GUIDELINES FOR THE MULTIDISCIPLINARY RESPONSE TO CHILD ABUSE IN ALASKA

A Project of the Alaska Children’s Justice Act Task Force
This document is intended to assist the dedicated people who participate in the evaluation of children for whom there is a concern for maltreatment: child protection, law enforcement, medical and mental health, Child Advocacy Centers (CACs), tribes/tribal organizations, victim advocates, prosecutors and others. The work is hard and often under-appreciated, but there is little we do that is more important than making a difference in the life of a child.
All evaluations of possible child maltreatment must take into account aspects of individual and family diversity including regional/geographic practices and lifestyles, primary language, and physical, emotional, and cognitive ability.

Multidisciplinary team members should have, at a minimum, training on normal child development, dynamics and impacts of child abuse on children at different developmental stages, profiles of those who abuse children, and how children tell about abuse. Each member of the team should become informed regarding the diversity of their specific service area in order to remain objective and avoid bias based on demographic, educational, economic, ethnic or cultural factors.

It is expressly understood that each agency will work within its departmental mandates and policies.

SECTION ONE: OVERVIEW

Guiding Principles

- These guidelines are intended to be used in the best interests of children. Every effort should be made to avoid re-traumatizing a child who has possibly suffered abuse.
- Child abuse occurs in families from every race, culture, religion, economic status and educational level. Children from infants to teens, both boys and girls, are victims of child abuse.
- Child maltreatment has life-long ramifications that include adverse outcomes in future physical and mental health, substance abuse, suicide, criminal behavior, productivity, and a host of other societal ills with enormous direct and indirect costs.\(^1\),\(^2\)
- A multidisciplinary approach affords the best opportunity for breaking the cycle of child abuse and neglect through effective investigations, holding offenders accountable, access to medical and mental health evaluation and treatment, and assistance to support families in providing safe and nurturing environments for their children to heal from abuse.
- Response to child abuse in small rural communities presents unique obstacles that can complicate the investigation, victim support and family services, prosecution and the healing process. Interagency cooperation is essential to minimize the trauma experienced by children in rural Alaska.
- Bringing children from rural communities into hub or urban areas for forensic evaluation and mental health evaluation and treatment, and assistance to support families in providing safe and nurturing environments for their children to heal from abuse.
- Critical attention must be given to the reactions of the child’s supporters and extended family, particularly in small rural communities because unsupportive or negative reactions to an abuse disclosure/investigation may cause further trauma to the child, compromise safety and inhibit the child’s healing.
- All evaluations of possible child maltreatment must take into account aspects of individual and family diversity including regional/geographic practices and lifestyles, primary language, and physical, emotional, and cognitive ability.

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\(^2\) Adverse Childhood Experiences Study conducted through the Centers for Disease Control [http://www.cdc.gov/nccdphp/dse/](http://www.cdc.gov/nccdphp/dse/)
INTRODUCTION

Child abuse and neglect is a widespread problem in the United States, especially in Alaska. It is critical that we effectively respond. During the years 2007 -2008 approximately six in every 100 Alaskan children were potential victims of at least one form of child maltreatment, nearly 24 per week had concerns for sexual abuse, and over 2920 children required the services of our Child Advocacy Centers. These cases are complex and require the cooperation and sharing of information by those involved. No single agency or organization can effectively deal with the issues of child abuse and neglect, and a multidisciplinary approach that is cooperative and mutually respectful will result in a professional assessment with the least amount of trauma to the children and families involved.

Statement of Purpose

The purpose of this multidisciplinary guideline document is to provide those involved in the initial evaluation of suspected child abuse and neglect with guidance based on existing best practice recommendations. We believe that consistency in the approach to these complex cases will greatly increase the effectiveness of Alaska’s response to child abuse and neglect cases.

In this document initial response refers to any investigation and/or assessment conducted in order to make a decision on whether or not to move forward with a criminal or civil case. The initial response generally involves investigative steps, a forensic interview, a medical exam, if indicated, and an assessment of child and family needs for services. This document represents the best knowledge about multidisciplinary practices in response to child abuse and neglect available at the time of publication. Furthermore, these are standards toward which professionals should strive to reach in these cases. This document is not intended to create substantive rights for any individual. Finally, the authors assume that any individual agency’s ability to follow these guidelines will depend to some degree on the availability of resources and the necessity to balance priorities among several cases.

Intended Audience

These guidelines are for those who work in child protection, law enforcement, medical and mental health, Child Advocacy Centers (CACs), tribes/tribal organizations, prosecutors and others who participate in the evaluation of children for whom there is a concern for maltreatment. Multidisciplinary teams (MDTs) typically have two overlapping and inter-related purposes, with participating agency membership varying depending on location and purpose. The MDT that initially responds to an allegation of abuse generally includes investigators from the Office of Children’s Services and/or law enforcement, CAC staff, a medical provider, an ICWA worker (if concerning a Native child), a victim advocate, and sometimes a mental health provider. In addition, there may also be a larger MDT that meets to review cases, which may include all of the above as well as supervisors and representatives from other agencies as defined in AS 47.14.300. This document may be helpful to those wishing to understand the framework for multidisciplinary teams and to those who are involved with later stages of child abuse investigations. However, the primary intended audiences are those involved in the initial evaluation/assessment/investigation, whether the case falls within criminal and/or civil jurisdictions.

BACKGROUND

History of the Alaska Children’s Justice Act Task Force

The Alaska Children’s Justice Act Task Force is a statewide multidisciplinary group established in 1999 in order to comply with the Federal Child Abuse Prevention and Treatment Act requirement to undertake a comprehensive review and evaluation of law, policy and the investigative, administrative and judicial handling of cases of child abuse and neglect. The purpose of the Task Force is to promote State system enhancements or changes, including training, policies, procedures and laws that will improve how Alaska responds to children and families involved in these cases. The CJA Task Force members represent multiple disciplines and are employed in state, private and Tribal agencies.

History of Child Advocacy Centers in Alaska

CACs are community-based facilities that bring together law enforcement, child protection workers, prosecutors, child and family advocates, tribal representatives, medical and mental health professionals to utilize a collaborative team approach to the investigation of child sexual abuse and other forms of maltreatment as well as providing necessary follow-up services. CACs provide a safe neutral environment for the evaluation of child abuse and exploitation, as well as coordination of services for victims and families.

CACs were developed in Alaska as a result of community MDTs and others working in the field who recognized that child sexual abuse cases needed to be approached differently than adult sexual assault cases. The first CAC in Alaska, Alaska CARES in Anchorage, opened in 1996, followed by The Children’s Place in Wasilla in 1999. Now CACs are present in 10 different hub communities, allowing a majority of children in Alaska to have access to CAC services. CACs in Alaska are based on a national model first developed in Huntsville Alabama in the 1980’s with each reflecting the unique needs and resources of their community/region.

The benefits of a CAC include:

- Allegations of sexual abuse are more thoroughly investigated
- The trauma experienced by children and families is reduced
- Non-offending parents are empowered to protect and support their children
- Children and families receive services tailored to their family’s needs
- More offenders are held accountable
- The community is more aware of the problem of child abuse in general and sexual abuse specifically
- The CAC becomes a resource to MDT professionals, providing specialized training and consultation

Alaska is fortunate to now have a Child Advocacy Center in each of the following communities:

- Fairbanks – Steve’s Place – 1-907-374-2850 http://www.repairfairbanks.org/steve%20place.htm
- Bethel – The Children’s Center – 1-907-543-3144
- Dillingham – Nitaput Child Advocacy/Family Support Center – 1-907-842-1230
- Copper River – Copper River Basin Child Advocacy Center – 1-907-822-3733 – http://crchac.com/

Additional CACs are under development at the time of publication. Contact the Alaska Children’s Alliance for an up to date list with contact information.
The Alaska Children’s Alliance (ACA) is a coalition of established and developing CACs, MDTs, and child protection teams (CPFs) dedicated to improving Alaskan community responses to child maltreatment. The ACA is a state chapter of the National Children’s Alliance (NCA). The NCA is a non-profit membership organization whose mission is to assist communities seeking to improve their responses to child abuse by establishing and maintaining CACs.

DEFINITIONS

These are definitions of commonly used terms and terms used throughout this document, and are not necessarily legal definitions (which may be found under pertinent statutes).

Child Advocacy Center: A child-focused, community-based program that provides coordination between the various agencies and professionals responsible for responding to child maltreatment with the primary goal to prevent re-traumatization by the system response.3

Child maltreatment: Any act or series of acts of commission or omission by a parent, caregiver, or person in position of authority over a child that result in harm, potential for harm, or threat of harm to a child.4

Child neglect: The failure to provide for a child’s basic physical, emotional, or educational needs or to protect a child from harm or potential harm. Harm to a child may or may not be the intended consequence. The following types of maltreatment involve acts of omission:3

- Failure to provide
  - Physical needs
  - Emotional needs
  - Medical/dental needs
  - Educational needs
- Failure to supervise
  - Inadequate supervision
  - Exposure to violent environments

Child physical abuse: The intentional use of force against a child that results in, or has the potential to result in, physical injury. Physical abuse includes physical acts ranging from those which do not leave a physical mark on the child to physical acts which cause permanent disability, disfigurement, or death. Physical abuse can result from discipline or physical punishment.6

Child sexual abuse: Child sexual abuse occurs when a child is engaged in sexual activities that he or she cannot comprehend, for which he or she is developmentally unprepared and cannot give consent, and/or that violate the law or social taboos of society. The sexual activities may include all forms of oral-genital, genital, or anal contact by or to the child or abuse that does not involve contact, such as exhibitionism, voyerism, or using the child in the production of pornography.7

Forensic Interview: A forensic interview is a process of asking, when feasible, non-leading and age appropriate questions to determine whether a crime against a child has been committed or if a child is in need of protection. A forensic interview should be performed by someone who is specially trained in child development and the many dynamics of child abuse.

Guardian Ad Litem: A GAL is a person appointed by a judge to conduct an independent investigation and advocate for the best interest of a child in the child’s court case, which can include Child in Need of Aid cases where abuse or neglect is alleged, domestic violence cases where a restraining order

3 National Children’s Alliance
4 http://www.cdc.gov/ViolencePrevention/childmaltreatment/definitions.html
5 http://www.cdc.gov/ViolencePrevention/childmaltreatment/definitions.html
is filed on behalf of the child, in juvenile delinquency cases, in private child custody cases between divorcing parents, or in adult criminal cases where there is a child victim. A GAL may or may not be an attorney, and must meet specific qualifications.

ICWA worker: A person who represents the tribe in an Indian Child Welfare Act case.

Multidisciplinary team: A group of professionals and agency representatives brought together because of a report of concern that a child has been maltreated and/or that a crime has been committed against a child (the initial response). The MDT also continues to meet to provide ongoing consultation, follow up on services and case review. These meetings may include other people as listed in AS 47.14.300b.

Protective Services Report (PSR): A report to OCS of suspected child abuse or neglect.

Victim Advocate: A trained individual who works with children and non-offending family members to provide support and referrals for services; may be a CAC staff member.

SECTION TWO: GUIDELINES FOR THE INITIAL RESPONSE

MDT Roles and Responsibilities in the Initial Response

General Guidelines

• To the best of their ability, each agency will work with and assist other members of the multidisciplinary team to ensure that the best interest and protection of children will be served.
• All reasonable efforts will be made by each agency to coordinate each step of the investigation/assessment process in order to minimize the number of interviews and interviewers involved with the child, as well as the number of medical exams.
• All agencies participating in this process will share pertinent case information with other appropriate agencies except as prohibited by law or policy.
• To the best of their ability, agencies should provide specially trained professionals with skills in forensic interviewing, assessment, and investigation to handle appropriate cases of child abuse and neglect.
• It is expressly understood that each agency will work within its departmental mandates and policies.

Role of the Office of Children's Services (OCS)

In the context of the initial response, it is the role of OCS to assess whether a parent or guardian has abused or neglected their child, or created conditions that caused such abuse or neglect. The steps involved in this process include:

• Receiving, documenting, screening, and prioritizing Protective Services Reports;
• Assessing “screened in” allegations of in-home abuse or neglect of children;
• Notifying the appropriate law enforcement agency when a crime against a child may have been committed;
• Making a referral to CAC serving the area, in accordance with MDT team protocol, when a screened-in PSR involves sexual abuse or severe physical abuse, or when a child discloses sexual abuse during an assessment of less severe physical abuse or neglect. At a minimum, OCS staff should adhere to the following protocol when their safety assessment work involves a CAC:
  • Submit information from the protective services report to the CAC and coordinate with law enforcement and the CAC to schedule an interview of the child. Any information about the reporter’s identity will be redacted prior to submission
  • If a non-offending caregiver (of physical or sexual abuse) is identified, request that caregiver bring the child to the CAC or to give their consent for the child to be transported to the CAC for an interview
  • If the non-offending caregiver refuses to allow the child to be transported, or there is no non-offending caretaker available, determine if there is probable cause to assume emergency custody of the child
  • Help coordinate the interview, making every effort to coordinate the interview with the necessary members of the investigation team to minimize trauma to the child. At a minimum, the OCS worker and a law enforcement officer should be present at the interview
  • Help coordinate any necessary follow-up medical examination(s) or services
  • Limit the number of interviews with a child.
  • Filing a civil child-in-need-of-aid petition, if warranted

Note: If the MDT initial response is not initiated by OCS, OCS is available as a professional resource to the MDT.

8 ‘If, after a preliminary evaluation of a PSR involving in-home abuse or neglect of children, OCS may either determine that a more complete assessment is needed (“Screened In”) or determine that no further assessment is needed (“Screened Out”)’
Role of Law Enforcement

It is the role of the law enforcement detective/investigator/officer to investigate and determine whether a crime has been committed. The investigation includes but is not limited to:

- Ensuring that all interviews are completed, including victims, witnesses, suspects and other collateral people involved
- Conducting a thorough crime scene investigation
- Collecting evidence, including any corroborating evidence
- Preserving the chain of possession of any collected evidence

Law enforcement presents the case to the prosecutor’s office or agency if enough evidence of the crime exists for a criminal prosecution. As a mandated reporter, law enforcement will notify OCS of any possible cases of child maltreatment, even if out of home.

Role of Federal Bureau of Investigation (FBI)

It is the role of the Federal Bureau of Investigation (FBI) to investigate certain federal criminal cases in Alaska and certain interstate crimes. When a serious child physical or sexual abuse case falls within federal jurisdiction, the FBI role includes:

- Working with OCS on child safety issues
- Working with Alaska State Troopers (AST), and/or other local law enforcement agencies on investigation
- Serving on the MDT when there is a current investigation involving the FBI

Role of the Child Advocacy Center (CAC)

It is the role of the CAC to provide a child-focused, neutral, community-oriented program in which representatives from many disciplines meet to provide a comprehensive approach to the investigation, assessment, treatment, and prosecution of child abuse cases. The CAC provides a facility for:

- Legally sound forensic interviews of children who may have been sexually abused, physically abused, severely neglected, drug endangered, or who may be a witness to violence, plus others depending on the resources of the CAC and MDT
- Medical services for children by specially-trained medical providers, including medical treatment, follow-up exams, and medical referrals, either on-site or through collaboration with community medical providers
- Referrals for families and children to an appropriate mental health provider and other indicated services

Child Advocacy Centers in Alaska strive to meet the Accreditation Standards set forth by the National Children’s Alliance (see Appendix 2).

Role of Mental Health

The role of the mental health provider includes:

- Notifying OCS, as a mandated reporter, of any suspected child maltreatment
- Assessing and treating the emotional and psychological needs of the child and non-offending family member, with a special emphasis on working with those who have experienced complex trauma
- Providing crisis intervention as needed.

Role of Victim Advocate

It is the role of the victim advocate to assist the child victim and/or witness during the initial response, which includes:

- Providing a crisis response and preparing the child for the forensic interview and medical evaluation, if any
- Supporting the non-offending caregiver during investigation, forensic interview, medical evaluation
- Explaining legal process to caregiver and child
- Providing logistical support for child and non-offending family, including arranging transportation, assistance with appointments for services, etc.
- Conveying child’s and non-offending caregiver’s concerns and abilities to prosecutor and MDT members
- Serving as a resource on the dynamics of abuse, responses of children, child development and psycho-social needs of child victims

Roles of Tribes/Tribal Organizations

Under federal law, Tribes and Tribal organizations have a specific additional mandate regarding initial response to suspected or known child abuse. Mandatory reporters of child abuse who are employed by a Tribe or Tribal organization that receives federal funds are obligated to report suspected child abuse to both local child protection and local law enforcement agencies. Except for Chevak, Metlakatla and Native Village of Barrow, the local child protection agency is OCS; local law enforcement may be Alaska State Troopers, City Police or Borough Police.

In addition to these mandatory reporting duties, Tribes and Tribal organizations may have a consultative role to address cultural and family dynamics in specific cases, and develop and/or assist in developing community education efforts. Tribes and Tribal organizations may have programs and services that can provide direct support and assistance to the child and family as well.

9 Public Law 101-630, Indian Child Protection and Family Violence Prevention Act
Forensic Interviewing of Children

The forensic interview can empower a child to disclose maltreatment in a legally defensible manner. Forensic interviews are typically the cornerstone of a child abuse investigation, effective child protection and subsequent prosecution. Actions taken at the initial forensic interview may significantly impact the child's understanding of and ability to respond to the intervention process and/or criminal justice system, and may also mark the beginning of the journey to healing for the child and family. The best forensic interviewing practice includes:

- An age-appropriate, neutral interview setting
- Effective communication among MDT members
- Utilization of legally sound and culturally informed interviewing techniques
- Appropriately trained and supervised interviewers

At a minimum, forensic interviews should be child-centered and coordinated to avoid multiple interviewers and duplication in questions asked of the child.

The purpose of a forensic interview is to obtain a statement from a child, in a developmentally and culturally sensitive, unbiased and fact-finding manner that will support accurate and fair decision making by the involved multidisciplinary team in the criminal justice and child protection systems. The status of the individual conducting the forensic interview may vary, depending on the case circumstances and location, but in all situations, it is recommended that the forensic interviewer have initial and ongoing formal forensic interviewer training. The interviewer may be a CAC employee, law enforcement officer, OCS worker, medical provider, federal law enforcement officer or other MDT members, depending on the situation and who is available.

Key elements of a child forensic interview include the following:

- Introductions and rapport building
- Assessment of developmental and cultural factors influencing communication
- Age appropriate language and formulation of questions
- Explanation of rules of the interview
- Exploring the potential for abuse in an non-leading a manner as possible
- Gathering details surrounding any disclosure
- Screening for other types of abuse, neglect or mental injury
- Use of aids such as free hand drawing and body diagrams as needed to help child communicate

The CAC/MDT protocol should set out the required qualifications of the forensic interviewer, including minimum specialized training, the method for sharing among MDT members information collected in the forensic interview, and the mechanisms for collaboration and peer review.

Ongoing education in the field of child maltreatment and/or forensic interviewing is essential for those conducting forensic interviews of children. Additionally, the importance of peer review cannot be overstated. As noted by Michael Lamb, “interviewees continue to maintain or improve their skills only when they regularly review their own and others’ interviews closely, discussing their strategies, successes and mistakes with other interviewers”.

In response to concerns about defense attorney attacks on peer review, Victor Vieth states: “Simply put, whatever the MDT does or does not do as part of the forensic interviewing process, including peer review, will be attacked by defense counsel.” The MDT should not focus on avoiding a defense attack of the peer review process, any more than the MDT should focus on conducting a forensic interview in a manner to avoid a defense attack.

Cultural Considerations in Forensic Interviewing of Children

Research indicates that members of different cultural groups may respond differently to children’s disclosure of sexual abuse. A child’s cultural background may also impact upon the child’s appraisal of the abusive experiences (e.g., level of self-blame) and the level of social support that the child may receive. In addition, the way emotions may or may not be expressed is also related to culture and ethnicity. In the investigative process, the interviewer should explore as appropriate:

- family structure (e.g. extended, nuclear, single), gender role expectations,
- child care practices,
- financial management of the household,
- community/county of origin and reasons for immigration or transfer to urban areas (if Alaska Native),
- any contact with family in the village/county of origin, religious belief systems, social networks, and
- attitudes about sexual violence.

Interviewers should integrate these cultural concerns into the interview process. Furthermore, the factors that make it more difficult for some children to disclose sexual abuse are culturally related (e.g., gender role expectations), and cultural issues may also contribute to the possibility of recantation.

Language proficiency is another important consideration for the interviewer. It should never be assumed that English is a universal language understood by all children. Ideally, children should be asked what language they speak at home, as well as what language they would prefer to use in talking to investigators. Children may use language terms for body parts, for certain actions, for relationships and for certain individuals, and they may not know the English word for these things or people. There may be a taboo about saying words for private parts or sex acts, especially with people outside of the family. Nicknames are widely used in some cultures, and children may not know a person’s formal name, only their nickname such as “Junior” or “Chubby”.

Non-verbal expression, body language and posture are interpreted differently in different cultures with great variation as to the meaning. The interviewer should not presume that a bent-over posture or a lack of eye contact, for instance, means a person is not truthful, or that alert posture and direct eye-contact means the person is truthful. Understanding the child’s specific cultural norms for non-verbal expression is an important aspect of the forensic interview.

Translation/interpretation, whether of spoken language or of non-verbal communication, in and of itself, raises additional considerations, and it is important that the MDT include individuals with knowledge and understanding of the unique cultural aspects of the child and family/caregivers or who are willing and able to access such expertise when needed.

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10 Based on the Accreditation Standards of the National Children’s Alliance, which all CACs in Alaska are required to strive to meet
11 Victor Vieth, Director, National Child Protection Training Center, Winona State University
13 Victor Vieth, In the Shadow of Defense Council: Conducting Peer Reviews of Forensic Interviews in an Age of Discovery
Medical Evaluation for Child Maltreatment

All CACs in Alaska evaluate children for sexual abuse; many also offer the ability to evaluate children for physical abuse, neglect and drug endangerment.

Purpose of the Medical Evaluation

The majority of children for whom sexual abuse is a concern will have normal or non-specific anal-genital exams. There are a number of reasons for this, including:

- Late disclosure
- Delays in seeking care
- Types of sexual abuse that do not cause significant physical trauma: fondling, oral-genital contact, rubbing, touching over clothes
- Elasticity of vaginal and anal openings
- Injuries inconsistent with history or age and development
- Rapid healing in children
- Medical conditions that can be confused with sexual abuse

Also, research shows that it is unusual to find any forensic evidence in pre-pubertal children, especially if they are seen more than 24 hours after the abuse has occurred.\(^5\) \(^6\)

Even in physical abuse cases, exams can be non-diagnostic because of delays in evaluation, medical conditions that can be confused with abuse and the overlap in findings that can occur in inflicted and accidental injuries.

Therefore the purposes of the medical evaluation include the following:

- Help ensure the health, safety and well being of the child
- Diagnose, document, and address medical conditions resulting from abuse and neglect
- Differentiate medical findings that are indicative of abuse from those which may be explained by other medical conditions
- Diagnose, document, and address medical conditions unrelated to abuse (within the scope of practice of the individual provider)
- Assess the child for any developmental, emotional, or behavioral problems needing further evaluation and treatment including referrals as necessary
- Collection, preservation and documentation of forensic material if indicated by history and timing
- Reassure and educate the child and family to assist in emotional healing

Indications for a Medical Evaluation

All children who are suspected victims of child sexual and/or physical abuse should be offered a medical evaluation.\(^7\)\(^8\) Health care providers working with the CAC and MDT should determine those situations (indicators) in which medical evaluations should be “required” (with the provision that children are never forced to have any portion of an exam unless medical/surgical intervention is necessary). These indicators should be part of the CAC’s written protocols.

Indicators to consider include:

- Any child who discloses direct oral, anal or genital contact (skin to skin) by a suspect's body part or an object
- Any child with anal or genital pain, bleeding, or abnormal discharge
- Any child with a non-neonatal transmission of a sexually-transmitted infection
- Any child disclosing physical abuse or observed to have possible signs of non-accidental injury, including
  - Unexplained or unwitnessed injuries to a young child
  - Injuries inconsistent with history or age and development
- Patterned injuries
- Any child with significant signs of neglect

\(^5\) Christian et al; Pediatrics July 2007
\(^6\) Young et al; Archives Pediatric & Adolescent Medicine June 2006
\(^7\) Medical Standard from the National Children's Alliance

- Any child where there is a concern of endangerment due to drug exposure
- Any child who is highly suspected of being recently abused, or who may be reluctant to disclose abuse, or who is preverbal
- Other considerations for medical exams include:
  - Young children exhibiting significant sexualized behavior
  - History or exam findings of concern for abuse noted by another health care provider
  - Adolescents disclosing “consensual sex” if the teen is under 16 years of age

Access for Medical Evaluations

The National Children’s Alliance Medical Standard states that: “Specialized medical evaluation and treatment services are routinely made available to all CAC clients and coordinated with the multidisciplinary team response.”

In Alaska, some CACs offer on-site medical evaluations through employed or contract medical providers. Others arrange for medical exams to be conducted at the local hospital, clinic, or at another CAC with medical providers on staff.

CACs need to make arrangements for those situations where children require evaluation after regular business hours or at Emergency Department or in-patient hospital care – for example, a child with serious injuries requiring diagnostic testing and treatment beyond the scope of the CAC. Policies should be in place for transport to the nearest hospital if the child first presents to the CAC, as well as for examination of the child, documentation of injuries, and forensic evidence gathering as appropriate.

Medical evaluations arranged through the CAC should always be available regardless of the child’s and family’s ability to pay. In Alaska it is possible to bill third party payers including private insurance and Medicaid for exams conducted on children under the age of 16. In some situations and areas, such as sexual abuse exams conducted as part of a criminal investigation (or on children 16 and older), law enforcement may pay for the exam. The Alaska Violent Crimes Compensation Board is another potential resource for assisting with the costs of exams, diagnostic testing, and transportation to and from the CAC when other resources are not available.

Process for the Medical Evaluation

General Principles

Duplicative exams should be avoided whenever possible. If feasible, the child's exam should be conducted by someone with specialized training and experience in conducting medical evaluations for abuse and neglect. In addition, photo-documentation of exam findings allows for peer review and expert consultation, which also helps obviate the need for another exam.

All abuse exams should generally consist of a complete head-to-toe physical. Diagnostic testing (i.e., radiological and laboratory testing) is obtained and/or ordered by the medical provider as clinically indicated.

Every effort should be made to avoid duplicative interviewing. If the medical provider is unable to observe the child's forensic interview, then a summary of pertinent information should be provided prior to the exam. The medical provider will need to obtain a medical history, including chronic health conditions, prior injuries, surgeries or procedures (especially those that may affect interpretation of findings), medications, allergies, and relevant family medical history (such as bleeding disorders in a child with bruises, or warts in a child with possible HPV). Clarification questions about the abuse may be necessary, such as asking the cause of a particular injury found on the child’s body. Every effort should be made to ask non-leading questions, and any questions asked along with the child’s responses should be noted in the medical report. Whenever possible, the child’s exact words should be used and identified with quotation marks.
Follow-up exams and photos

Follow-up care and referrals, including:

- Child Abuse Fellowship training or child abuse Certificate of Added Qualification
- The American Professional Society on the Abuse of Children Annual Colloquium, held each year
- Documentation of completion of at least 16 hours of formal medical training in child sexual abuse cases where indicated by history or exam.
- Primary and/or specialty medical care

Entrepreneurship

Enterprise

Exploration

Examination

Examination

Examination

Examination

Examination

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Examination

Examination
All medical providers affiliated with Alaskan CACs have the opportunity to become members of the Alaska Children’s Alliance (ACA) Medical Peer Review Group and participate in monthly peer review as well as access expert consultation. Further information may be obtained through the local CAC or from the chapter coordinator for the ACA.

Cultural Considerations Regarding Medical Evaluations for Child Abuse

Many of the same concerns arise here as were discussed in the Forensic Interview section regarding cultural considerations. In addition to those areas discussed, the child’s cultural beliefs may require that the medical evaluation be conducted by a person from the same gender as the child. Children may have been taught not to speak to a person of the opposite gender regarding private parts or sexual issues.

The child’s cultural practices and teachings about the privacy or lack of privacy about their own body can impact how the child tolerates and cooperates with the medical evaluation. The medical evaluator needs to ensure that this step does not cause further trauma to the child because of cultural beliefs and practices.

By keeping the child and family informed and focusing on their needs during the investigation and justice process, the victim advocate empowers the child and family to focus on well-being and healing.

Victim Advocacy

Victim Support and Advocacy within a CAC

Child victims and their non-offending family members have a constitutional right to be treated with dignity, respect and fairness throughout the criminal justice process. Victim support and advocacy should reduce trauma for the child and non-offending family members and thus strengthen the victim’s involvement in the investigation and prosecution, improving overall outcomes for child victims. Victim and non-offending caregiver support from the time of disclosure throughout the case and beyond sentencing is a necessary component in the MDT’s response. By keeping the child and family informed and focusing on their needs during the investigation and justice process, the victim advocate empowers the child and family to focus on well-being and healing.

Victim advocacy has also been proven to increase guilty verdicts in sexual abuse cases, suggesting that better prepared and relaxed child victims and witnesses are more credible.

At the CAC, more than one person may serve as victim advocate, and it is important that this role/function is defined clearly within the CAC/MDT’s written documents as to how the needs will be met. Some CACs have staff (e.g. family advocates, care coordinators, victim advocates, and child life specialists) that handle advocacy functions, and some CACs have a cooperative arrangement with a local victim advocacy agency (e.g., domestic violence advocates, rape crisis counselors, Court Appointed Special Advocates), and/or system-based advocates (e.g., victim witness coordinators, law enforcement victim’s advocates). Some CACs use more than one of these resources.

Procedures should be in place to provide initial and on-going support and advocacy for the child and non-offending caregiver. At a minimum, victim support and advocacy should include the following services:

- Providing crisis response and preparing child for interview, medical evaluation
- Supporting non-offending caregiver during investigation, forensic interview, medical evaluation
- Explaining legal process to caregiver and child
- Providing education to caregiver and extended family members regarding the impact of abuse, dynamics of child sexual abuse and ways to support child, promote healing
- Providing logistical support for child and non-offending family, including arranging transportation, assistance with appointments for services, etc.
- One-on-one preparation of child for testimony in court at age-level
- Conveying non-offending caregiver and child concerns and abilities to prosecutor and MDT members
- Explaining victim rights and helping child and/or caregiver to complete Victim Impact Statements
- Supporting child and non-offending caregiver during trial
- Serving as a resource and possible expert witness on dynamics of abuse, responses of children, child development and psycho-social needs of child victims
- Making referrals for services to child and/or non-offending family members

Cultural Considerations Regarding Victim Advocacy

The victim advocate will likely have the most contact with the child and caregiver following the initial investigation and thus is in the strongest position to identify cultural issues and needs that impact the child’s and family’s cooperation with the system. It is essential that the

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20 Based on the Accreditation Standards of the National Children’s Alliance, which all CACs in Alaska are required to strive to meet (see Appendix 2)
21 State of Alaska Constitution, Article I, Section 24
victim advocate diligently learn about the child's lifestyle and culture (in the broadest sense) to identify values and practices that may offer support and healing strategies throughout the case. The victim advocate also advises other MDT members regarding these issues to promote continuity of response for the victim.

The victim advocate needs to be aware of the role that extended family and the child's "community" (whether a whole village or a neighborhood in the city) has in the child's life and educate/inform those in the child's environment about abuse dynamics as well as ways to support this child in her/his healing journey. This may involve working with cultural authority figures such as elders, spiritual leaders, shamans, priests, etc.

Communication and Information Sharing

State law requires OCS, as a general rule, to keep confidential information that it has obtained from a report of harm (Protective Services Report) and any investigation or services arising out of that report. However, an exception to this general rule requires OCS to provide appropriate confidential information to members of the investigation MDT as necessary for the MDT member to perform the member's duties. OCS may not share the reporter's name but may share the contents of the report with the MDT members.

Other members of the MDT may also have confidentiality restrictions applicable to them; for example, physicians must follow the federal Health Insurance Portability and Accountability Act (HIPAA). However, HIPAA's general rule (that protected health information may not be released by a covered entity without the patient's consent or court order) does not apply during these parts of the initial response: (1) when child abuse or neglect is suspected, the medical provider is a mandatory reporter and may disclose a child's protected health information to OCS in the course of reporting the suspected child abuse or neglect and (2) during an investigation of the report, the medical provider may disclose protected health information about the child to OCS without parental notification or authorization.

HIPAA also allows disclosure of protected health information (1) to other health care professionals if necessary for treatment of the patient and (2) to law enforcement if (a) the information is necessary for immediate law enforcement or for a criminal investigation in which the investigation would be compromised if the information was not immediately provided and (b) the health care provider determines, using his/her best professional judgment, that the disclosure is in the best interest of the victim.

Records and information collected by the MDT are not subject to discovery or subpoena in connection with a civil or criminal proceeding and not subject to public disclosure.

Cultural Considerations Regarding Information Sharing

Confidentiality can be a challenge in small communities. It is common in rural Alaska communities for health care providers, public safety officers, service providers and ICWA workers to be related to many individuals in the village. Thus it is extremely important that procedures are in place for releasing and sharing information that will assure those closely related to the child or the suspect cannot access any information on the child's disclosure or other investigative information. Medical, social services and school records that might normally be released to the parent/caregiver should be kept in a separate, secure location in the village as well as the hub when child maltreatment is suspected.

23 AS 47.10.093(a) and (f); 7 AAC 54.040(a)
24 AS 47.10.093(b)(7)
25 7 AAC 54.040(c)
26 45 CFR 160, 162, and 164
27 45 CFR 164.512
28 AS 47.14.300(a) & (f)
SECTION THREE: CULTURE AND DIVERSITY CONSIDERATIONS IN CHILD ABUSE EVALUATIONS

Culture is one of the filters that people use to interpret life experiences. Culture is different from race or ethnicity. It is not based on the color of our skin but on our accumulative life experiences. Culture encompasses many different factors: language, family structure, socioeconomic status, gender and gender roles, moral and religious values, traditions, history, parenting practices, sexual attitudes, tolerance level for emotionalism, and individual vs. group orientation. MDTs need to maintain vigilance on matters of culture in every case; it is not acceptable to apply one's own cultural values standards and beliefs in these cases, nor is it appropriate to presume that only people of color have “culture.”

Diversity influences nearly every aspect of child maltreatment response in Alaska. The concept of diversity encompasses acceptance and respect, and includes an understanding that each individual is unique and recognition of our individual differences. These differences can be along the dimensions of culture, race, ethnicity, gender, sexual orientation, socio-economic status, age, physical abilities, religious beliefs, political beliefs, or other ideologies. Practicing diversity is the exploration of these differences in a safe, positive, and nurturing environment. In the MDT’s setting this means understanding each other and moving beyond simple tolerance to embracing and celebrating the rich dimensions of diversity contained within each individual.

These considerations, along with developmental considerations, bring a variety of unique circumstances to most investigations. MDTs must be willing to become educated and competent in adjusting to the diverse world views in order to successfully investigate and prosecute in a respectful manner.

Addressing cultural differences and respecting diversity in the CAC and MDTs means that members should seek guidance from appropriate and knowledgeable sources when responding to child victims from an experience or context that is not familiar to the MDT member. The MDT must be deliberate and introspective during the initial investigation, including determining who will conduct the forensic interview and what questioning techniques will be used, and when drawing conclusions regarding the occurrence of abuse. Furthermore, whether the child is from a remote rural community or from a cultural context within an urban setting, the MDT must not make assumptions as to the history and comfort of the child with the response system, but rather must diligently assess the child’s context and history.

Language – both verbal and non-verbal – has many interpretations. A child may live in dominant society, attend school and speak English fluently yet still be more comfortable within their own cultural context and communication norms. Research indicates that members of different cultural groups may respond differently to children’s disclosure of sexual abuse. A child’s cultural background may also impact the child’s appraisal of the abusive experiences (e.g., level of self-blame) and the level of social support that the child may receive. In addition, the way emotions may or may not be expressed is also related to culture and ethnicity. In the investigative process, the interviewer should explore:

- family structure (e.g., extended, nuclear, single),
- gender role expectations, child care practices,
- financial management of the household,
- community/country of origin and reasons for immigration or transfer to urban areas (if Alaska Native),
- any contact with family in the village/country of origin,
- religious belief systems, social networks, and
- attitudes about sexual violence.

Advocacy for children must naturally begin where the child is physically, emotionally and developmentally, and thus be accountable for creating comfort and safety for the child while they are dealing with the system, drawing on the strengths and familiarity of the child’s own cultural environment. It is incumbent on the victim advocate to adapt their advocacy skills and exercise creativity in addressing the child/family needs, providing support that will enable the child to cooperate with the investigation and prosecution.
SECTION FOUR: FOLLOW-UP ROLES AND RESPONSIBILITIES

MDT Follow-Up Roles and Responsibilities

After the initial response outlined in Section Two, representatives from the following disciplines are typically part of the ongoing MDT that meet for the purpose of case review and follow up.

Role of the Office of Children's Services (OCS)

If the initial assessment of alleged child maltreatment determines that further OCS action is warranted, such action may include:

- Case management of on-going family cases
- Facilitation of services for prevention of removal
- Facilitation of reunification services to families with children in out-of-home placement
- Permanency planning services up to and including adoption and guardianship

Regardless of OCS involvement in a case, an OCS representative continues to be a member of the MDT and provides expertise and input when cases are brought before the MDT.

Role of Law Enforcement

The law enforcement agency may be involved with additional investigation tasks at the direction of the prosecutor and/or if a child makes additional disclosures or provides more detailed information after the case has been accepted for prosecution. The investigating officer will also be called upon to testify at Grand Jury and at the trial.

Role of the Child Advocacy Center

As part of their follow up role, the CAC staff provides:

- Follow-up support and case management services
- Referrals for other services within the child's community
- Maintenance of statistical case information including case disposition tracking
- Assist with scheduling and creating and providing an agenda for MDT case review meetings

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Role of the Medical Provider

As part of their follow-up role, the medical provider:

- Ensures medical test results are communicated to the patient/family/caregiver and (as appropriate) MDT members
- Provides treatment as indicated
- Provides expert testimony as needed
- Provides education and training for other MDT members
- Participates in the Multidisciplinary Team
- Networks with child abuse groups and organizations

For further information, see specific section on Medical Evaluation.

Role of Victim Advocate

As part of their follow-up role, the victim advocate may assist with some or all of the following tasks:

- One-on-one preparation of child for testimony in court at age-level
- Helping child and/or caregiver to complete Victim Impact Statements
- Support for child and non-offending caregiver during trial
- Serving as a resource and possible expert witness on dynamics of abuse, responses of children, child development and psycho-social needs of child victims

For further information, see specific section on Victim Advocacy.

Role of Mental Health Provider

As part of their follow-up role, the mental health provider:

- Provides treatment planning that identifies and incorporates patient clinical problems
- Facilitates groups and individual treatment sessions
- Continuously monitors patient progress in treatment and outcomes as a result of interventions
- Makes ongoing assessment of patient mental health status and assist in crisis management
- Documents a thorough assessment, including mental status exam, interventions and activities related to the patient's plan of care
- Provides expert witness testimony as needed
- Participates in the MDT

Role of Tribes and Tribal Organizations

When a child is eligible for Tribal programs and services from a Tribal organization, the Tribe or Tribal organization may assist with some or all of the following tasks:

- Provide supplemental face-to-face support/liaison function when the victim advocate, prosecutor and law enforcement agencies are located elsewhere
- Assist agencies in making contact with the child and family residing in the village
- Provide follow-up medical monitoring and treatment
- Assist victim advocate with obtaining pertinent Victim Impact Statements
- Provide cultural and language interpreter
- Provide community and family dynamics updates for prosecutor in preparation for trial
- Support for child and non-offending caregiver during trial
- Serving as a resource and possible expert witness on cultural issues including cultural norms and consequences, cultural needs of child victims

In addition, an AGO representative is usually a member of the MDT and provides expertise and input when cases are brought before the MDT.
Role of Guardian Ad Litem (GAL)

The GAL represents the best interest of the child in a CINA proceeding in those cases where OCS has taken legal custody of a child. The GAL determines and advocates for the best interest of the child given the child’s situation, taking into account the child’s age, maturity, culture, and ethnicity, and public laws and policies regarding family preservation and timely permanency planning. The GAL’s responsibilities are to:

- Conduct ongoing independent investigations, including as reasonable and appropriate in person visits with the child, review of records, interviews with parents, social workers, teachers, and other persons as necessary to assess the child’s situation and observations of the child’s interactions with parents or other potential caregivers
- Consult professionals as necessary to determine the best interest of the child
- Monitor the provision and utilization of family support services
- Monitor services to the child provided by educational, medical, mental health, and other community systems and ensure these services are promoting the best interest of the child
- Explain the court proceedings, the role of a GAL, and the child’s rights to the child when appropriate, in language and terms the child can understand; encourage older children to attend and participate in court hearings as appropriate and determine whether and under what conditions younger children should attend court hearings
- Determine whether to seek appointment of a GAL or attorney in related legal proceedings
- Determine whether to call the child as a witness or determine appropriate action if others seek the child’s testimony, and familiarize the child with the process of testifying

Other individuals with specific expertise or knowledge may participate in the ongoing MDT according to local protocols or the needs of the specific case.

Role of State of Alaska Division of Juvenile Justice (DJJ)

DJJ is responsible for both reporting child abuse and neglect of its clients and for prosecution of juveniles who have allegedly committed offenses that would be crimes if committed by an adult, including sexual abuse offenses. DJJ will review sexual abuse offenses committed by juveniles to determine whether there is sufficient admissible evidence to support a formal adjudication. DJJ will also consider the minor’s age, maturity level, emotional and intellectual capacity, family circumstances, and prior personal victimization, among other factors, to determine whether formal or informal action should be taken. The goals of DJJ are to hold these juveniles accountable for their behavior, provide for their victims, and assist the juveniles and their family to gain skills to prevent further offenses.

DJJ will also provide information to the MDT to assist in the investigation of child abuse and neglect cases.

Unique Challenges for Mental Health Service Provision in Alaska

Mental health services may be provided on site at CACs or through collaboration with community mental health providers; however, many challenges face Alaska in delivering these services. With a lack of resources along with the difficulties in recruiting, retraining and retaining qualified mental health personnel, many rural areas have no local mental health services other than the occasional itinerant provider. And of those rural areas that do have mental health services, many personnel are serving on a part-time basis, making it difficult to provide consistent and recommended follow-up services. A qualified workforce is needed to meet the needs of these children and families. Greater travel distance to outpatient services is common in rural settings and is associated with fewer mental health follow-up visits by patients as well as a lesser likelihood of receiving care in accordance with mental health services prescribed through an initial assessment.

Cultural Considerations Regarding Mental Health Evaluation and Treatment

Any mental health evaluation should include consideration of the child’s cultural context and diversity factors within the family and community. Standard Western evaluation methods may not be comprehensive enough to encompass the strengths of the child’s culture or the depth of impacts from historical trauma on the family and community. During the early contacts with the child and caregiver, mental health providers should identify culture and diversity dynamics and tailor treatment recommendations and plans to assure effective and appropriate services are offered. It is essential that mental health service providers diligently learn about the child’s lifestyle and culture (in the broadest sense) to identify values and practices that may offer support and healing strategies throughout the case. The mental health provider also advises other MDT members regarding these issues to promote continuity of response for the child.

The mental health provider may not have a service role if the child and family are not willing. However, the mental health provider should also assist in educating and informing those in the child’s environment about abuse dynamics as well as ways to support this child in her/his healing journey. This may involve working with cultural authority figures such as elders, spiritual leaders, shaman, priests, etc.
Records Handling and Storage

Protection & maintenance of records
Each CAC should develop policies and procedures for what records will be kept on site and how to maintain the confidentiality of those records. Confidentiality policies and procedures for the multidisciplinary team should be in place to insure client privacy while allowing for the sharing of relevant information consistent with legal, ethical, and professional standards of practice as determined by AS 47.14.300.

MDT protocols should also establish guidelines for how and when records may be released. Medical records are subject to HIPAA guidelines; however, federal and state law do allow for information sharing as part of the investigation for suspected child abuse. The child's parent or legal guardian normally has the right to a copy of the child's medical record; an exception is made if sharing that information may pose risk to the child.31 Examples include cases where a parent is the alleged offender, or a non-offending parent is non-protective and likely to share the information with the offender. When medical exams are performed at the local hospital facility, requests for such records should be referred to the hospital. If concerns are present about releasing such records to the parent, this information should be shared with the hospital.

Requests for a copy of the forensic interview tape (or viewing of the tape) should be referred to the agency with primary responsibility for the investigation (OCS or law enforcement).

Mental health records, even if the mental health services are provided at the CAC, should be kept in a separate confidential file which is not released except with court order.

It is essential that each MDT discuss and develop protocols to address issues such as:
- Ownership of information stored at the CAC
- Control and release of records stored at the CAC
- Data custody

The following statutes should be considered:
- AS 40.25.120(a)(2) (Public records exception for juveniles)
- AS 47.10.093 (OCS records)
- AS 47.12.310 (Division of Juvenile Justice records)
- AS 47.14.300(d) & (f) (MDT records)
- AS 47.17.040(b) (OCS investigation records)
- 7 AAC 54.020 – 7 AAC 54.150 (OCS records)
- 45 CFR 164.502(G)(5)
- 45 CFR 164.502(G)(5)

Protection of evidence
Evidence collected at a CAC as part of a child abuse investigation may include the recording of the child's forensic interview; a copy of exam photos; a copy of the forensic medical report; and forensic evidence collected from the child’s body. Such documentation and collection/preservation of evidence should be conducted according to CAC and MDT policies and procedures, as well as current Alaska Sexual Assault Evidence Collection Kit guidelines. A Chain of Custody32 should be followed for all evidence gathered as part of a Sexual Assault Evidence Collection Kit. In addition, it is recommended that a Chain of Custody be used for copies of exam photographs and forensic medical reports. The CAC should have a secure locked location for forensic evidence to be stored if law enforcement is not immediately available to take possession of the evidence.

31 AS CFR 164.502(G)(5)
32 Chronological documentation that ensures the physical security of samples, data and records in a criminal investigation from identification and collection through presentation to the court

SECTION FIVE: RESOURCES FOR MDTs

This is a list of helpful resources for MDTs; some were also used in the development of this document.

General MDT

Forensic Interviewing of Children

Investigation
dubpubresults.asp
hmSevereInjuryReview.asp

Medical Evaluation for Child Abuse
- American Academy of Pediatrics policy statements and clinical guidelines – search by topic at http://aappolicy.aappublications.org/
- Child Abuse and Children with Disabilities http://childabuse.tc.columbia.edu/

Victim Advocacy
- Alaska Violent Crimes Compensation Board http://www.state.ak.us/admin/vccb/
- National Court Appointed Special Advocates (CASA) http://www.nationalcasa.org
- Office of Victims of Crime http://www.ojp.usdoj.gov/ovc

Mental Health
- Indian Country Child Trauma Center Native – specific treatment models for trauma, children with sexual behavior problems, and parent-child interaction therapy www.iccc.org
- Sidran Traumatic Stress Foundation – Provides education, training, research and information about abuse and healing www.sidran.org
• Trauma Information Page – Treatment resources (free) and research [www.trauma-pages.com]

Legal
• The American Bar Association (ABA) Center on Children and the Law [http://www.abanet.org/child/home.html]
• National Association of Counsel for Children [http://naccchildlaw.org]
• National District Attorney Association [http://www.ndaa.org/]
• THE IMPACT OF HIPAA ON CHILD ABUSE AND NEGLECT CASES – available at [http://www.pcsao.org/HIPAA/hipaacildabuse.pdf]

Other Website Resources
• Adverse Childhood Experiences studies: [http://www.cdc.gov/nccdphp/ace/]
• American Humane Association [http://www.americanhumane.org]
• American Professional Society on the Abuse of Children [www.apsac.org]
• Bureau of Indian Affairs Alaska [http://www.bia.gov/WhoWeAre/RegionalOffices/Alaska/index.htm]
• Childabuse.com – This site’s mission is to provide information and raise awareness about child abuse [http://www.childabuse.com]
• ChildHelp USA [www.childhelpusa.org]
• Child Welfare League of America [http://www.childwelfare.gov]
• Child Welfare Information Gateway – A national resource for information on child abuse, neglect and welfare [http://www.childwelfare.gov]
• Child Welfare League of America [http://cyla.org/]
• International Society for Prevention of Child Abuse and Neglect [http://ispcan.org/]
• National Children’s Alliance (NCA) [http://www.nca-online.org/pages/page.asp?page_id=4028]
• National Center for Missing and Exploited Children [http://www.missingkids.com]
• National Center on Shaken Baby Syndrome [http://www.dentshare.org]
• National Data Archive on Child Abuse and Neglect [http://www.ndacan.cornell.edu]
• Office for Victims of Crime [http://www.ojp.usdoj.gov/ovc/welcome.basis/folio.asp]
• Office of Justice Programs U.S. Department of Justice [http://www.ojp.usdoj.gov/ovc/welcome.basis/folio.asp]
• Office of Children’s Services (OCS) [http://www.shakenbaby.com]
• Shaken Baby Alliance [http://www.shakenbaby.com]
• Tribal Law & Policy Institute [www.tipi.org]

FOR ADDITIONAL RESOURCES AND UPDATES, PLEASE VISIT OUR WEBSITE AT [http://hss.state.ak.us/ocs/ChildrensJustice/]

APPENDIX 1

Pertinent Statutes
Note: The following statutes are current at the time of publication. To verify the most recent version of statutes relevant to child abuse, please visit the following websites: [http://www.legis.state.ak.us/]

Alaska Criminal Laws Relating to Child Sexual and Physical Abuse

Sexual offenses:
• Sexual Abuse of a Minor: [AS 11.41.434, 11.41.436, 11.41.438, and 11.41.440] Sexual contact or penetration (putting something into the vagina, rectum or any genital-mouth contact) between a minor and an adult, a person in a position of authority, someone who is at least 4 years older than the child or by another child if that child was forced or coerced into the sexual activity by someone 16 or older. Depending upon the actions, this can be an unclassified felony, a class B felony, a class C felony, or a class A misdemeanor.

Incest: [AS 11.41.450] When a biological relative of full or half blood, puts something into the vagina or rectum of a child. Incest is a class C felony.

Online enticement of a minor: [AS 11.41.452] using a computer to communicate with a person who is (or who is believed to be) under 16 to entice, solicit, or encourage the person to engage in an act described in AS 11.41.455(a)(1) - (7) This is a class B or class C felony, depending on whether the defendant was required to register as a sex offender or child kidnapper.

Unlawful Exploitation of a Minor: [AS 11.41.455] using a person under the age of 18 in books, stories, videos, or pictures about sex. This is a class B felony or a class A felony for repeat offenders.

Indecent Exposure: [AS 11.41.458, 11.41.460] showing one’s penis or vagina to another person on purpose. This is a class B misdemeanor if the victim is under 16, a class A misdemeanor if the victim is between 16 and 18, a class C felony if the victim is under 18 and a class C felony if the victim is under 16 and the person is a repeat offender or masturbates during the exposure.

Unlawful Exploitation: [AS 11.61.110(7)] showing one’s buttocks or anus to another person.

Sexual Harassment: [AS 11.61.120] making rude or sexual gestures, pulling another person’s clothing down, up, or off to expose their private parts, making sexual jokes that are offensive, making obscene phone calls.

Endangering the Welfare of a Child: [AS 11.51.100(a)(2)] a parent, guardian, or lawful custodian leaving a child under the age of 16 with another person, who is not a parent, guardian, or lawful custodian, knowing that the person is either (1) a registered sex offender or required to be registered in this state or another jurisdiction; (2) has been charged with a sex offense; or (3) has been charged with an attempt, solicitation, or conspiracy to commit a sex offense.” This is a class C felony.

Indecent viewing or photography: [11.61.123] knowingly viewing, or producing a picture of the private exposure of the genitals, anus, or female breast of a child under 16 and the view or photography is without the knowledge or consent of the parent or guardian of the child viewed or shown in the picture and without the knowledge or consent of the child, if that child is at least 13 years of age.

Distribution of child pornography: [AS 11.61.125] bringing or causing to be brought into the state for distribution, or in the state distributing, or in the state possessing, publishing, printing, or printing with intent to distribute, any material that visually or aurally depicts conduct described in AS 11.41.455(a), knowing that the production of the material involved the use of a child under 18 years of age who engaged in the conduct. This is a class B felony or a class A felony for repeat offenders.

Electronic distribution of indecent material to minors: [AS 11.61.128] an adult knowingly distributing to a child under 16 by computer any material that depicts certain sexual conduct, whether actual or simulated. This is a class B or class C felony, depending on whether the defendant was required to register as a sex offender or child kidnapper.

Promoting prostitution in the first degree: [AS 11.66.110(a)(2)] inducing or causing a person under 18 years of age to engage in prostitution. This is an unclassified felony.
Physical offenses:
Assault: (AS 11.41.200, 11.41.210, 11.41.220 11.41.230) causing physical injury to another. Determining the actions or harm caused, this can be a class A felony, a class B felony, a class C felony, or a class A misdemeanor. Also, it is a class C felony if the offender (a) recklessly causes physical injury to a child under 10 and the injury would (1) cause a reasonable caregiver to seek medical attention from a health care professional in the form of diagnosis or treatment or (2) if the offender has done this repeatedly or (b) knowingly causes physical injury to a child under 16 years of age but at least 10 years of age and the injury reasonably requires medical treatment.
Endangering the Welfare of a Child: (AS 11.51.100)(a)(3)(C) for a parent, guardian, or lawful custodian of a child under the age of 16 to leave the child with another person knowing the other person has previously physically mistreated or had sexual contact with any child and the other person person causes physical injury or has sexual contact with the present child. “Physically mistreated” includes unreasonably excessive discipline. This is a class C felony or a class A misdemeanor, depending on the injuries to the child.

Alaska Civil Law Regarding MDT Roles and Responsibilities
47.14.300. Multidisciplinary child protection teams.
(a) The department shall create multidisciplinary child protection teams to assist in the evaluation and investigation of reports made under AS 47.17 and to provide consultation and coordination for agencies involved in child protection cases under AS 47.10.
(b) A team created under (a) of this section may invite other persons to serve on the team who have knowledge of and experience in child abuse and neglect matters. These persons may include:
(1) mental and physical health practitioners licensed under AS 08;
(2) child development specialists;
(3) educators;
(4) peace officers as defined in AS 11.81.900;
(5) victim counselors as defined in AS 18.66.250;
(6) experts in the assessment and treatment of substance abuse;
(7) representatives of the district attorney’s office and the attorney general’s office;
(8) persons familiar with 25 U.S.C. 1901 - 1963 (Indian Child Welfare Act);
(9) guardians ad litem; and
(10) staff members of a child advocacy center if a center is located in the relevant area.
(c) A team created under (a) and (b) of this section shall review records on a case referred to the team by the department. The department shall make available to the team its records on the case and other records compiled for planning on the case by other agencies at the request of the team.
The team may make recommendations to the department on appropriate planning for the case.
(d) Except for a public report issued by a team that does not contain confidential information, records or other information collected by the team or a member of the team related duties under this section are confidential and not subject to public disclosure under AS 40.25.100 and 40.25.110.
(e) Meetings of a team are closed to the public and are not subject to the provisions of AS 44.62.310 and 44.62.312.
(f) The determinations, conclusions, and recommendations of a team or its members are not admissible in a civil or criminal proceeding. A member may not be compelled to disclose a determination, conclusion, recommendation, discussion, or thought process through discovery or testimony in a civil or criminal proceeding. Records and information collected by the team are not subject to discovery or subpoena in connection with a civil or criminal proceeding.
(g) Notwithstanding (f) of this section, an employee of the department may testify in a civil or criminal proceeding concerning cases reviewed by a team even though the department’s records were reviewed by a team and formed the basis of that employee’s testimony and the team’s report.
(h) A person who serves on a multidisciplinary child protection team is not liable for damage or other relief in an action brought by the reason of the performance of a duty, a function, or an activity of the team.
(i) In this section, “team” means a multidisciplinary child protection team created under (a) and (b) of this section.
(A) could reasonably be expected to interfere with enforcement proceedings;  
(B) would deprive a person of a right to a fair trial or an impartial adjudication;  
(C) could reasonably be expected to constitute an unwarranted invasion of the personal privacy of a suspect, defendant, victim, or witness;  
(D) could reasonably be expected to disclose the identity of a confidential source;  
(E) would disclose confidential techniques and procedures for law enforcement investigations or prosecutions;  
(F) would disclose guidelines for law enforcement investigations or prosecutions if the disclosure could reasonably be expected to risk circumvention of the law; or  
(G) could reasonably be expected to endanger the life or physical safety of an individual;  

AS 47.10.093. Disclosure of (OCS) records.  

(b) A state or municipal agency or employee shall disclose appropriate confidential information regarding a case to  

(7) a member of a multidisciplinary child protection team created under AS 47.14.300 as necessary for the performance of the member’s duties;  

(f) The department may release to a person with a legitimate interest confidential information relating to children not subject to the jurisdiction of the court under AS 47.10.010.  

AS 47.17.040. Central registry; confidentiality.  

(a) The department shall maintain a central registry of all investigation reports but not of the reports of harm.  
(b) Investigation reports and reports of harm filed under this chapter are considered confidential and are not subject to public inspection and copying under AS 40.25.110 and 40.25.120. However, in accordance with department regulations, investigation reports may be used by appropriate government agencies with child protection functions, inside and outside the state, in connection with investigations or judicial proceedings involving child abuse, neglect, or custody. A person, not acting in accordance with department regulations, who with criminal negligence makes public information contained in confidential reports is guilty of a class B misdemeanor.  

7 AAC 54.4. Release of child protection information to persons with legitimate interests  

(a) The department has exclusive control and custody of the child protection information collected by the department. Any request for disclosure of child protection information not covered by this chapter, or requiring a special determination, must be sent to the central office of the unit of the department that handles child protection services programs.  
(b) Protected health information contained in child protection files may only be released under this section to a public health authority.  
(c) The department may release child protection information, on a form provided by the department, concerning a minor child that is not subject to the jurisdiction of a court under AS 47.10.010, to a person with legitimate interest if the department has reason to believe that the release of the information will prevent physical harm to the child. The information that may be released under this subsection includes reports of harm under AS 47.17 without the name of the person making the report, the results of investigations on those reports of harm, information on protective services reports, and additional child protection information.  

(f) A person with sufficient legitimate interest who receives child protection information from the department shall safeguard the information.  

Alaska Statutes Regarding Mandatory Reporting  

AS 47.17.020. Persons required to report.  

(a) The following persons who, in the performance of their occupational duties, or with respect to (b) of this subsection, in the performance of their appointed duties, have reasonable cause to suspect that a child has suffered harm as a result of child abuse or neglect shall immediately report the harm to the nearest office of the department:  
(1) practitioners of the healing arts;  
(2) school teachers and school administrative staff members of public and private schools;  
(3) peace officers and officers of the Department of Corrections;  
(4) administrative officers of institutions;  
(5) child care providers;  

(6) paid employees of domestic violence and sexual assault programs, and crisis intervention and prevention programs as defined in AS 18.66.990;  
(7) paid employees of an organization that provides counseling or treatment to individuals seeking to control their use of drugs or alcohol;  
(10) members of a child fatality review team established under AS 12.65.015(e) or 12.65.120 or the multidisciplinary child protection team created under AS 47.14.300.  
(b) This section does not prohibit the named persons from reporting cases that have come to their attention in their nonoccupational capacities, nor does it prohibit any other person from reporting a child’s harm that the person has reasonable cause to suspect is a result of child abuse or neglect. These reports shall be made to the nearest office of the department.  
(c) If the person making a report of harm under this section cannot reasonably contact the nearest office of the department and immediate action is necessary for the well-being of the child, the person shall make the report to a peace officer. The peace officer shall immediately take action to protect the child and shall, at the earliest opportunity, notify the nearest office of the department.  
(d) This section does not require a religious healing practitioner to report as a neglect of a child the failure to provide medical attention to the child if the child is provided treatment solely by spiritual means through prayer in accordance with the tenets and practices of a recognized church or religious denomination by an accredited practitioner of the church or denomination.  

(g) A person required to report child abuse or neglect under (a) of this section who makes the report to the person’s job supervisor or to another individual working for the entity that employs the person is not relieved of the obligation to make the report to the department as required under (a) of this section.  
(h) This section does not require a person required to report child abuse or neglect under (a) (6) of this section to report mental injury to a child as a result of exposure to domestic violence so long as the person has reasonable cause to believe that the child is safe and appropriate care and not presently in danger of mental injury as a result of exposure to domestic violence.  
(i) This section does not require the person required to report child abuse or neglect under (a) (7) of this section to report the resumption of use of an intoxicant as described in AS 47.10.011(b) so long as the person does not have reasonable cause to suspect that a child has suffered harm as a result of the resumption.  

Alaska Statutes Regarding Medical and Mental Health Evaluations for Child Abuse  


(a) Except as prohibited under AS 18.16.010(j)(3),  
(1) a minor who is living apart from the minor’s parents or legal guardian and who is managing the minor’s own financial affairs, regardless of the source or extent of income, may give consent for medical and dental services for the minor;  
(2) a minor may give consent for medical and dental services if the parent or legal guardian of the minor cannot be contacted or, if contacted, is unwilling either to grant or withhold consent; however, where the parent or legal guardian cannot be contacted or, if contacted, is unwilling either to grant or to withhold consent, the provider of medical or dental services shall counsel the minor keeping in mind not only the valid interests of the minor but also the valid interests of the parent or guardian and the family unit as best the provider presumes them;  
(3) a minor who is the parent of a child may give consent to medical and dental services for the minor or the child;  
(4) a minor may give consent for diagnosis, prevention or treatment of pregnancy, and for diagnosis and treatment of venereal disease;  
(5) the parent or guardian of the minor is relieved of all financial obligation to the provider of the service under this section.  
(b) The consent of a minor who represents that the minor may give consent under this section is considered valid if the person rendering the medical or dental service relied in good faith upon the representations of the minor.  

Nothing in this section may be construed to remove liability of the person performing the examination or treatment for failure to meet the standards of care common throughout the health professions in the state or for intentional misconduct.
For the purpose of the disclosures permitted by Abuse, neglect, endangerment situations. Except for reports of child abuse or neglect permitted by applicable requirements of this section. When the covered entity is required by this section to not required.

§ 164.512 Uses and disclosures for which an authorization or opportunity to agree or object is

(a) A covered entity may use or disclose protected health information to the extent that such use or disclosure is required by law and the use or disclosure complies with and is limited to the requirements of such law.

(b) Treating such person as the personal representative could endanger the individual; and

(c) The provision of State law, including State procedures established under such law, as applicable, provides for the reporting of disease or injury, child abuse, birth, or death, or for the conduct of public health surveillance, investigation, or intervention.

§ 164.502 Uses and disclosures of protected health information: general rules.

(c) The provision of State law, including State procedures established under such law, as applicable, provides for the reporting of disease or injury, child abuse, birth, or death, or for the conduct of public health surveillance, investigation, or intervention.

§ 164.512 Uses and disclosures for which an authorization or opportunity to agree or object is not required.

when the covered entity is required by this section to inform the individual of, or when the individual may agree to, a use or disclosure permitted by this section, the covered entity’s information and the individual’s agreement may be given orally.

(a) Standard: Uses and disclosures required by law.

(1) A covered entity may use or disclose protected health information for the purpose of preventing or controlling disease, injury, or disability, including, but not limited to, the reporting of disease, injury, vital events such as birth or death, and the conduct of public health surveillance, public health investigations, and public health interventions; or, at the direction of a public health authority, to an official of a foreign government agency that is acting in collaboration with a public health authority;

(2) The covered entity, in the exercise of professional judgment, decides that it is not in the best interest of the individual to treat the person as the individual’s personal representative.

§ 164.512 Uses and disclosures for which an authorization or opportunity to agree or object is not required.

(d) Standard: Uses and disclosures for health oversight activities

(1) Permitted disclosures. A covered entity may disclose protected health information to a health oversight agency for oversight activities authorized by law, including audits; civil, administrative, or criminal investigations; inspections; licensure or disciplinary actions; civil, administrative, or criminal proceedings or actions; or other activities necessary for appropriate oversight of:

(i) The health care system;

(ii) Government benefit programs for which health information is relevant to beneficiary eligibility;

(iii) Entities subject to government regulatory programs for which health information is necessary for determining compliance with program standards;

(iv) Entities subject to civil rights laws for which health information is necessary for determining compliance.

(2) Exception to health oversight activities. For the purpose of the disclosures permitted by paragraph (d)(1) of this section, a health oversight activity does not include an investigation or other activity in which the individual is the subject of the investigation or activity and such investigation or other activity does not arise out of and is not directly related to:

(i) The receipt of health care;

(ii) A claim for public benefits related to health; or

(iii) Qualification for, or receipt of, public benefits or services when a patient’s health is integral to the claim for public benefits or services.

(3) Joint activities or investigations. Notwithstanding paragraph (d)(2) of this section, if a health oversight activity or investigation is conducted in conjunction with an oversight activity or investigation relating to a claim for public benefits not related to health, the joint activity or investigation is considered a health oversight activity for purposes of paragraph (d) of this section.

(4) Permitted uses. If a covered entity also is a health oversight agency, the covered entity may use protected health information for health oversight activities as permitted by paragraph (d) of this section.

(5) Implementation specification: Abuse, neglect, endangerment situations. Notwithstanding a State law or any requirement of this paragraph to the contrary, a covered entity may elect not to treat a person as the personal representative of an individual if:

(i) The covered entity has a reasonable belief that:

(A) The individual has been or may be subjected to domestic violence, abuse, or neglect by such person; or

(B) Treating such person as the personal representative could endanger the individual; and

(ii) The covered entity, in the exercise of professional judgment, decides that it is not in the best interest of the individual to treat the person as the individual’s personal representative.

§ 164.513 Uses and disclosures for public health activities

(1) Permitted disclosures. A covered entity may disclose protected health information for the public health activities and purposes described in this paragraph to:

(i) A public health authority that is authorized by law to collect or receive such information for the purpose of preventing or controlling disease, injury, or disability, including, but not limited to, the reporting of disease, injury, vital events such as birth or death, and the conduct of public health surveillance, public health investigations, and public health interventions; or, at the direction of a public health authority, to an official of a foreign government agency that is acting in collaboration with a public health authority;

(ii) A public health authority or other appropriate government authority authorized by law to receive reports of child abuse or neglect;

(c) Standard: Disclosures about victims of abuse, neglect or domestic violence

(1) Permitted disclosures. Except for reports of child abuse or neglect permitted by paragraph (b)(1)(i) of this section, a covered entity may disclose protected health information about an individual whom the covered entity reasonably believes to be a victim of abuse, neglect, or domestic violence to a government authority, including a social service or protective services agency, authorized by law to receive reports of such abuse, neglect, or domestic violence:

(i) To the extent the disclosure is required by law and the disclosure complies with and is limited to the relevant requirements of such law;

(ii) If the individual agrees to the disclosure; or

(iii) To the extent the disclosure is expressly authorized by statute or regulation and:

(A) The covered entity, in the exercise of professional judgment, believes the disclosure is necessary to prevent serious harm to the individual or other potential victims; or

(B) If the individual is unable to agree because of incapacity, a law enforcement or other public official authorized to receive the report represents that the protected health information for which disclosure is sought is not intended to be used against the individual and that an immediate enforcement activity that depends upon the disclosure would be materially and adversely affected by waiting until the individual is able to agree to the disclosure.

(2) Informing the individual. A covered entity that makes a disclosure permitted by paragraph (c)(1) of this section must promptly inform the individual that such a report has been or will be made, except if:

(i) The covered entity, in the exercise of professional judgment, believes informing the individual would place the individual at risk of serious harm; or

(ii) The covered entity would be informing a personal representative, and the covered entity reasonably believes the personal representative is responsible for the abuse, neglect, or other injury, and that informing such person would not be in the best interests of the individual as determined by the covered entity, in the exercise of professional judgment.

(d) Standard: Uses and disclosures for health oversight activities

(1) Permitted disclosures. A covered entity may disclose protected health information to a health oversight agency for oversight activities authorized by law, including audits; civil, administrative, or criminal investigations; inspections; licensure or disciplinary actions; civil, administrative, or criminal proceedings or actions; or other activities necessary for appropriate oversight of:

(i) The health care system;

(ii) Government benefit programs for which health information is relevant to beneficiary eligibility;

(iii) Entities subject to government regulatory programs for which health information is necessary for determining compliance with program standards;

(iv) Entities subject to civil rights laws for which health information is necessary for determining compliance.

(2) Exception to health oversight activities. For the purpose of the disclosures permitted by paragraph (d)(1) of this section, a health oversight activity does not include an investigation or other activity in which the individual is the subject of the investigation or activity and such investigation or other activity does not arise out of and is not directly related to:

(i) The receipt of health care;

(ii) A claim for public benefits related to health; or

(iii) Qualification for, or receipt of, public benefits or services when a patient’s health is integral to the claim for public benefits or services.

(3) Joint activities or investigations. Notwithstanding paragraph (d)(2) of this section, if a health oversight activity or investigation is conducted in conjunction with an oversight activity or investigation relating to a claim for public benefits not related to health, the joint activity or investigation is considered a health oversight activity for purposes of paragraph (d) of this section.

(4) Permitted uses. If a covered entity also is a health oversight agency, the covered entity may use protected health information for health oversight activities as permitted by paragraph (d) of this section.

(e) Standard: Disclosures for judicial and administrative proceedings

(1) Permitted disclosures. A covered entity may disclose protected health information in the course of any judicial or administrative proceeding.
(i) In response to an order of a court or administrative tribunal, provided that the covered entity discloses only the protected health information expressly authorized by such order; or

(ii) In response to a subpoena, discovery request, or other lawful process, that is not accompanied by an order of a court or administrative tribunal, if:

(A) The covered entity receives satisfactory assurance, as described in paragraph (e)(1)(iii) of this section, from the party seeking the information that reasonable efforts have been made by such party to ensure that the individual who is the subject of the protected health information that has been requested has been given notice of the request; or

(B) The covered entity receives satisfactory assurance, as described in paragraph (e)(1)(iv) of this section, from the party seeking the information that reasonable efforts have been made by such party to secure a qualified protective order that meets the requirements of paragraph (e)(1)(v) of this section.

(iii) For the purposes of paragraph (e)(1)(ii)(A) of this section, a covered entity receives satisfactory assurances from a party seeking protecting health information if the covered entity receives from such party a written statement and accompanying documentation demonstrating that:

(A) The party requesting such information has made a good faith attempt to provide written notice to the individual (or, if the individual’s location is unknown, to mail a notice to the individual’s last known address);

(B) The notice included sufficient information about the litigation or proceeding in which the protected health information is requested to permit the individual to raise an objection to the court or administrative tribunal; and

(C) The time for the individual to raise objections to the court or administrative tribunal has elapsed, and:

(1) No objections were filed; or

(2) All objections filed by the individual have been resolved by the court or the administrative tribunal and the disclosures being sought are consistent with such resolution.

(iv) For the purposes of paragraph (e)(1)(ii)(B) of this section, a covered entity receives satisfactory assurances from a party seeking protected health information, if the covered entity receives from such party a written statement and accompanying documentation demonstrating that:

(A) The parties to the dispute giving rise to the request for information have agreed to a qualified protective order and have presented it to the court or administrative tribunal with jurisdiction over the dispute; and

(B) The party seeking the protected health information has requested a qualified protective order from such court or administrative tribunal.

(v) For purposes of paragraph (e)(1) of this section, a qualified protective order means, with respect to protected health information requested under paragraph (e)(1)(i) of this section, an order of a court or of an administrative tribunal or a stipulation by the parties to the litigation or administrative proceeding that:

(A) Prohibits the parties from using or disclosing the protected health information (including all copies made) at the end of the litigation or proceeding;

(B) The party seeking the protected health information has requested a qualified protective order; and

(C) The request is specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought; and

(D) The party requesting such information has made a good faith attempt to provide written notice to the individual.

(vi) Notwithstanding paragraph (e)(1)(iii) of this section, a covered entity may disclose protected health information in response to lawful process described in paragraph (e)(1)(i) of this section without receiving satisfactory assurance under paragraph (e)(1)(ii)(A) or (B) of this section, if the covered entity makes reasonable efforts to provide notice to the individual sufficient to meet the requirements of paragraph (e)(1)(iii) of this section or to seek a qualified protective order sufficient to meet the requirements of paragraph (e)(1)(iv) of this section.

(2) Other uses and disclosures under this section. The provisions of this paragraph do not supersede other provisions of this section that otherwise permit or restrict uses or disclosures of protected health information.

(f) Standard: Disclosures for law enforcement purposes. A covered entity may disclose protected health information for a law enforcement purpose to a law enforcement official if the conditions in paragraphs (f)(1) through (f)(6) of this section are met, as applicable.

(1) Permitted disclosures: Pursuant to process and as otherwise required by law. A covered entity may disclose protected health information:

(i) As required by law including laws that require the reporting of certain types of wounds or other physical injuries, except for laws subject to paragraph (b)(1)(ii) or (c)(1)(i) of this section; or

(ii) In compliance with and as limited by the relevant requirements of:

(A) A court order or court-ordered warrant, or a subpoena or summons issued by a judicial officer;

(B) A grand jury subpoena; or

(C) An administrative request, including an administrative subpoena or summons, a civil or an authorized investigative demand, or similar process authorized under law, provided that:

(1) The information sought is relevant and material to a legitimate law enforcement inquiry;

(2) The request is specific and limited in scope to the extent reasonably practicable in light of the purpose for which the information is sought; and

(3) De-identified information could not reasonably be used.

(2) Permitted disclosures: Limited information for identification and location purposes. Except for disclosures required by law as permitted by paragraph (f)(1) of this section, a covered entity may disclose protected health information in response to a law enforcement official’s request for such information for the purposes of identifying or locating a suspect, fugitive, material witness, or missing person, provided that:

(i) The covered entity may disclose only the following information:

(A) Name and address;

(B) Date and place of birth;

(C) Social security number;

(D) ABO blood type and Rh factor;

(E) Type of injury;

(F) Date and time of treatment;

(G) Date and time of death, if applicable; and

(H) A description of distinguishing physical characteristics, including height, weight, gender, race, hair and eye color, presence or absence of facial hair (beard or moustache), scars, and tattoos.

(ii) Except as permitted by paragraph (f)(2)(i) of this section, the covered entity may disclose the protected health information in response to a law enforcement official’s request for such information for the purposes of identifying or locating an individual who is or is suspected to be a victim of a crime, other than disclosures that are subject to paragraph (b) or (c) of this section, if:

(i) The individual agrees to the disclosure; or

(ii) The covered entity is unable to obtain the individual’s agreement because of incapacity or other emergency circumstance, provided that:

(A) The individual agrees to the disclosure; or

(B) The law enforcement official represents that such information is needed to determine whether a violation of law by a person other than the victim has occurred, and such information is not intended to be used against the individual.

(3) Permitted disclosure: Victims of a crime. Except for disclosures required by law as permitted by paragraph (f)(1) of this section, a covered entity may disclose protected health information in response to a law enforcement official’s request for such information that otherwise permit or restrict uses or disclosures of protected health information.
**(4) Permitted disclosure: Decedents.** A covered entity may disclose protected health information about an individual who has died to a law enforcement official for the purpose of alerting law enforcement of the death of the individual if the covered entity has a suspicion that such death may have resulted from criminal conduct.

**(5) Permitted disclosure: Crime on premises.** A covered entity may disclose to a law enforcement official protected health information that the covered entity believes in good faith constitutes evidence of criminal conduct that occurred on the premises of the covered entity.

**(6) Permitted disclosure: Reporting crime in emergencies.**

(i) A covered health care provider providing emergency health care in response to a medical emergency, other than such emergency on the premises of the covered health care provider, may disclose protected health information to a law enforcement official if such disclosure appears necessary to alert law enforcement to:

(A) The commission and nature of a crime;

(B) The location of such crime or of the victim(s) of such crime; and

(C) The identity, description, and location of the perpetrator of such crime.

(ii) If a covered health care provider believes that the medical emergency described in paragraph (f)(6)(i) of this section is the result of abuse, neglect, or domestic violence of the individual in need of emergency health care, paragraph (f)(6)(i) of this section does not apply and any disclosure to a law enforcement official for law enforcement purposes is subject to paragraph (c) of this section.

**(j) Standard: Uses and disclosures to avert a serious threat to health or safety.**

**(1) Permitted disclosures.** A covered entity may, consistent with applicable law and standards of ethical conduct, use or disclose protected health information, if the covered entity, in good faith, believes the use or disclosure:

(i) Is necessary to prevent or lessen a serious and imminent threat to the health or safety of a person or the public; and

(ii) Is necessary for law enforcement authorities to identify or apprehend an individual:

(A) Because of a statement by an individual admitting participation in a violent crime that the covered entity reasonably believes may have caused serious physical harm to the victim; or

(B) Where it appears from all the circumstances that the individual has escaped from a correctional institution or from lawful custody, as those terms are defined in Sec. 164.501.

**(2) Use or disclosure not permitted.** A use or disclosure pursuant to paragraph (j)(1)(i)(A) of this section may not be made if the information described in paragraph (j)(1)(i)(A) of this section is learned by the covered entity:

(i) In the course of treatment to affect the propensity to commit the criminal conduct that is the basis for the disclosure under paragraph (j)(1)(i)(A) of this section, or counseling or therapy; or

(ii) Through a request by the individual to initiate or to be referred for the treatment, counseling, or therapy described in paragraph (j)(2)(i) of this section.

**(3) Limit on information that may be disclosed.** A disclosure made pursuant to paragraph (j)(1)(i)(A) of this section shall contain only the statement described in paragraph (j)(1)(i)(A) of this section and the protected health information described in paragraph (f)(2)(i) of this section.

**(4) Presumption of good faith belief.** A covered entity that uses or discloses protected health information pursuant to paragraph (j)(1) of this section is presumed to have acted in good faith with regard to a belief described in paragraph (j)(1)(i) or (ii) of this section, if the belief is based upon the covered entity’s actual knowledge or in reliance on a credible representation by a person with apparent knowledge or authority.

**(k) Standard: Uses and disclosures for specialized government functions**

**(5) Correctional institutions and other law enforcement custodial situations.**

(i) **Permitted disclosures.** A covered entity may disclose to a correctional institution or a law enforcement official having lawful custody of an inmate or other individual protected health information about such inmate or individual, if the correctional institution or such law enforcement official represents that such protected health information is necessary for:

(A) The provision of health care to such individuals;

(B) The health and safety of such individual or other inmates;

(C) The health and safety of the officers or employees of or others at the correctional institution;

(D) The health and safety of such individuals and officers or other persons responsible for the transporting of inmates or their transfer from one institution, facility, or setting to another;

(E) Law enforcement on the premises of the correctional institution; and

(F) The administration and maintenance of the safety, security, and good order of the correctional institution.

(ii) **Permitted uses.** A covered entity that is a correctional institution may use protected health information of individuals who are inmates for any purpose for which such protected health information may be disclosed.

(iii) No application after release. For the purposes of this provision, an individual is no longer an inmate when released on parole, probation, supervised release, or otherwise is no longer in lawful custody.

**(6) Covered entities that are government programs providing public benefits.**

(i) **Permitted uses.** A health plan that is a government program providing public benefits may disclose protected health information relating to eligibility for or enrollment in the health plan to another agency administering a government program providing public benefits if the sharing of eligibility or enrollment information among such government agencies or the maintenance of such information in a single or combined data system accessible to all such government agencies is required or expressly authorized by statute or regulation.

(ii) **Permitted disclosures.** A covered entity that is a government agency administering a government program providing public benefits may disclose protected health information relating to the program to another covered entity that is a government agency administering a government program providing public benefits if the programs serve the same or similar populations and the disclosure of protected health information is necessary to coordinate the covered functions of such programs or to improve administration and management relating to the covered functions of such programs.
### APPENDIX 2

**National Standards for Child Advocacy Centers**

**Multidisciplinary Team**
A multidisciplinary team for response to child abuse allegations includes representation from the following: law enforcement, child protective services, prosecution, medical, mental health, victim advocacy and Children’s Advocacy Center.

**Cultural Competency and Diversity**
Culturally competent services are routinely made available to all CAC clients and coordinated with the multidisciplinary team response.

**Forensic Interviews**
Forensic interviews are conducted in a manner that is legally sound, of a neutral, fact finding nature, and are coordinated to avoid duplicative interviewing.

**Victim Support and Advocacy**
Victim support and advocacy services are routinely made available to all CAC clients and their non-offending family members as part of the multidisciplinary team response.

**Medical Evaluation**
Specialized medical evaluation and treatment services are routinely made available to all CAC clients and coordinated with the multidisciplinary team response.

**Mental Health**
Specialized trauma-focused mental health services, designed to meet the unique needs of the child and non-offending family members, are routinely made available as part of the multidisciplinary team response.

**Case Review**
A formal process in which multidisciplinary discussion and information sharing regarding the investigation, case status and services needed by the child and family is to occur on a routine basis.

**Case Tracking**
Children’s Advocacy Centers must develop and implement a system for monitoring case progress and tracking case outcomes for all MDT components.

**Organizational Capacity**
A designated legal entity responsible for program and fiscal operations has been established and implements basic sound administrative policies and procedures.

**Child Focused Setting**
The child-focused setting is comfortable, private, and both physically and psychologically safe for diverse populations of children and their non-offending family members.

**MULTIDISCIPLINARY TEAM (MDT)**

**Essential components:**
- A. The CAC/MDT has a written interagency agreement signed by authorized representatives of all MDT components that clearly commits the signed parties to the CAC model for its multidisciplinary child abuse intervention response.
- B. All members of the MDT including appropriate CAC staff, as defined by the needs of the case, are routinely involved in investigations and/or MDT interventions.
- C. The CAC/MDT’s written documents address information sharing that ensures the timely exchange of relevant information among MDT members, staff and volunteers and is consistent with legal, ethical and professional standards of practice.

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### National Standards for Child Advocacy Centers

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**Rated criteria:**
- D. The CAC provides routine opportunities for MDT members to provide feedback and suggestions regarding procedures/operations of the CAC/MDT.
- E. The CAC/MDT participates in ongoing and relevant training and educational opportunities, including cross-discipline, team and skills-based learning.

### CULTURAL COMPETENCY AND DIVERSITY

**Essential components:**
- A. The CAC has a cultural competency plan that includes community assessment, goals, and strategies.
- B. The CAC must ensure that provisions are made for non-English speaking and deaf or hard of hearing children and their non-offending family members throughout the investigation process.
- C. The CAC and MDT members ensure that all services are provided in a manner that addresses culture and development throughout the investigation, intervention, and case management process.

**Rated criteria:**
- D. The CAC engages in community outreach with underserved populations.
- E. The CAC actively recruits staff, volunteers, and board members that reflect the demographics of the community.
- F. The CAC’s cultural competency plan has been implemented and evaluated.

### FORENSIC INTERVIEWS

**Essential components:**
- A. Forensic interviews are provided by MDT/CAC staff that have specialized training in conducting forensic interviews of children.
- B. The CAC/MDT’s written documents describe the general forensic interview process including pre- and post-interview information sharing and decision making, and interview procedures.
- C. Forensic interviews are conducted in a manner that is legally sound, non-duplicative, non-leading and neutral.
- D. MDT members with investigative responsibilities are present for the forensic interview(s).
- E. Forensic interviews are routinely conducted at the CAC.

**Rated criteria:**
- F. The CAC/MDT’s written documents include:
  - selection of an appropriate, trained interviewer;
  - sharing of information among team members; and
  - a mechanism for collaborative case planning.
- G. The CAC and/or MDT provide opportunities for professionals who conduct forensic interviews to participate in ongoing training and peer review.
- H. The CAC/MDT coordinate information gathering whether through history taking, assessment of forensic interview(s) to avoid duplication.

### VICTIM SUPPORT AND ADVOCACY

**Essential components:**
- A. Crisis intervention and ongoing support services are routinely made available for children and their non-offending family members on-site or through linkage agreements with other appropriate agencies or providers.
- B. Education regarding the dynamics of abuse, the coordinated multidisciplinary response, treatment, and access to services is routinely available for children and their non-offending family members.
- C. Information regarding the rights of a crime victim is routinely available to children and their non-offending family members and is consistent with legal, ethical and professional standards of practice.
- D. The CAC/MDT’s written documents include availability of victim support and advocacy services for all CAC clients.

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Rated criteria:
E. A designated, trained individual(s) provides comprehensive, coordinated victim support and advocacy services including, but not limited to:
   - Information regarding the dynamics of abuse and the coordinated multidisciplinary response;
   - Updates on case status;
   - Assistance in accessing/obtaining victims’ rights as outlined by law;
   - Court education, support and accompaniment; and
   - Assistance with access to treatment and other services such as protective orders, housing, public assistance, domestic violence intervention and transportation.
F. Procedures are in place to provide initial and on-going support and advocacy with the child and/or non-offending family members.

MEDICAL EVALUATION
Essential components:
A. Medical evaluations are provided by health care providers with pediatric experience and child abuse expertise.
B. Specialized medical evaluations for the child client are routinely made available on-site or through linkage agreements with other appropriate agencies or providers.
C. Specialized medical evaluations are available and accessible to all CAC clients regardless of ability to pay.
D. The CAC/MDT’s written documents include access to appropriate medical evaluation and treatment for all CAC clients.
Rated criteria:
E. The CAC/MDT’s written documents include:
   - The circumstances under which a medical evaluation is recommended;
   - The purpose of the medical evaluation;
   - How the medical evaluation is made available;
   - How medical emergency situations are addressed;
   - How multiple medical evaluations are avoided;
   - How medical care is documented;
   - How the medical evaluation is coordinated with the MDT in order to avoid duplication of interviewing and history taking; and
   - Procedures are in place for medical intervention in cases of suspected physical abuse and maltreatment, if applicable.
F. The CAC and/or MDT provide opportunities for those who conduct medical evaluations to participate in ongoing training and peer review.
G. MDT members and CAC staff are trained regarding the purpose and nature of the medical evaluation and can educate clients and/or non-offending caregivers regarding the medical evaluation.
H. Findings of the medical evaluation are shared with the MDT in a routine and timely manner.

MENTAL HEALTH
Essential components:
A. Mental health services are provided by professionals with pediatric experience and child abuse expertise.
B. Specialized and trauma-focused mental health services for the child client are routinely made available on-site or through linkage agreements with other appropriate agencies or providers.
C. Mental health services are available and accessible to all CAC clients regardless of ability to pay.
D. The CAC/MDT’s written documents include access to appropriate mental health evaluation and treatment for all CAC clients.
Rated criteria:
E. The CAC/MDT’s written documents include:
   - The role of the mental health professional on the MDT including provisions for attendance at case review;
   - Provisions regarding sharing relevant information with the team while protecting the clients’ right to confidentiality; and
   - How the forensic process is separate from mental health treatment.
F. The CAC and/or MDT provide opportunities for those who provide mental health services to participate in ongoing training and peer review.
G. Mental health services for non-offending family members and/or caregivers are routinely made available on-site or through linkage agreements with other appropriate agencies or providers.

CASE REVIEW
Essential components:
A. The CAC/MDT’s written documents include criteria for case review and case review procedures.
B. A forum for the purpose of reviewing cases is conducted on a regularly scheduled basis.
C. Case review is an informed decision making process with input from all necessary MDT members based on the needs of the case.
D. A designated individual coordinates and facilitates the case review process, including notification of cases that will be reviewed.
Rated criteria:
E. Representatives routinely participating in case review include, at a minimum:
   - Law Enforcement
   - Child Protective Services
   - Prosecution
   - Medical
   - Mental Health
   - Victim Advocacy and
   - Children’s Advocacy Center.
F. Recommendations from case review are communicated to appropriate parties for implementation.
G. Case review meetings are utilized as an opportunity for MDT members to increase understanding of the complexity of child abuse cases.

CASE TRACKING
Essential components:
A. The CAC/MDT’s written documents include tracking case information until final disposition.
B. The CAC tracks and minimally is able to retrieve NCA Statistical Information.
Rated criteria:
C. An individual is identified to implement the case tracking process.
D. All MDT partner agencies provide their specific case information and disposition.
E. MDT partner agencies have access to information as defined by the CAC/MDT’s written documents.

ORGANIZATIONAL CAPACITY
Essential components:
A. The CAC is an incorporated, private non-profit organization or government-based agency or a component of such an organization or agency.
B. The CAC maintains, at a minimum, current general commercial liability*, professional liability, and Directors and Officers liability as appropriate to its organizational structure.
C. The CAC has written administrative policies and procedures that apply to staff, MDT members, board members, volunteers and clients.
D. The CAC has an annual independent financial audit.
E. The CAC has personnel responsible for its operations and program services.
F. The CAC has, and demonstrates compliance with, written screening policies for staff that includes criminal background and child abuse registry checks and provides training and supervision.
G. The CAC has, and demonstrates compliance with, written screening policies for on-site volunteers that include criminal background and child abuse registry checks and provides training and supervision.
Rated criteria:
H. The CAC provides education and community awareness on child abuse issues.
I. The CAC has addressed its sustainability through the development of a strategic plan that includes a funding component.

CHILD FOCUSED SETTING
Essential components:
A. The CAC setting is a designated, well-defined, task appropriate facility or contiguous space within an existing structure.
B. The CAC has written policies and procedures that ensure separation of victims and alleged offenders.
C. The CAC makes reasonable accommodations to make the facility physically accessible.
D. The facility allows for live observation of interviews by MDT members.

Rated criteria:
E. The CAC is maintained in a manner that is physically safe and "child proof".
F. Children and families are observed or supervised by staff, volunteer, and/or MDT members.
G. Separate and private area(s) are available for those awaiting services, for case consultation and discussion, and for meetings or interviews.
H. The location of the CAC is convenient and accessible to clients and MDT members.

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- Derek DeGratå - Alaska Bureau of Investigations, Internet Crimes Against Children Task Force, Alaska State Troopers, Anchorage
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- Judge Charles Huguelet - Kenai Trial Court, Alaska Court System, Kenai
- Thom Janislo - Attorney, Private Practice, Anchorage
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- Jared Parrish - Alaska SCAN Director, Division of Public Health, DHSS, Anchorage
- Diane Payne - Justice for Native Children Project Director, Alaska Summit Enterprise, Inc., Chugiak
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- Jan Rutherford* - CJATF Co-Chair - Assistant Attorney General, Child Protection Section, Civil Division, Department of Law, Juneau
- Sergeant Cindi Stanton - Anchorage Police Department Crimes Against Children Unit
- Fred Van Wallinga - Retired Principal and Citizen Review Panel Member
- Rob Wood - Chief Probation Office, Division of Juvenile Justice, Anchorage
- Doug Wooliver - Administrative Attorney, Alaska Court System, Anchorage
- (Mike Lesmann* - Former Task Force Member, now Special Assistant to the Governor, Juneau)

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- Alaska Office of Children's Services
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- Alaska Division of Juvenile Justice
- Alaska Department of Law
- Crimes Against Children Unit of the Anchorage Police Department
- Alaska Office of Public Advocacy
- Bureau of Indian Affairs Human Services Alaska Region