)

- Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded?  Yes  No

##### 115.386 (b)

- Does such review ordinarily occur within 30 days of the conclusion of the investigation?  Yes  No

##### 115.386 (c)

- Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners?  Yes  No

##### 115.386 (d)

- Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse?  Yes  No

- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility?  Yes  No
- Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse?  Yes  No
- Does the review team: Assess the adequacy of staffing levels in that area during different shifts?  Yes  No
- Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff?  Yes  No
- Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.386(d)(1) - (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?  Yes  No

### 115.386 (e)

- Does the facility implement the recommendations for improvement, or document its reasons for not doing so?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures IX. Data Collection, Review, *et seq.*
3. Form L-100.C PREA Incident Review Template
4. Interviews with the following:
  - a. Superintendent
  - b. PREA Coordinator
  - c. PREA Compliance Manager
  - d. Member of Sexual Abuse Incident Review Team

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures IX(a) requires the PREA Compliance Manager to lead an incident review of very PREA related incident within 30 days of the conclusion of every criminal investigation or disciplinary process-substantiated or unsubstantiated, unless the allegation is determined to be unfounded. The facility reported in the PAQ that no criminal or disciplinary administrative investigations were completed in the past 12 months. Interview with the PREA Compliance Manager confirmed that he would lead a sexual abuse incident review team as set forth in DJJ policy and this Standard.

Subsection (b): DJJ policy states the review shall ordinarily occur within 30 days of the conclusion of the investigation. The facility reported in the PAQ that no criminal investigation or disciplinary process investigations of alleged sexual abuse in the past 12 months for review by the sexual abuse incident review team.

Subsection (c): DJJ P&P L-100 Procedures IX(a) states that the review team shall members of facility management, with input from line supervisors, medical or mental health practitioners as needed. The PREA Compliance Manager shall consult with the deputy director of operations before selecting the review team for incidents that qualify as a Level 1 incident under the statewide facility incident notification and reporting policy, as outlined in DJJ P&P H-100. In these cases, the review team should include individuals from another facility or office who would represent an effectively objective perspective.

Subsection (d): DJJ Form L-100.C PREA Incident Review Template details all the items that the review team must consider when conducting the review and the policy is compliant with the Standard requirement. DJJ P&P L-100 Procedures IX(a) states that the PREA Compliance Manager will provide a narrative of the incident review in the Incident Tracker Information System, and the PREA Coordinator and the facility superintendent shall be notified to review the incident review.

Subsection (e): DJJ P&P L-100 Procedures IX(a) states that the superintendent shall implement any recommendations for improvement or shall document the reasons for not doing so.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.387: Data collection

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.387 (a)

- Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions?  Yes  No

#### 115.387 (b)

- Does the agency aggregate the incident-based sexual abuse data at least annually?  Yes  No

#### 115.387 (c)

- Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice?  
 Yes  No

#### 115.387 (d)

- Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?  Yes  No

### 115.387 (e)

- Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its residents? (N/A if agency does not contract for the confinement of its residents.)  Yes  No  NA

### 115.387 (f)

- Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.)  Yes  No  NA

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures IX. Data Collection, Review, *et seq.*
3. DJJ website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>
4. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. PREA Coordinator

### Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures IX(b) requires the PREA Coordinator to maintain, review, and collect data from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews for every allegation of sexual abuse and harassment at DJJ facilities annually.

Subsection (b): DJJ policy ensures compliance with this Standard.

Subsection (c): DJJ P&P L-100 Procedures IX(b) states that the data collected shall include, at a minimum, the data included in the survey of sexual violence conducted by the Department of Justice.

Subsection (d): DJJ policy ensures compliance with this Standard..

Subsection (e): DJJ does not contract with private facilities for the confinement of its residents.

Subsection (f): Upon request, DJJ shall provide all such data from the previous calendar year to the Department of Justice no later than June 30<sup>th</sup>. Copies of the agency’s reports are available on the agency’s website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.388: Data review for corrective action

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.388 (a)

- Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas?  Yes  No
- Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?  Yes  No
- Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole?  Yes  No

#### 115.388 (b)

- Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse?  Yes  No

#### 115.388 (c)

- Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means?  Yes  No

#### 115.388 (d)

- Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility?  Yes  No

### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

## Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures IX. Data Collection, Review, *et seq.*
3. DJJ website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>
4. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. PREA Coordinator
  - d. PREA Compliance Manager

## Findings (By Subsection):

Subsection (a): DJJ P&P L-100 Procedures IX(c) states that the PREA Coordinator, in coordination with the PREA Compliance Managers, shall annual review collected incident data and prepare a written report for the Division Director to assess and improve effectiveness of its sexual abuse prevention, detection, and response policies, practices, corrective action and training, at individual facilities and at the division level, including: (1) analysis of incident reviews; (2) comparison of the current year’s data and corrective actions to previous years; and (3) identification of problem areas and recommendations for changes to training policy and/or procedure. DJJ P&P L-100 Procedures IX(b) states that the data shall be available to the public on the Division’s website as per the Division’s data and research policy.

Subsection (b): DJJ policy states that such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an analysis of incident reviews.

Subsection (c): DJJ policy requires that the annual report shall be assessed and improved by the Division Director and made readily available to the public through its website or, if it does not have one, through other means. DJJ Annual Reports for the years 2014 to 2017 approved by the Division Director are available on the website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAAnnualReports.aspx>. The 2018 Annual Report was not due at the time of the on-site audit.

Subsection (d): DJJ policy requires the redaction of specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with specialized staff.

**Corrective Action:** None.

## Standard 115.389: Data storage, publication, and destruction

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.389 (a)

- Does the agency ensure that data collected pursuant to § 115.387 are securely retained?  Yes  No

#### 115.389 (b)

- Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means?  Yes  No

#### 115.389 (c)

- Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available?  Yes  No

#### 115.389 (d)

- Does the agency maintain sexual abuse data collected pursuant to § 115.387 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise?  Yes  No

#### Auditor Overall Compliance Determination

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

#### Evidence Reviewed (documents, interviews, site review):

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures IX. Data Collection, Review, *et seq.*
3. State of Alaska Records Retention and Disposition Schedule No. 06-180.2, *et seq.*
4. State of Alaska Data and Research Policy
5. DJJ website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>
6. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. PREA Coordinator

#### Findings (By Subsection):

Subsection (a): DJJ policy ensures that data collected pursuant to this Standard are securely retained.

Subsection (b): DJJ P&P L-100 Procedures IX(b) states the division-wide aggregate data shall be made available to the public on the Division’s website as per the Division’s data and research policy. DJJ Annual Reports for the years 2014 to 2017 approved by the Division Director are available on the website <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAAnnualReports.aspx>. The 2018 Annual Report was not due at the time of the on-site audit.

Subsection (c): DJJ policy states that before making aggregated sexual abuse data publicly available, DJJ shall remove all personal identifiers and comply with this Standard.

Subsection (d): State of Alaska Records Retention and Disposition Schedule No. 06-180.2, *et seq.* outlines how long records, including records on sexual abuse data, are maintained.

Compliance with this standard was determined through policy reviews, review of documentation, observations made during the on-site audit, and interviews with specialized staff.

**Corrective Action:** None.

## AUDITING AND CORRECTIVE ACTION

### Standard 115.401: Frequency and scope of audits

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.401 (a)

- During the three-year period starting on August 20, 2013, and during each three-year period thereafter, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (N/A before August 20, 2016.)  Yes  No  NA

#### 115.401 (b)

- During each one-year period starting on August 20, 2013, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited?  Yes  No

#### 115.401 (h)

- Did the auditor have access to, and the ability to observe, all areas of the audited facility?  Yes  No

#### 115.401 (i)

- Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?  Yes  No

#### 115.401 (m)

- Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?  Yes  No

#### 115.401 (n)

- Were residents permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?  Yes  No

### Auditor Overall Compliance Determination

**Exceeds Standard** (*Substantially exceeds requirement of standards*)

**Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)

**Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. FYF Completed Pre-Audit Questionnaire (“PAQ”)
2. DJJ P&P L-100 Procedures IX. Data Collection, Review, *et seq.*
3. Interviews with the following:
  - a. Agency Head
  - b. Superintendent
  - c. PREA Coordinator

**Findings (By Subsection):**

Subsection (a): DJJ policy addresses this subsection. DJJ has conducted audits on all of its facilities during the three-year period starting on August 20, 2013, and has contracted for audits of all of its facilities for the second three-year period cycle.

Subsection (b): DJJ has ensured that at least one-third of each facility type operated by DJJ was audited starting August 20, 2013. DJJ does not have any facilities operated by a private organization on its behalf.

Subsection (h): DJJ policy addresses this subsection. During the audit, the Auditor had access to and observed all areas of the audited facilities.

Subsection (i): DJJ policy addresses this subsection. During the audit, the Auditor was permitted to request and received copies of any relevant documents, including electronically stored information.

Subsection (m): DJJ policy addresses this subsection. During the audit, the Auditor was permitted to conduct private interviews with residents at the facility.

Subsection (n): DJJ policy addresses this subsection. During the audit, residents were permitted to send confidential information or correspondence to the Auditor in the same manner as if they were communicating with legal counsel.

Compliance with this standard was determined through policy reviews, review of documentation and interviews with specialized staff.

**Corrective Action:** None.

## **Standard 115.403: Audit contents and findings**

### **All Yes/No Questions Must Be Answered by the Auditor to Complete the Report**

#### **115.403 (f)**

- The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports within 90 days of issuance by auditor. The review period is for prior audits completed during the past three years PRECEDING THIS AGENCY AUDIT. In the case of single facility

agencies, the auditor shall ensure that the facility's last audit report was published. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.)  Yes  No  NA

**Auditor Overall Compliance Determination**

- Exceeds Standard** (*Substantially exceeds requirement of standards*)
- Meets Standard** (*Substantial compliance; complies in all material ways with the standard for the relevant review period*)
- Does Not Meet Standard** (*Requires Corrective Action*)

**Evidence Reviewed (documents, interviews, site review):**

1. 2015 Final Report on DJJ website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAOverview.aspx>

**Findings (By Subsection):**

Subsection (f): DJJ has published on its website at <http://dhss.alaska.gov/djj/Pages/GeneralInfo/PREAAnnualReports.aspx> the Fairbanks Youth Facility Final Audit Report, dated April 1, 2016.

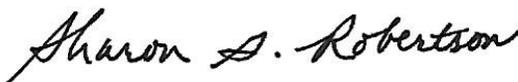
Compliance with this standard was determined through policy review and review of documentation.

**Corrective Action:** None

<b>AUDITOR CERTIFICATION</b>
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I certify that:

- The contents of this report are accurate to the best of my knowledge.
- No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and
- I have not included in the final report any personally identifiable information (PII) about any resident or staff member, except where the names of administrative personnel are specifically requested in the report template.



Sharon G. Robertson \_\_\_\_\_

July 12, 2019 \_\_\_\_\_

**Auditor Signature**

**Date**